

# WEST VIRGINIA HIGHWAY SAFETY PLAN



**JIM JUSTICE** *Governor*State of West Virginia

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Department of Transportation

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Commissioner

Division of Motor Vehicles

BOB TIPTON Director West Virginia Governor's Highway Safety Program FISCAL YEAR

2020

OCTOBER 1, 2021 | SEPTEMBER 30, 2022

#### **WVGHSP Celebrates 55 Years**

Today's motor vehicles are ever evolving and often something we rely on to get us to our destination. However, cars were not always the way we see them today. The first car was a rough draft of what we see today. The first motor car was made by Carl Benz in 1885. This vehicle contained the absolute basics: a structure, seats, wheels, and an engine. The first cars were not embraced by the population of that time.

Many changes occurred over the years to shape the automobiles of today into the vehicles we use to travel near or far. During the last 50 years, strides have been made to make Americans safer in their vehicles. Some notable innovations include:

- 1885: The first seat belt patent was secured by Edward J. Claghorn.
- 1908: Henry Ford's mass production of the Model T, that offered a "car for the great multitude."
- 1966: Congress creates the United States Department of Transportation.
- 1967: West Virginia Governor Hulett Smith signed Executive Order 6-A 67 which created what is now known as the West Virginia Governor's Highway Safety Program.
- 1970: The agency that is now known as the National Highway Traffic Safety Administration was formed.
- 1985: The "You Could Learn a Lot from a Dummy" NHTSA ad campaign promoted seat belt use.
- 1993: The 5-Star Safety Ratings Program is introduced by NHTSA to help relay vehicle safety information to vehicle owners in the United States.
- 2003: The Click It or Ticket seat belt enforcement program goes national, working to increase seat belt use in all 50 states.
- 2005: All states, along with DC and Puerto Rico, have.08 BAC per se laws.
- 2013: The West Virginia Legislature passed the Primary Seat Belt Law during Regular Session.
- 2020: The West Virginia Legislature clarified language in the Distracted Driving law.

As the West Virginia Governor's Highway Safety Program enters its 55<sup>th</sup> year during Federal Fiscal Year 2022, its mission remains to reduce the number of crashes, fatalities, and injuries on West Virginia roads.

Since the passage of the Primary Seat Belt Law in 2013, roadway fatalities have steadily declined as more West Virginians buckle their seat belts. With cell phone use being more common than a decade ago, the GHSP is striving to curb distracted driving. Though alcohol and drug impaired driving continues to be an issue, the GHSP continues its work to stop impaired driving.

GHSP staff are using data informed measures now more than ever to target locations and driver behaviors that need to be changed so that all West Virginians are safer on our roads. Our mission continues well into the 21<sup>st</sup> century. Here's to 55 more years of safer roads in West Virginia.

## West Virginia Highway Safety Plan

## Federal Fiscal Year 2022

#### prepared for

U.S. Department of Transportation National Highway Traffic Safety Administration Jim Justice, Governor

**Everett Frazier,** Commissioner Division of Motor Vehicles Department of Transportation

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date

June 30, 2021

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## **Executive Summary**

On behalf of Everett Frazier, Commissioner of the Division of Motor Vehicles (DMV) and the Governor's Representative for Highway Safety, we are pleased to present the Federal Fiscal Year (FFY) 2022 West Virginia Highway Safety Plan (HSP), which will serve as a guide for improving the safety of all motorists on West Virginia's roadways. It will also detail our efforts to reduce traffic-related fatalities and injuries.

The Governor's Highway Safety Program (GHSP), a section within DMV, developed this comprehensive HSP to address the considerable challenges facing the State in FFY2022. The FFY2022 HSP sets the priorities and performance targets for the upcoming year to address these challenges.

Since FFY2014, the GHSP has focused on the basics with more direct involvement in the various activities and priorities, a practice that will continue again in FFY2022. The priorities for FFY2022 will be occupant protection, impaired driving, regional traffic safety programs, speed, distracted driving, motorcycle/ATV safety, traffic records, and the coordination of law enforcement, State, community, and the private sector. Programs for teen drivers are addressed within the first three priorities.

Our focus and collective efforts have paid off, as over the ten-year period from 2010 to 2019:

- Serious injuries have declined by 54.9 percent.
- Unbelted fatalities have fallen by 44.3 percent.
- Alcohol-impaired fatalities have decreased by 35.6 percent.
- Young driver-involved fatal crashes have decreased by 40 percent.

The GHSP, along with our highway safety partners and advocates, has worked tirelessly to raise the seat belt use rate from 49.5 percent in 2000 to historic high rates over 90 percent in 2018 and again in 2019 (90.5 and 90.2 respectively). Due to the COVID-19 pandemic, no seat belt survey was conducted in 2020. This level of seat belt use and the decline in unbelted fatalities is a direct result of the passage of a primary seat belt law that went into effect as of July 1, 2013, and the annual statewide Click It or Ticket campaign (CIOT) that emphasizes enforcement and media outreach. The GHSP will continue to review the results from CIOT and other campaigns to determine the successful elements that resulted in increased use rates. In addition, the GHSP will continue to focus on appropriate solutions to address the male population that continues to have low-usage rates. The non-use and misuse of child passenger safety (CPS) devices declined from approximately 85 percent to 75 percent in 2019 according to observations at CPS safety events conducted at 42 permanent fitting stations throughout the State. Currently, there are 153 Child Passenger Safety Technicians (CPST) statewide, and 9 CPST Instructors. The number of permanent fitting stations and CPS Technicians dropped significantly over the previous year, due largely to the COVID-19 pandemic. However, as CPST training is once again being scheduled, we hope to see these numbers increase to pre-COVID-19 levels.

In 2019, alcohol-related fatalities at a blood alcohol content level (BAC) of 0.08 and above comprised 21.5 percent of all traffic fatalities versus 19.4 percent in 2018. The vast majority of alcohol-related fatalities occur at night in single-vehicle, run-off-the-road crashes. The GHSP Law Enforcement Liaison (LEL) Office continues to reach out to law enforcement agencies about this problem. A statewide DUI task force, formed to implement the Impaired Driving Strategic Plan, also focuses on this issue and includes the West Virginia

State Police, local law enforcement agencies, GHSP, other State and community agencies, and advocacy groups. West Virginia's Evidence-Based Traffic Safety Enforcement Program, now referred to as the Traffic Safety Enforcement Program (TSEP) by the National Highway Traffic Safety Administration (NHTSA) is detailed in Section 1.7 and in Section 3.0.

State crash data for 2019 indicate that 60 percent of all fatalities in West Virginia involved a single vehicle crash which is an increase from 54 percent in 2018. Seventy (70) percent of fatalities involved a roadway departure in 2019, and rollovers also were common, comprising 26 percent of all fatalities in West Virginia. The causes of these crashes include impairment, moving violations, and speeding; distraction may also play a role but as a factor it is difficult to determine due to underreporting by law enforcement agencies and self-identifying attitudinal surveys.

West Virginia became a Drug Evaluation Classification (DEC) State in 2013. Joey Koher of the Huntington, West Virginia Police Department was named as the State Drug Recognition Expert (DRE) Coordinator the same year. Since this time, the number of DREs in the State has increased from 4 to 32 certified DREs as of June 2021. The GHSP oversees the DRE program with the goal to make available a certified DRE within 1 hour of every county seat of the State's 55 counties. As a result of increasing the number of DREs and an aggressive training program focused on Advanced Roadside Impaired Driving Enforcement (ARIDE) and Standard Field Sobriety Test (SFST) refresher training, drug-related impaired driving arrests have increased from 9 percent of all arrests in 2013 to over 39 percent of all arrests in 2019.

The current Federal transportation law, Fixing America's Surface Transportation (FAST) Act, requires States to develop and implement the highway safety program using performance measures. Beginning with 2018, State Highway Safety Offices and Departments of Transportation must coordinate HSP and Highway Safety Improvement Program (HSIP) identical targets for the three common performance measures (i.e., fatalities, fatality rate, and serious injuries). This link is to harmonize performance measures that are common across programs of Department of Transportation (DOT) agencies to ensure the highway safety community is provided uniform measures of progress. The FAST Act continues the National Priority Safety Program that includes occupant protection, State traffic safety information systems, impaired driving countermeasures, motorcyclist safety, distracted driving, State graduated driver licensing and one new grant program on nonmotorized safety.

The GHSP will continue to implement the HSP primarily through funding to the seven Regional Traffic Safety Programs and one Regional Law Enforcement Program that cover all 55 counties. While these regional programs must focus on the State's priority issues, they also are allowed some flexibility in funding projects that may be more specific to their particular location, such as the ATV crashes that are more common in the southern and southwestern parts of the State. The GHSP will continue to support and promote efforts to improve safety for all road users through a focus on occupant protection, impaired driving, and other laws that increase safety on roadways in West Virginia.

## 1.0 West Virginia Governor's Highway Safety Program Overview

#### 1.1 Mission Statement

The mission of the GHSP is to reduce crashes, injuries, and fatalities on West Virginia's roadways by encouraging, promoting, and supporting highway safety throughout the State.

The GHSP was created by Executive Order 6-A 67, issued on October 10, 1967. In January 1972, the program was transferred to the Office of Governor by Executive Order 2-72. On July 1, 1977, by Executive Order 4-77, the GHSP was transferred to the Governor's Office of Economic and Community Development (GOECD) renamed Governor's Office of Community and Industrial Development (GOCID) by Executive Order 1-85 issued on November 21, 1985, and again in 1992 to the West Virginia Development Office. On November 12, 1993, the GHSP was transferred to the Department of Military Affairs and Public Safety by Executive Order 6-93. On February 1, 1998, Governor Cecil Underwood transferred the responsibility of the GHSP from the Department of Military Affairs and Public Safety to its present location at the Division of Motor Vehicles of the West Virginia DOT.



WEST VIRGINIA GOVERNOR'S HIGHWAY SAFETY PROGRAM

### 1.2 GHSP Staff and Responsibilities

#### Director (Bob Tipton)

The Director is responsible for planning, organizing, and directing the programs and activities of the GHSP in accordance with Federal and State rules, regulations, and guidelines. Funding for the position is 50 percent State and 50 percent Federal.

#### Federal Programs Administrator (Barbara Lobert)

The Federal Programs Administrator/Program Manager is responsible for administration of all Federal highway safety funding. The position also is responsible for the HSP and Annual Report content. One hundred percent of the position's salary is from Federal sources.

#### Community Development Specialist II (Amy Boggs)

This position supervises the two Community Development Specialist I Program Manager positions. This position is responsible for the direct management of grants, plus currently serves as the statewide Child Passenger Safety Coordinator and the Pedestrian/Bicycle Coordinator. Funding is 100 percent Federal.

#### Community Development Specialist I (Heather Kessel)

This Program Manager is responsible for the day-to-day management of various grants and serves as the Impaired Driving, Speed, and Young Drivers Coordinator. Funding is 100 percent Federal.

#### Community Development Specialist I (Greg Sigman)

This Program Manager is responsible for the day-to-day management of various grants and serves as the Occupant Protection, Distracted Driving, and Older Drivers Coordinator. Funding is 100 percent Federal.

#### Data Warehouse Specialist I (Tyler Thaxton)

The Traffic Records Coordinator performs technical and analytical research to obtain statistics and conducts evaluation. This position is responsible for Electronic Citation throughout the State, and serves as Chair of the Traffic Records Coordinating Committee. Funding is 100 percent Federal.

#### Public Information Specialist II (Aimee Cantrell)

This position serves as the primary spokesperson for the GHSP and is responsible for public relations and event planning. Coordinates, plans, and develops all types of media, as well as graphic design and website development/maintenance. Funding is 100 percent Federal.

#### Administrative Services Assistant III (Trish Anderson)

This position is the Administrative Assistant to the Director and serves as the GHSP Office Manager. Funding is 50 percent Federal and 50 percent State.

#### Administrative Services Assistant III (Donnie Hale)

This position is the Program Coordinator of the statewide Motorcycle Safety Awareness Program and ATV Safety Program. Funding is 100 percent State.

#### Administrative Services Assistant I (Mary Jarrell)

This position is the Motorcycle Safety Training Coordinator for the State. Funding is 100 percent State.

#### Accountant/Auditor IV (William King)

This position serves as the Fiscal Officer for GHSP. Funding is 50 percent Federal and 50 percent State.

#### Accountant/Auditor II (Tonya Smith)

This position is the Assistant to the Fiscal Officer for GHSP. Funding is 50 percent Federal and 50 percent State.

#### Law Enforcement Liaison (Dean Capehart)

The position is responsible for the coordination of all law enforcement activities with GHSP projects and programs, including law enforcement training. This individual serves as the Project Director of the Data Tracking and Agency Support Program (DTASP) and provides assistance to law enforcement agencies as needed with enforcement events. This position is contractual through a grant with the City of Beckley.

#### DTASP Coordinator (Amanda Green)

This position coordinates the statewide DTASP for West Virginia law enforcement officers. This position is contractual through a grant with the City of Beckley.

#### DTASP Assistant (Joann Capehart)

This position provides part-time clerical support to DTASP and the Program Coordinator.

#### DRE Program Coordinator (Joey Koher)

This position coordinates the statewide Drug Recognition Expert (DRE) Program and is funded through the City of Huntington Regional Traffic Safety Program grant.

#### Traffic Safety Resource Prosecutor (Nicole Cofer)

The Traffic Safety Resource Prosecutor (TSRP) position coordinates traffic safety training for prosecutors and other related highway safety professionals statewide and is funded through a Highway Safety grant with the West Virginia Prosecuting Attorneys Institute.

#### Assistant Law Enforcement Liaison (Brett Pickens)

This position provides assistance to the Law Enforcement Liaison (LEL) in law enforcement training, and is funded through the LEL grant with the City of Beckley.

Figure 1.1 shows a visual representation of the organization of GHSP and Figure 1.2 shows where the GHSP fits within the DMV.

Figure 1.1 Governor's Highway Safety Program

#### The Governor's Highway Safety Program (GHSP)

Organizational Chart from the Governor to Program Employees

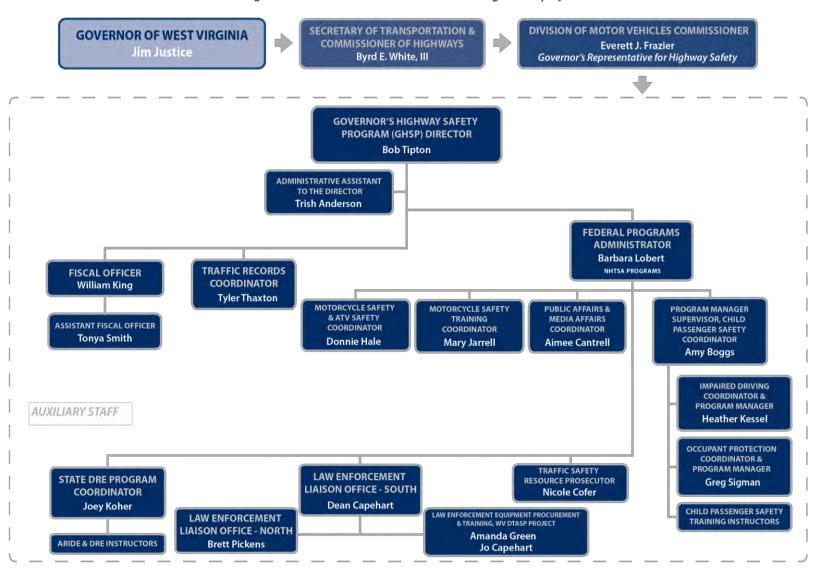


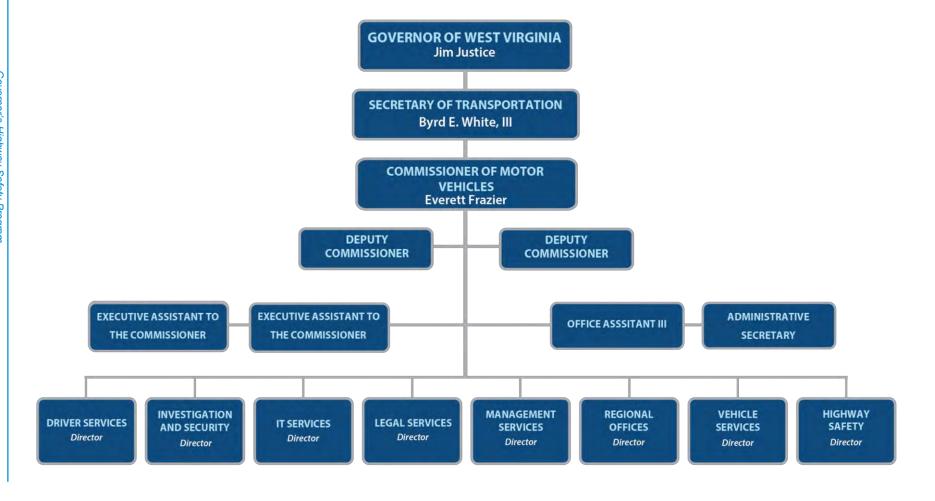
Figure 1.2 **Division of Motor Vehicles** Employee Org Chart WV DIVISION OF MOTOR VEHICLES **Governor of West Virginia EMPLOYEE ORG CHART** Jim Justice May 3, 2021 Secretary of Transportation Byrd E. White, III COMMERCIAL MOTOR HICLE WEIGHT AND SAFETY ADVISORY COMMITTEE Commissioner of Motor Vehicles Everett J. Frazier **Deputy Commissioner Deputy Commissioner** Linda Ellis Executive Office Operations Management Services **Budget & Revenue** Vehicle Services Highway Safety **Driver Services** Investigation and Security Legal Services **Regional Offices** Cecil Lovd John Springer Bob Tipton **Driver Services** Northern Office Coordinator Tom Johnson Bldg. Management Contracts/Grants Federal Programs
Barbara Lobert Info Services **Dealer Services** Litigation **Call Center** Investigations Safety & Treatmen USDOT/NHTSA PROGRAMS Receiving/Processing Privacy Contracts Grievances ORTHERN REG. - MGR Driver Improvement LICENSING Purchasing **Records Mgmt** Vacant State Programs Budget/Accounting Jeff Davis Medical Review Varehouse and Supply CITATIONS VS FOIA LEET COORDINATOR rogram. Analyst III SOUTHERN REGION MOTORCYCLE SAFETY COL ASSESSMENTS **Accounts Payable** ATV SAFETY AND AWARENESS **DUI Programs Driver Licensing** IT HELP DESK Kelly High DUIVIOLATIONS Public Affairs/Media SYSTEMS CONSULTIN INTERLOCK SALVAGE/LEASING/ SENDBACK UNIT Driver Data and Insurance Program ONLINE SERVICES DATA ENTRY COMPULSORY INS. NMVTIS BOATS/SPECIAL PLATES/ VAULT/ONLINE RENEWALS DATA ENTRY

Figure 1.3 Division of Motor Vehicles

Governor's Office and DMV Heads

## West Virginia Division of Motor Vehicles

Governor's Office and DMV Heads
May 2020



#### 1.3 Political and Legislative Status

Jim Justice became West Virginia's 36th governor in January 2017. The West Virginia Legislature has two chambers, the House of Delegates and the Senate. The House of Delegates is comprised of 78 Republicans, 22 Democrats and Speaker Roger Hanshaw presides. The Senate is comprised of 23 Republicans and 11 Democrats with Senator Craig Blair presiding as the Senate President. The Legislature's annual session begins the second week of January and lasts 60 days. Monthly interim meetings also are held. Following are brief descriptions of recent traffic safety legislative changes that were passed by the Legislature and signed into law by the Governor.

No major legislation impacting highway safety was passed in the 2021 West Virginia Legislature; however, there were several legislative acts passed in 2019 and 2020 of significance to highway safety:

House Bill 4464 closed a "loophole" in West Virginia's Graduated Driver's Licensing (GDL) statute which enabled West Virginia to qualify for a Section 405e Distracted Driving grant in FFY2021, and likely in FFY2022. Since FFY2017, West Virginia was disqualified for this grant due to noncompliance with a Youth Cell Phone Use Prohibition. The previous GDL law allowed a Level 3 (licensed with full driving privileges) under age 18 driver to talk on a wireless communication device; GDL 1 and GDL 2 level drivers were already prohibited. House Bill 4464 closed that gap, and the legislation went into effect June 1, 2020.

During the 2019 legislative session, Senate Bill 40 was passed which made West Virginia noncompliant with Federal Section 164 legislation (Repeat Intoxicated Driver Laws). This legislation created a Military Service Members Court in which certain offenses committed by current members of the military and veterans allowed them to avoid criminal conviction if they followed and completed certain conditions established by the Court. In a Special Legislative Session in late 2019, the legislature passed Senate Bill 2002 to void the language in Senate Bill 40 pertaining to driving under the influence of alcohol, controlled substances, or drugs. A NHTSA legal review deemed that SB 2002 did not go far enough, and led to their further review of West Virginia's DUI on private property language. Eventually, SB848 fixed the issue with SB 2002, but still left West Virginia noncompliant with Section 164 due to DUI and private property language.

Also passed during the 2020 Legislature was Senate Bill 130, which eliminated the administrative process for revocation or suspension of a person's license to operate a motor vehicle while under the influence of alcohol, controlled substances, or drugs. That authority has been transferred from the Office of Administrative Hearings to the criminal court system (Magistrate and Municipal), effective July 1, 2020. The first 10 months after SB130 was enacted saw a 33 percent adjudication rate of all DUI arrests made since July 1, 2020. Of the 1,342 adjudications, 209 were dismissed (172) or adjudicated for an offense other than DUI (37). Prior to enactment of SB130 less than 10 percent of DUI offenders requested an administrative hearing, and the remaining DUI offenders received a revocation notice based on the arresting officer's statement. These revocations were effective within 38 days of the DUI revocation notice date. Now the DMV cannot issue a notice to the offender until a criminal conviction for DUI is received by the DMV. This situation will be monitored and data collected to determine if the delay in the adjudication process will have an effect on impaired driving fatalities and injuries. The DMV still uses the 10-year look-back period to enforce repeat offender and mandatory Interlock requirements.

## 2.0 West Virginia's Highway Safety Planning Process

### 2.1 Planning Process

The HSP outlines the GHSP's performance targets and measures and details the strategies and activities for which the State's FFY2022 Section 402 and other highway safety funds may be used. Performance targets were established by reviewing five years of data to determine trends and establishing reasonable benchmarks the GHSP feels can be accomplished. Activities/performance measures are based on results of past activities, and developed collaboratively by GHSP staff, Regional Traffic Safety Coordinators (RTSC), Regional Law Enforcement Programs and other HSP partners. They also are based on the data-driven State Strategic Highway Safety Plan (SHSP), which was developed by the West Virginia Division of Highways in collaboration with several State safety partners. Program area assessments conducted by NHTSA for impaired driving and occupant protection provided the State valuable insight into a variety of issues that also were used to develop the activities/performance measures. Additionally, the GHSP is open to any new and creative ideas to reduce motor vehicle crashes, injuries, and fatalities.

RTSCs conduct a large number of specific activities throughout the year as directed by the GHSP and described in the Regional Traffic Safety Programs section of this Plan. They update the GHSP via a monthly activity report detailing their progress and accomplishments. Coordinators identify problems based on a review of data specific to their geographical region. While all regions of the State share similar problems, e.g., nonuse of safety belts and impaired driving, each Coordinator is required to pinpoint where those problems are most prevalent in their region, what factors contribute to it, and what measures can be taken to improve the problem. RTSCs also are expected to identify other highway safety issues in their region that may not rise to the level of a statewide concern, e.g., pedestrian injuries and fatalities, ATV crashes, etc., and establish performance targets for those unique problems. The GHSP conducts roundtable meetings on a monthly basis with all the Coordinators and quarterly with all grantees to keep everyone updated on current events, requirements, share new ideas, review, and assess the statewide and individual Regional Traffic Safety performance targets.

Applicants for highway safety funds (i.e., city, county, and State agencies) must clearly identify a highway safety problem and support it with evidence. The applicants must also identify and define measurable objectives and proven countermeasures that will address the problem and ensure their proposals are in line with the goals and objectives in the HSP.

The GHSP encourages all law enforcement agencies receiving highway safety funds to follow the guidelines established for vehicular pursuits issued by the International Association of Chiefs of Police (IACP). A survey of these law enforcement agencies will be conducted by the GHSP to determine which agencies have guidelines for vehicular pursuits, and if not, to encourage them to adopt the IACP model.

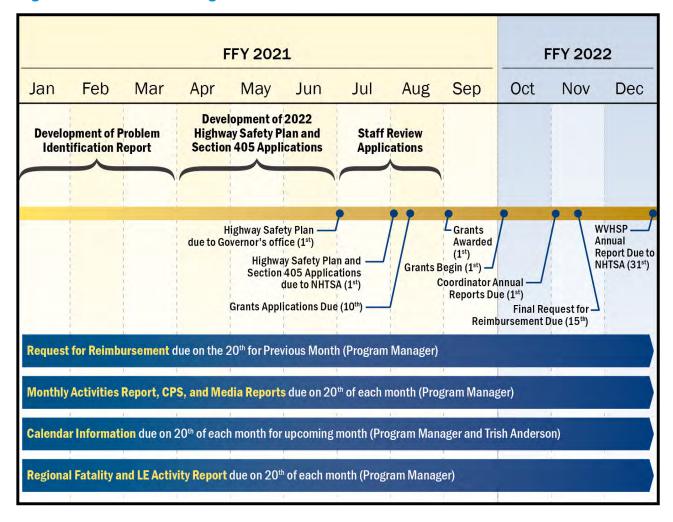
#### **Primary Data Sources**

West Virginia relies on the NHTSA/Fatality Analysis Reporting System (FARS) database; Report Beam Crash data, housed in the West Virginia DOT Crash Database (reported by law enforcement agencies); and telephone and observational surveys as the primary HSP data sources.

Other supplementary sources of data and information are described in the Supporting Data section.

Figure 2.1 shows the timeline followed by the GHSP in developing the HSP and Annual Report starting with the development of the problem identification report, the development of the 405 applications, and a staff review of submitted grant requests. Several roundtable discussions with highway safety partners are held to ensure the plan and activities are on track to improve traffic safety.

Figure 2.1 HSP Planning Timeline

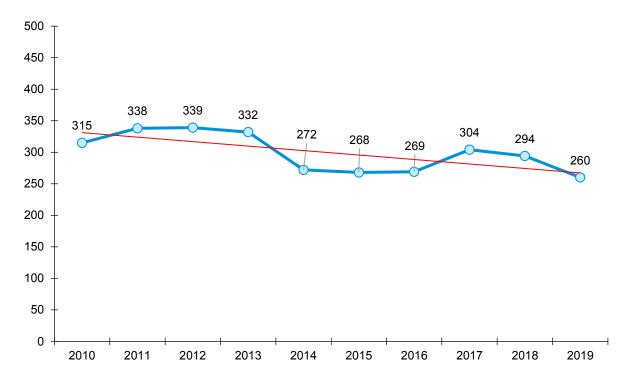


## 2.2 West Virginia's Traffic Safety Challenges

#### Problem Identification

State data indicate 260 roadway users died on the State's roadways in 2019, representing a 11.6 percent decrease from 294 fatalities in 2018 (Figure 2.2). As of 2019, West Virginia has experienced a 17.5 percent decline in the number of traffic-related fatalities since 2010.

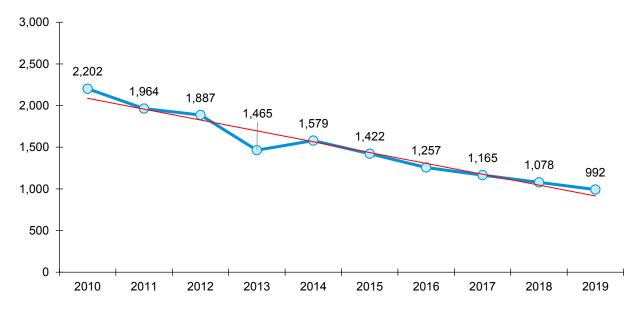
Figure 2.2 Traffic Fatalities



Source: U.S. DOT, NHTSA, State Traffic Safety Information (STSI), 2021, FARS, 2021 and WVDOT.

Figure 2.3 shows serious injuries between 2010 and 2019. The trend has been downward since 2010, and serious injuries declined by 6.6 percent from 2017 to 2018. From 2010 to 2019, serious injuries have declined by 54.9 percent.

Figure 2.3 Traffic Serious Injuries

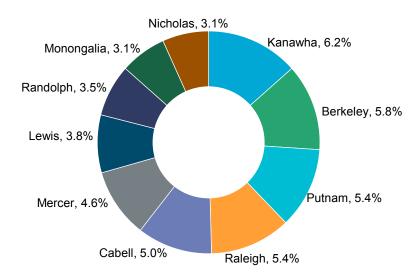


Source: West Virginia DOT, Division of Highways, 2021.

Figure 2.4 shows the top 10 counties where fatalities occurred in 2019. Kanawha County, the most populous county in West Virginia, was the site of 6.2 percent (16) of the State's fatalities in 2019.

Figure 2.4 Fatalities

Top 10 Counties in 2019



Source: U.S. DOT, NHTSA STSI, 2021.

The State's trend for fatalities per 100 million vehicle miles traveled has seen an overall decline since 2010 as shown in Figure 2.5. From 2016 to 2017, there was a 15.1 percent increase from 1.38 fatalities per 100 million vehicle miles traveled (VMT) to 1.59.

Figure 2.5 Fatalities per 100 Million Vehicle Miles Traveled

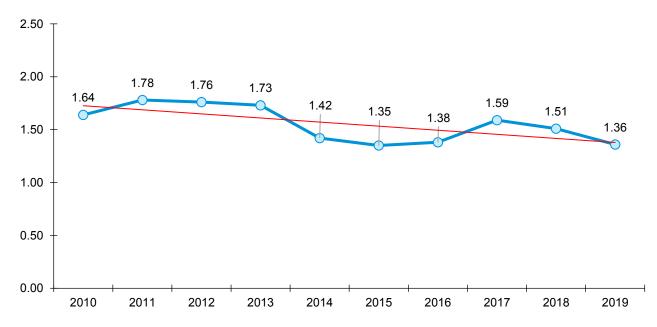
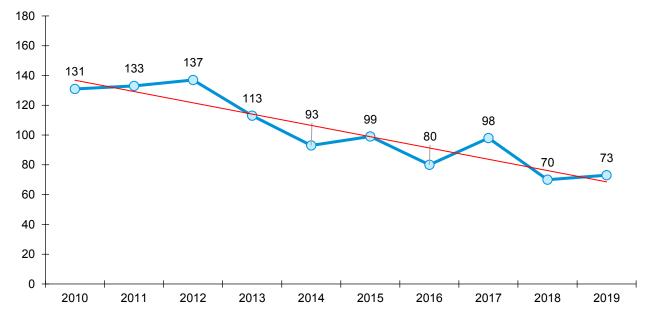


Figure 2.6 shows that unbelted fatalities increased from 2018 to 2019, increasing by 4.3 percent from 70 to 73. Overall, the number of unbelted fatalities has fallen by 44.3 percent from 2010 to 2019.

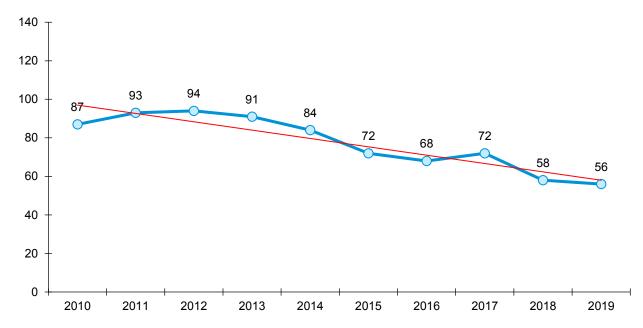
Figure 2.6 Unbelted Fatalities



Source: U.S. DOT, NHTSA STSI, 2021.

Fatalities related to alcohol-impaired driving declined by 3.4 percent from 2018 to 2019 as shown in Figure 2.7. Alcohol-impaired fatalities with a BAC of 0.08 or higher saw a large decline from 2010 to 2019 before increasing slightly from 2011 and 2012. From 2013 to 2016, they decreased every year before increasing slightly in 2017 and then hitting a record low of 56 in 2019. In all, alcohol-impaired fatalities have decreased by 35.6 percent in the 10-year period from 2010 to 2019.

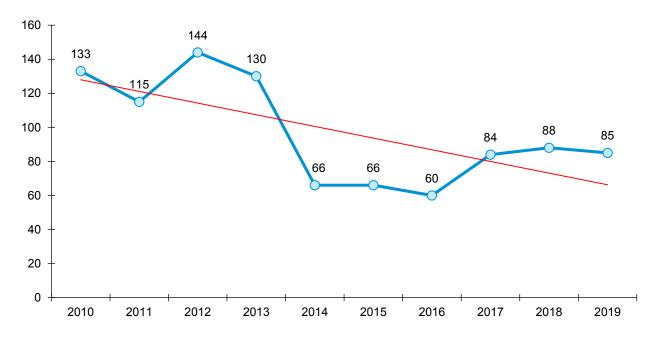
Figure 2.7 Alcohol-Impaired Driving Fatalities
0.08 BAC and above



Source: U.S. DOT, NHTSA STSI, 2021.

Speeding related fatalities varied from 2010 to 2012, as shown in Figure 2.8. Since the peak of 144 fatalities in 2012, the fatalities dropped over half to as few as 60 in 2016, then rose again in 2017 and 2018. From 2018 to 2019, speeding-related fatalities dropped by 3.4 percent, with a 36.1% overall decline in speeding-related fatalities from 2010 to 2019.

Figure 2.8 Speeding-Related Fatalities



Although motorcyclist fatalities have fluctuated generally between 26 and 33 fatalities a year, the trend line in Figure 2.9 shows an overall steady increase from 2010 to 2019. Motorcyclist fatalities decreased by 28 percent from 39 in 2018 to 28 in 2019; in 36 percent of these fatalities the motorcyclist was unhelmeted (Figure 2.10). The annual number of unhelmeted fatalities has been as low as 6 in 2011 and as high as 14 in 2012 and 2018.

Figure 2.9 Motorcyclist Fatalities

Source: U.S. DOT, NHTSA STSI, 2021.

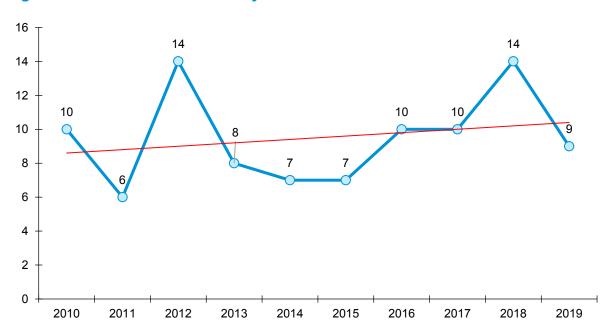


Figure 2.10 Unhelmeted Motorcyclist Fatalities

The number of young drivers under 21 years of age involved in fatal crashes has fluctuated frequently from 2010 to 2019. Figure 2.11 shows a general downward trend with peaks in 2011 before a sharp decline in 2012. Fatalities rose slightly in 2013 and 2014, before falling again in 2015 and rising back up in 2016 and 2017. Young driver-involved fatal crashes decreased 27 percent from 2018 to 2019, with an overall reduction of 40 percent from 2010 to 2019.

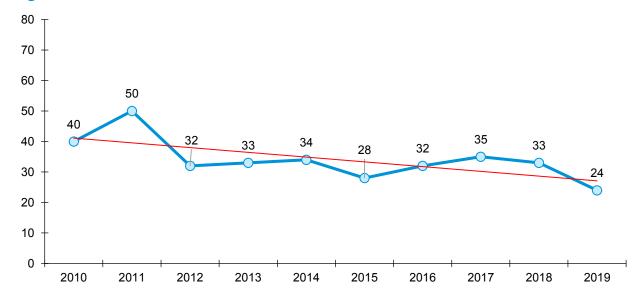


Figure 2.11 Drivers Under 21 Involved in Fatal Crashes

Source: U.S. DOT, NHTSA STSI, 2021.

From 2010 to 2019, pedestrian fatalities grew nearly 138 percent, but have fluctuated considerably over this 10-year period. After peaking at 31 in 2012, these fatalities declined to 19 in 2014 and 2015, before rising again to 31 by 2019. Pedestrian fatalities increased by 41 percent from 2018 to 2019 (Figure 2.12).

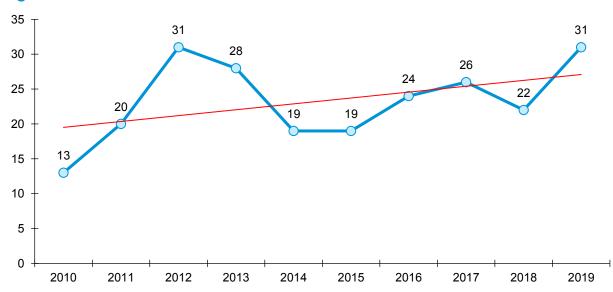
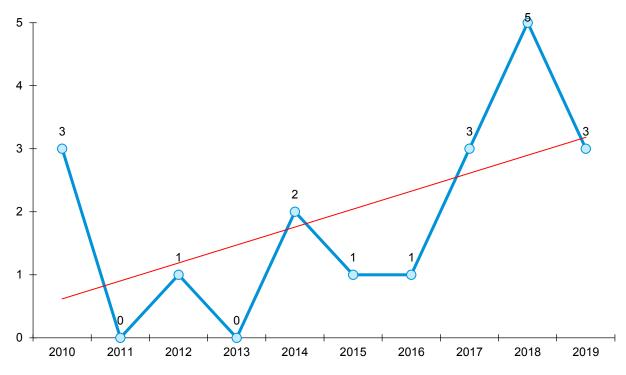


Figure 2.12 Pedestrian Fatalities

In the past ten years, the highest number (five) of bicyclist fatalities occurred in 2018. Otherwise, bicyclist fatalities stayed in the range of 0 to 3 each year, as shown in Figure 2.13. The 3 pedestrian fatalities in 2019 were a 40% decrease from the 5 fatalities in 2018. Since 2010, the trend of bicyclist related fatalities has followed a steady upward slope.





Source: U.S. DOT, NHTSA STSI, 2021.

Table 2.1 on the following page consolidates Figure 2.2 through Figure 2.3 to show trends for the required NHTSA core performance measures from 2009 through 2018. For each measure, the percent change from 2017 to 2018 and the average annual change is shown. Most noteworthy from 2017 and 2018 is the 28.6 percent decline in unrestrained passenger vehicle-occupant fatalities. There is cause for concern, however, regarding the 40 percent increase in unhelmeted motorcyclist fatalities and 50 percent increase in motorcyclist fatalities overall from 2017 and 2018.

**Table 2.1 West Virginia Traffic Safety Trends** 2010 to 2019

												Cha	nge
Core P	Performance Measure	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2018–2019 Percent Change	Average Annual Change (2010- 2019)
C-1	Traffic Fatalities	315	338	339	332	272	268	269	304	294	260	-11.6%	-2.1%
C-2	Serious Traffic Injuries	2,202	1,964	1,887	1,465	1,579	1,422	1,257	1,165	1,078	992	-7.9%	-8.5%
C-3	Fatalities/VMT	1.64	1.78	1.76	1.73	1.42	1.35	1.38	1.59	1.51	1.36	-9.9%	-2.1%
C-4	Unrestrained Passenger Vehicle- Occupant Fatalities in all Seating Positions	131	133	137	113	93	99	80	98	70	73	4.3%	-6.3%
C-5	Alcohol-Impaired Fatalities (involving driver or a motorcycle operator with a 0.08 BAC or greater)	87	93	94	91	84	72	68	72	58	56	-3.4%	-4.8%
C-6	Speeding-Related Fatalities	133	115	144	130	66	66	60	84	88	85	-3.4%	-4.9%
C-7	Motorcyclist Fatalities	33	27	31	24	26	32	29	26	39	28	-28.2%	-1.8%
C-8	Unhelmeted Motorcyclist Fatalities	10	6	14	8	7	7	10	10	14	9	-35.7%	-1.2%
C-9	Drivers Age 20 or Younger Involved in Fatal Crashes	40	50	32	33	34	28	32	35	33	24	-27.3%	-5.5%
C-10	Pedestrian Fatalities	13	20	31	28	19	19	24	26	22	31	40.9%	10.1%
C-11	Bicycle Fatalities	3	0	1	0	2	1	1	3	5	3	-40%	0.0%
B-1	Statewide Observed Seat Belt Use for Passenger Vehicles, Front Seat Outboard Occupants	82.1%	84.9%	84.0%	82.2%	87.8%	89.0%	86.8%	89.7%	90.5%	90.2%	-0.33%	0.81%

Source: NHTSA FARS, 2021, NHTSA STSI, 2021, West Virginia GHSP, and 2019 West Virginia Observational Survey of Seat Belt Use.

Automobile drivers and occupants (in West Virginia this includes passenger cars, light trucks—only four tires, and motorhomes only) continue to be the road user group that experienced the highest number of fatalities by a large margin, as shown in Figure 2.14. Fatalities involving this group, however, have declined by 25.6 percent from 2010 to 2019.

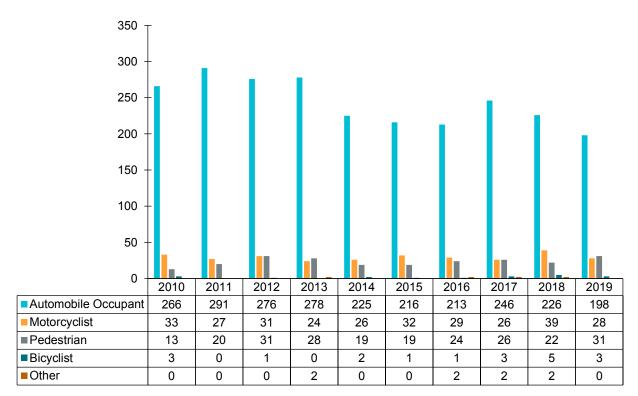


Figure 2.14 Fatalities by Roadway User Group

Source: U.S. DOT, NHTSA STSI, 2021.

#### Demographic Trends

West Virginia's geographic area encompasses 24,035 square miles and ranks 41st in area. The largest county is Randolph with 1,040 square miles and the smallest is Hancock with 82.61 square miles. The State has 38,854 miles of public highway with the vast majority being rural two-lane roadways. West Virginia's mountainous terrain, narrow roadways, and small shoulder areas also create special highway safety challenges. West Virginia has 37 non-Federal, short term, acute care hospitals, two of which are Level I Trauma Centers, three are Level II, three are Level III, 26 are Level IV Trauma Centers, and one hospital which is not certified.

The U.S. Census estimates the State's 2019 population is 1,792,147, which represents a decrease of 3.3 percent from 1,853,018 reported in the 2010 U.S. Census.

U.S. Census Bureau (https://www.census.gov/quickfacts/table/PST045215/54029).

<sup>&</sup>lt;sup>2</sup> Federal Highway Administration (<a href="https://www.fhwa.dot.gov/policyinformation/statistics/2017/pdf/hm10.pdf">https://www.fhwa.dot.gov/policyinformation/statistics/2017/pdf/hm10.pdf</a>).

<sup>&</sup>lt;sup>3</sup> American Hospital Directory (<a href="https://www.ahd.com/state\_statistics.html">https://www.ahd.com/state\_statistics.html</a>).

<sup>&</sup>lt;sup>4</sup> Bureau of Public Health/Office of EMS website (https://www.wvoems.org).

Table 2.2 shows West Virginia's population having slightly more females than males with the overwhelming majority being white. Table 2.3 shows that the number of licensed drivers decreased by 2.1 percent and the vehicle miles traveled per 100 million (VMT) decreased by 5.3 percent from 2010 to 2019, while the number of registered vehicles increased by 1.9 percent.

**Table 2.2 Population** 

Demographic Group	Population
Total population	1,792,147
Male	885,861
Female	906,286
Black alone	65,295
White alone	1,668,004
Hispanic (of any race)	26,823
Asian alone	14,311

Source: U.S. Census Bureau, 2019 American Community Survey Data Profiles.

Table 2.3 Licensing and Motor Vehicles

Year	Licensed Drivers	Registered Motor Vehicles	Vehicle Miles Traveled (In Millions)
2010	1,305,437	1,778,510	19,203
2011	1,314,399	1,765,292	18,936
2012	1,309,123	1,799,664	19,226
2013	1,309,384	1,827,964	19,232
2014	1,305,871	1,864,143	19,117
2015	1,304,464	1,733,889	19,827
2016	1,300,878	1,838,160	19,539
2017	1,291,271	1,867,478	19,072
2018	1,280,937	1,891,665	19,156
2019	1,277,566	1,812,503	18,181

Source: West Virginia DMV, 2021.

#### Core Performance Measures

Table 2.4 identifies the program areas with related core performance and behavioral measures, which will be emphasized in West Virginia's FFY2022 HSP, and how each will be measured. These performance measures mirror the 11 outcome and one behavior performance measures developed by NHTSA in collaboration with Governor's Highway Safety Association (GHSA). Additionally, West Virginia has chosen to report on urban and rural fatalities per 100 million VMT.

Table 2.4 Core Performance Measures FFY2022

Program Area		Core Performance Measures	Measured By
Overall	C-1	Decrease Fatalities	Number of traffic-related fatalities
	C-2	Decrease Serious Injuries	Number of traffic-related serious injuries
	C-3	Decrease Fatality Rate per 100 Million VMT	Traffic fatalities per 100 million VMT
		Decrease Rural Fatalities/VMT	Rural fatality rate per 100 million VMT
		Decrease Urban Fatalities/VMT	Urban fatality rate per 100 million VMT
Occupant Protection	C-4	Decrease Unrestrained Fatalities	Number of unrestrained passenger vehicle occupant fatalities, all seat positions
		Decrease Observed Belt Use	Observed belt use for passenger vehicles, front seat outboard occupants
Impaired Driving	C-5	Decrease Fatalities with BAC at 0.08 or Above	Number of fatalities involving a driver or motorcycle operator with BAC at 0.08 and greater
Speeding	C-6	Decrease Speeding-Related Fatalities	Number of speed-related fatalities
Motorcycle Safety	C-7	Decrease Motorcyclist Fatalities	Number of motorcyclist fatalities
	C-8	Decrease Unhelmeted Motorcyclist Fatalities	Number of unhelmeted motorcyclist fatalities
Novice Drivers	C-9	Decrease Drivers 20 or Younger Involved in Fatal Crashes	Number of drivers age 20 or younger involved in fatal crashes
Pedestrian and	C-10	Decrease Pedestrian Fatalities	Number of pedestrian fatalities
Bicycle Safety	C-11	Decrease Bicyclist Fatalities	Number of bicyclist fatalities

#### Supporting Data

Additional data sources used by the GHSP and safety stakeholders include the NHTSA FARS and STSI websites, Federal Highway Administration (FHWA) VMT data, West Virginia Observational Survey of Seat Belt Use, U.S. Census data, American Community Survey Five-Year Estimates data, NHTSA assessments, research reports and Traffic Safety Facts, other State HSPs and Annual Reports, and miscellaneous State of West Virginia agency databases and reports.

The majority of the traffic-related data (crashes, fatalities, and injuries) is collected by West Virginia's 296 law enforcement agencies. The largest agency is the West Virginia State Police that has 646 sworn officers of which 441 are assigned to patrol duties housed in 7 troops and further divided into 60 detachments. Each of the 55 West Virginia counties has a sheriff's department varying in size from 3 officers to 104 officers. There are 167 municipal police departments, with the largest having 163 officers and the smallest having 1 officer. All these agencies have the responsibility of enforcing traffic laws. Currently, West Virginia has 3,478 sworn police officers of which 2,736 are assigned to patrol functions.

Table 2.5 lists the data sources used to develop West Virginia's HSP.

#### Table 2.5 HSP Data Sources

Federal	West Virginia	Other
<ul> <li>Fatality Analysis Reporting System (FARS)</li> <li>State Traffic Safety Information (STSI)</li> <li>FHWA VMT Data</li> <li>West Virginia Observational Survey of Seat Belt Use</li> <li>U.S. Census Data</li> <li>American Community Survey Five-Year Estimates</li> <li>NHTSA Assessments Reports and MAP-21/FAST Act Guidance</li> <li>NHTSA HSP Approval Letter</li> </ul>	<ul> <li>Crash and Injury</li> <li>Licensing</li> <li>Vehicle</li> <li>Citation</li> <li>Court System</li> <li>Treatment</li> <li>Trauma Registry</li> <li>Alcohol Sales—Underage Buy Rate</li> <li>Strategic Highway Safety Plan</li> <li>State Legislation and Policy</li> <li>Population</li> <li>Observational Surveys</li> <li>Sobriety Checkpoints, Directed/Saturation Patrols</li> </ul>	<ul> <li>Publications and Studies (i.e., Countermeasures That Work)</li> <li>Other states' HSPs and Annual Reports</li> </ul>

#### 2.3 Performance Measure and Target-Setting Process

The GHSP adopted Zero Fatalities as a long-term goal with an interim goal of reducing fatalities by one-half by 2030. This is consistent with the long-term and interim goal established by the West Virginia Safety Management Task Force (SMTF) for the first Strategic Highway Safety Plan (SHSP) in 2007 and reconfirmed during the 2016 SHSP update process. The GHSP is a member of the SMTF and participated in the discussions to establish the SHSP goal.

To achieve the 2030 fatalities goal, an annual reduction of approximately 3.2 percent is necessary. The interim goals for fatalities and fatality rate were established using the 2006 to 2010 five-year average as the basis. However, the five-year average for serious injuries is based on the 2008 to 2012 timeframe due to reporting changes implemented in 2007 which changed the definition of serious injury from "A" plus "B" injuries to "A" injuries only.

In addition to coordination with the SHSP goals, the GHSP worked with staff at the Division of Highways (DOH) who oversees the Highway Safety Improvement Plan (HSIP) to ensure the performance targets for fatalities, serious injuries, and fatality rate are identical to the targets in the HSP. The zero fatalities long-term and interim goals also were adopted by the American Association of State Transportation Officials and supported by the FHWA.

## 2.4 Countermeasure and Strategy Selection Process

#### Selection Process

At least two times throughout the year, GHSP staff conducts roundtable meetings with all Regional Traffic Safety Program staff, representatives of the Regional Law Enforcement Program in Region 6, seven West Virginia State Police coordinators, the State LEL, and other local stakeholders to review recent crash

trends and emerging issues, gather input on safety problems, review grant activity, and discuss effective countermeasures. In addition to these focused discussions, GHSP also serves on the SHSP emphasis area teams that discuss countermeasure implementation and ways to solve the State's most significant traffic safety issues as trends emerge or new issues arise. Information gained from these meetings, coupled with the staff's knowledge of the data, literature, and the State's cultural and political climate, all serve to inform the selection of countermeasures and strategies for the HSP.

#### Grantee Risk Assessment

The GHSP, as a pass-through entity, will issue grants to its subrecipients using the following guidance found in 2 CFR 200.331 and Risk Assessment tool and procedures in the GHSP Administrative Manual. These procedures will apply to any sub-award given by the initial sub-recipient.

- 1. All requirements imposed by the pass-through entity on the sub-recipient so that the Federal award is used in accordance with Federal statutes, regulations and the terms and conditions of the Federal award and any additional requirements that the pass-through entity imposes on the sub-recipient in order for the pass-through entity to meet its own responsibility to the Federal awarding agency, including identification of any required financial and performance reports.
- A requirement that the sub-recipient permit the pass-through entity and auditors to have access to the sub-recipient's records and financial statements as necessary for the pass-through entity to meet the requirements of this part; and appropriate terms and conditions concerning closeout of the sub-award.

The GHSP will evaluate each sub-recipient's risk of noncompliance with Federal statutes, regulations, and the terms and conditions of the sub-award for purposes of determining the appropriate sub-recipient monitoring described in paragraphs d) and e) of this section, which may include consideration of such factors as:

- a. The sub-recipient's prior experience with the same or similar sub-awards.
- b. The results of previous audits, including whether or not the sub-recipient receives a Single Audit in accordance with Subpart F-Audit Requirements of this part, and the extent to which the same or similar sub-award has been audited as a major program.
- c. Whether the sub-recipient has new personnel or new or substantially changed systems.
- d. The extent and results of Federal awarding agency monitoring (e.g., if the sub-recipient also receives Federal awards directly from a Federal awarding agency).
- Consider imposing specific sub-award conditions upon a subrecipient if appropriate as described in §200.207-specific conditions.
- 4. Monitor the activities of the sub-recipient as necessary to ensure that the sub-award is used for authorized purposes, in compliance with Federal statutes, regulations, and the terms and conditions of the sub-award; and that sub-award performance goals are achieved. Pass-through entity monitoring of the sub-recipient must include:
  - a. Reviewing financial and performance reports required by the pass-through entity.

- b. Following-up and ensuring that the sub-recipient takes timely and appropriate action on all deficiencies pertaining to the Federal award provided to the sub-recipient from the pass-through entity detected through audits, onsite reviews, and other means.
- c. Issuing a management decision for audit findings pertaining to the Federal award provided to the sub-recipient from the pass-through entity as required by §200.521 Management decision.
- 5. Depending upon the pass-through entity's assessment of risk posed by the subrecipient (as described in paragraph b) of this section), the following monitoring tools may be useful for the pass-through entity to ensure proper accountability and compliance with program requirements and achievement of performance goals:
  - a. Providing sub-recipients with training and technical assistance on program-related matters.
  - b. Performing onsite reviews of the sub-recipient's program operations.
  - c. Arranging for agreed-upon-procedures engagements as described in §200.425 Audit services.
- Verify that every sub-recipient is audited as required by Subpart F-Audit Requirements of this part when
  it is expected that the sub-recipient's Federal awards expended during the respective fiscal year equaled
  or exceeded the threshold set forth in §200.501 Audit requirements.
- Consider whether the results of the sub-recipient's audits, onsite reviews, or other monitoring indicate conditions that necessitate adjustments to the pass-through entity's own records.
- 8. Consider taking enforcement action against noncompliant sub-recipients as described in §200.338 Remedies for noncompliance of this part and in program regulations.

## 2.5 Coordination with the Strategic Highway Safety Plan

The West Virginia Department of Highway's Traffic Engineering Division is responsible for, and oversees, the SHSP update and implementation process. A Safety Management Task force (SMTF) comprised of State and Federal agencies updated the State's current SHSP in 2017. Agencies involved in the update process included:

- Alcohol Beverage Control Administration.
- Beckley Police Department (Local Law Enforcement Representative).
- Department of Education.
- Department of Health and Human Resources.
- Division of Highways.
- Division of Motor Vehicles.
- Federal Highway Administration, West Virginia Division.

- Federal Motor Carrier Safety Administration (FMCSA), West Virginia Division.
- Governor's Highway Safety Program.
- National Highway Traffic Safety Administration, Region 3.
- Office of the Insurance Commissioner.
- Parkways Authority.
- Public Service Commission.
- State Police.
- West Virginia Association of Metropolitan Planning Organizations.
- West Virginia Commission on Drunk Driving Prevention (CDDP).
- West Virginia University Medicine—Jon Michael Moore Trauma Center.

The SMTF confirmed Zero Fatalities as a long-term goal with an interim goal of reducing fatalities by one-half by 2030. Based upon an analysis of crash data, the SHSP emphasis areas listed below, which represented the most fatalities and serious injuries, were selected for the newest plan update. Highway safety data also was included as an emphasis area because of the importance of various traffic records data sources in determining the emphasis areas strategies and action steps, as well as tracking and assessing their progress.

- Alcohol- and Drug-Impaired Driving.
- Speeding and Aggressive Driving.
- Occupant Protection.
- Roadway Departure.
- Highway Safety Data.



The updated SHSP complies with the FAST Act requirements. A separate implementation plan will be developed outlining the specific process and performance measures the State will evaluate along with a marketing and communications plan.

During the SHSP update process, alignment of the three common safety performance measures (number of fatalities, serious injuries, and fatalities per 100 million VMT), were discussed to ensure consistency between the SHSP, HSP, and HSIP. The GHSP's programs and activities influenced, and are reflected in, the alcoholand drug- impaired driving, occupant protection, speeding/aggressive driving and highway safety data emphasis areas' strategies and action steps.

# 2.6 Other Funding Sources

The West Virginia Commission on Drunk Driving Prevention was established in 1986 by an act of the West Virginia Legislature (Chapter §15-2-40 of the West Virginia Code). Funds are generated through a six percent excise tax on the sale of liquor and wine, and funding for impaired driving projects is available through a quarterly application process by any law enforcement agency in West Virginia. The Governor's Representative for Highway Safety and the GHSP Director are members of the Board of Directors (eight members) for the CDDP. The GHSP encourages West Virginia law enforcement agencies to apply to the CDDP. The CDDP works directly with the GHSP in coordinating and planning the GHSP Sustained Enforcement Plan. State funding (spending authority) for CDDP projects is approximately \$4.97 million annually.

The Division of Highways (DOH) provided \$2,000,000 (HSIP funds) to GHSP to address distracted driving (\$1,500,000) and work zone safety (\$500,000) in FFY2016. The distracted driving funding has been spent. In FFY2019, DOH awarded an additional \$500,000 to GHSP for work zone safety of which approximately \$200,000 will carry over to FFY2022.

# 2.7 Evidence-Based Traffic Safety Enforcement Program

A significant portion of West Virginia's Highway Safety grant funds are awarded to law enforcement agencies each year through the Regional Traffic Safety Program Coordinators and the West Virginia State Police. The GHSP has developed policies and procedures to ensure enforcement resources are used efficiently and effectively to support the goals of the State's highway safety program. West Virginia incorporates an evidence-based approach in its statewide TSEP through the following components:



#### Data-Driven Problem Identification

In the statewide problem identification process used in the development of the HSP, data analyses are used to identify who is overinvolved in crashes and when, where, and why crashes are occurring. Key results from the problem identification are presented in the statewide and individual program area sections of the HSP.

All enforcement agencies receiving grant funding must also use a data-driven approach to identify the enforcement issues in their jurisdictions. Data documenting the identified highway safety issue(s) and proven strategies that will be implemented to address the problem must be included in the funding application submitted to the GHSP.

Each Regional Traffic Safety Coordinator and Regional Law Enforcement grantee will assign enforcement activities based upon measurable data provided to them by the GHSP. The RTSC and the Regional Law Enforcement grantees are required to submit a form to the GHSP each time they award funds to another law enforcement agency which outlines the basis for the award. The expected enforcement effort will be by written agreement (and included as part of their grant file), and the agency must address the problem detailed in the agreement. The enforcement effort and progress will be monitored by the GHSP Program Managers.

### Implementation of Evidence-Based Strategies

To ensure enforcement resources are deployed effectively, law enforcement agencies are directed to implement data-driven, evidence-based strategies. The HSP narrative outlines West Virginia's broad approach to address key problem enforcement areas and guides local jurisdictions to examine local data and develop appropriate countermeasures (using NHTSA's *Countermeasures That Work* and other proven resources) for their specific problem area(s). Examples of proven strategies include targeted enforcement focusing on specific violations, such as distracted driving and speeding, or on specific times of day when more violations occur, such as nighttime-impaired driving road checks and seat belt enforcement. High-visibility enforcement, including participation in national seat belt and impaired driving mobilizations, also is required. Several State-mandated enforcement blitzes also are included. The Data-Driven Approach to Crime and Traffic Safety (DDACTS) model and other strategies that use data to identify high-crash locations also are proven strategies. By implementing strategies that research has shown to be effective, more efficient use is made of the available resources and the success of enforcement efforts is enhanced. Multijurisdictional enforcement efforts are encouraged and supported by the GHSP.

Details regarding West Virginia's occupant protection-related evidence-based enforcement strategies are on pages 41 through 45, and similar information for impaired driving enforcement strategies are on pages 63 through 69. Further details other enforcement efforts can be found in other program areas. As required by 23 CFR Part 1300 (d)(5), the projects that collectively are a part of the evidence-based TSEP are identified by the blue badge logo throughout Section 3.0.



# Continuous Monitoring

Continuous monitoring of the enforcement grants is another important element of West Virginia's evidence-based TSEP. Enforcement agencies' deployment strategies are continuously evaluated and adjusted to accommodate shifts and changes in their local highway safety problems. Several methods are used to follow up on programs funded by GHSP. The agencies receiving grant funding are required to detail program progress in their activity reports which include data on the activities conducted (e.g., areas and times worked, number of citations and arrests issued). Funding decisions for subsequent years are based on the effectiveness and performance of the enforcement project.

Enforcement grants also are monitored throughout the year by the six Regional Traffic Safety Program Coordinators for the GHSP. Enforcement activities and efforts also are monitored continuously, not only from the GHSP Program Manager and the Regional Coordinators, but also by agency LELs and the State LELs. (The GHSP requires each law enforcement agency that is a recipient of Highway Safety funding to assign an officer to serve as the agency LEL). Contact with enforcement agencies is maintained through meetings, conferences, grant monitoring sessions, phone calls, and press events. Enforcement deployment strategies are continuously evaluated for their impact and effectiveness, and modifications are made where warranted. A citation/arrest database is used to track and monitor enforcement efforts. Special projects are implemented as needed.

The GHSP is aware of the issue of unsecured loads raised in the FAST Act and will discuss the dangers of unsecured loads with all Regional Traffic Safety Program Coordinators and their law enforcement partners to remind them to enforce the laws regarding unsecured loads.

# 3.0 Highway Safety Performance Plan

# 3.1 Highway Safety Performance Targets for FFY2022

As noted in Section 2.3, the GHSP previously adopted zero fatalities as a long-term goal with an interim goal of reducing fatalities by one half by 2030, using 2005 to 2009 as a five-year average base. This equates to an annual reduction of approximately 3.2 percent. Figure 3.1 and Figure 3.2 show the effects of this 3.2 percent annual reduction. The 2022 performance targets for the three core performance measures (total fatalities, serious injuries, and fatality rate), agreed upon by the GHSP and DOH as required by the FAST Act, can be found in Table 3.1.

400 345 336 319 310 350 281 279 271 270 262 254 245 237 229 220 212 204 195 296 <sub>289</sub> 300 250 200 150 100 50 0 2010:2014 201,2015 2016-2020 2023-2021 Estimated Injuries Trend Actual Injuries 2022 Goal

Figure 3.1 Total Fatalities Performance Target Through 2030

Source: West Virginia DOT, Division of Highways, NHTSA STSI, 2021.

Figure 3.2 shows the serious injury goals through 2030 which equates to a 66% reduction in serious injuries from 2009-2013. The line represents the trend for both "A" and "B" injuries. This is representative of how the State previously defined serious injuries.

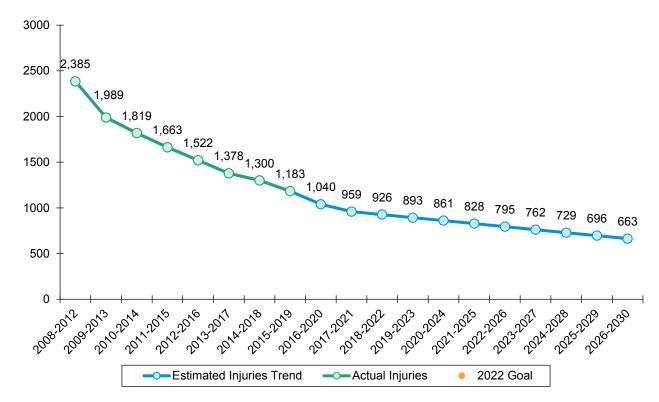


Figure 3.2 Serious Injuries Performance Target Through 2030

Source: West Virginia Department of Transportation, Division of Highways, NHTSA STSI, 2021.

Note: As of 2007, serious injuries are defined as "A" injuries only.

# Selected Performance Targets and Justification

NHTSA encourages States to consider and adjust trend lines and performance targets if necessary when major legislation is passed or major changes in the number of fatalities and serious injuries occur. It is possible that some of these reductions can be attributed to the passage of DUI legislation in 2014, which allows DUI offenders who waive their administrative hearings to "opt in" for Ignition Interlock participation without serving any hard-time license revocation. Mandatory interlock participation is required for all repeat DUI offenders (10-year look back period) and all first offense DUI offenders with a BAC of 0.15 or greater. Offenders who opt in must receive additional Interlock participation time proportionate with the hard-time revocation required for the type DUI offense for which they are charged. The reduction in fatalities, however, has been in more than impaired driving; West Virginia has achieved reductions in almost all program areas.

Each year the GHSP strives to reduce or at least not exceed the previous year's level of motor vehicle-related fatalities and serious injuries. Our goal is always to move the State towards zero fatalities.

Table 3.1 shows the performance targets for the FFY2022 HSP. The core performance measure targets were developed with the goal of attaining a 50 percent reduction in fatalities from 390 (2005 to 2009 average) by 2030, reducing the rate of fatalities per VMT in a manner corresponding to a 50 percent reduction in the number of fatalities based on a projected 0.44 percent yearly VMT increase, from 1.494 fatalities/100 MVMT to 0.989 fatalities/100 MVMT by 2030, and a 66 percent reduction in serious injuries from 1,989 (2009 to 2013 average) by 2030, which also are the goals for the Strategic Highway Safety Plan.

Given the many reductions West Virginia has achieved in each program area, the GHSP believes these targets are attainable.

Except for core outcome measure B-1, all figures reflect the most recent FARS figures as shown on the NHTSA STSI website.

**FFY2022 Performance Measures and Targets** Table 3.1

	CORE OUTCOME MEASU		2015	2016	2017	2018	2019
C-1	Traffic Fatalities (FARS)	FARS Annual	268	269	304	294	260
		5-Year Rolling Average	310	296	289	281	279
	Decrease traffic fatalities to 262 (2018–2022	2 rolling average) by	2022.				
C-2	Serious Injuries in Traffic Crashes (State	State Annual	1,422	1,257	1,165	1077.8	992.
	Crash File)	5-Year Rolling Average	1,663	1,522	1,378	1300.12	1182.8
	Decrease serious traffic injuries to 926 (201	8–2022 rolling avera	ge) by 202	22.			
C-3	Fatalities/VMT (FARS/FHWA).	FARS Annual	1.35	1.38	1.59	1.51	1.36
		5-Year Rolling Average	1.61	1.53	1.49	1.45	1.44
		Rural	1.95	1.69	2.05	1.8	1.74
		Urban	0.77	1.04	1.07	1.21	0.92
	Increase fatalities/100 MVMT to 1.558 (2018	3–2022 rolling averag	ge) by 202	2.			
C-4	Unrestrained Passenger Vehicle Occupant	FARS Annual	99	80	98	70	73
	Fatalities, All Seat Positions (FARS)	5-Year Rolling Average	115	104	97	88	84
	Decrease unrestrained passenger vehicle of (2015–2019 rolling average) to 74 (2018–20			positions	11.8 perc	ent from 8	4
C-5	Alcohol-Impaired Driving Fatalities (FARS)	FARS Annual	72	68	72	58	56
		5-Year Rolling Average	87	82	77	70	65
	Decrease alcohol-impaired driving fatalities rolling average) by 2022.	9.8 percent from 65 (	(2015–201	9 rolling a	average)	to 59 (201	8–2022
C-6	Speeding-Related Fatalities (FARS)	FARS Annual	66	60	84	88	85
		5-Year Rolling Average	104	93	81	73	77
	Decrease speeding-related fatalities 19.2 peaverage) by 2022.	ercent from 77 (2015-	–2019 rolli	ng averaç	ge) to 62	(2018–202	2 rolling
C-7	Motorcyclist Fatalities (FARS)	FARS Annual	32	29	26	39	28
		5-Year Rolling Average	28	28	27	30	31
	Decrease motorcyclist fatalities 33.1 percen average) by 2022.	t from 31 (2015–201	9 rolling av	verage) to	21 (2018	8–2022 rol	ling
C-8	Unhelmeted Motorcyclist Fatalities (FARS)	FARS Annual	7	10	10	14	9
		5-Year Rolling Average	8	9	8	10	10
	Decrease unhelmeted motorcyclist fatalities rolling average) by 2022.	38 percent from 10 (	(2015–201	9 rolling a	average)	to 6 (2018-	-2022
C-9	Drivers Age 20 or Younger Involved in	FARS Annual	28	32	35	33	24
	Fatal Crashes (FARS)	5-Year Rolling Average	35	32	32	32	30
	Decrease fatalities among drivers age 20 or (2018–2022 rolling average) by 2022.	younger 19.6 percer	nt from 30	(2015–20	)19 rolling	g average)	to 24

	CORE OUTCOME MEASU	2015	2016	2017	2018	2019	
C-10	Pedestrian Fatalities (FARS)	FARS Annual	19	24	26	22	31
		5-Year Rolling Average	23	24	23	22	24
	Decrease pedestrian fatalities 28 percent fro average) by 2022.	om 24 (2015–2019 ro	lling avera	age) to 18	(2018–20	)22 rolling	
C-11	Bicyclist Fatalities (FARS)	FARS Annual	1	1	3	5	3
		5-Year Rolling Average	1	1	1	2	3
	Decrease bicyclist fatalities 15.4 percent fro by 2022.	m 3 (2015–2019 rolli	ng averag	e) to 2 (20	018–2022	rolling ave	erage)
	CORE BEHAVIOR MEASU	JRE	2016	2017	2018	2019	2020
B-1	Observed Seat Belt Use for Passenger Vehicles, Front Seat Outboard Occupants (State Survey)	State Annual	86.8%	89.7%	90.5%	90.2%	NA
	Increase observed seat belt use for passend December 31, 2022.	ger vehicles by 1 per	cent from	90.2 perc	ent to 91 p	percent by	,

# 4.0 Highway Safety Strategies and Projects for FFY2022

Based on data analysis, behavioral survey findings, and discussions with key partners and stakeholder groups, West Virginia's FFY2022 HSP addresses the following program areas: impaired driving, occupant protection, speeding, motorcycle safety, novice drivers (age 20 and younger), traffic records, distracted driving, pedestrian and bicyclist safety, and work zone safety. This supports two of the three emphasis areas in West Virginia's SHSP, which calls upon the West Virginia GHSP and its partners to address driver behavior (impairment, belt use, inexperience), and special users (pedestrians, bicyclists, and motorcyclists). Additionally, the 2022 HSP outlines how enforcement, education, and data will be used to achieve the identified performance measures and targets.

The following sections provide details on each program area's performance targets and measures, strategies, project descriptions, and funding levels and sources. The project descriptions at the end of each program area include citations referencing the performance targets and evidence of effectiveness. The performance targets are numbered in each of the program area descriptions and the same numbering is followed in the program/project description. Furthermore, unique identifiers are noted for each project. A glossary for the unique identifiers can be found in Section 6, Table 6.3.

West Virginia used the *Countermeasures That Work (CTW): A Highway Safety Countermeasure Guide for State Highway Safety Offices*, Ninth Edition, 2017 as a reference to aid in selection of effective, evidence-based countermeasure strategies for the program areas presented in Section 3.0. Citations referencing Countermeasures That Work (CTW), followed by the chapter and related countermeasure section (e.g., CTW, Chapter 2, and Section 2.1), are identified in the program/project descriptions. Please note that CTW is not referenced for Planning and Administration activities. This edition of *Countermeasures That Work* can be viewed on the NHTSA website.

A project task list for each program area follows the project descriptions and includes the estimated project award by funding source(s) for each FFY2022 project.

# 4.1 Regional Traffic Safety Programs

#### Overview

The GHSP embraced the present community/regional approach to traffic safety in the 1990s. We continue to believe it is the most efficient approach to deal with the State's traffic safety problems and issues.

The State is divided into eight regions based on geography and demographics. Table 4.1 Population and Area by Region identifies each region by number and subgrantee and details the population and square miles serviced by each program. The population for each region is based on the U.S. Census Bureau's American Community Survey (ACS) 2018 five-year estimates.

Table 4.1 Population and Area by Region

Region	Population	Percent of State	Area (Square Miles)	Percent of State
1	230,627	12.87%	3,029	12.60%
2	263,298	14.69%	2,465	10.25%
3	83,518	4.66%	366	1.52%
4	153,807	8.58%	1,328	5.52%
5	379,573	21.18%	4,765	19.82%
6	276,557	14.43%	3,484	14.49%
7	258,719	14.44%	5,893	24.52%
8	146,048	8.15%	2,708	11.27%
	1,792,147	100.00%	24,038	100.00%

Source: U.S. Census Bureau, American Community Survey, 2021.

In 2019, according to the GHSP Annual Report, West Virginia had 34,056 crashes, causing 13,118 injuries and 260 fatalities. Table 4.2 shows the distribution of fatalities among the eight regions.

**Table 4.2** Fatalities by Region

Region	2016	2017	2018	2019	2020¹	Total	Average
1	34	47	51	27	29	188	37.6
2	33	55	45	46	38	217	43.4
3	8	10	7	6	17	48	9.6
4	9	18	13	17	14	71	14.2
5	66	52	47	53	47	265	53
6	46	30	44	40	60	220	44
7	51	59	59	44	40	253	50.6
8	22	33	28	27	21	131	26.2
WV Totals	269	304	294	260	266	1,393	278.6

Source: GHSP, 2021.

In FFY2022, the GHSP will continue to fund traffic safety initiatives through seven Regional Traffic Safety Programs and one Regional Law Enforcement Program throughout West Virginia covering all 55 counties as shown in Figure 4.1.

<sup>&</sup>lt;sup>1</sup> 2020 fatalities are preliminary.

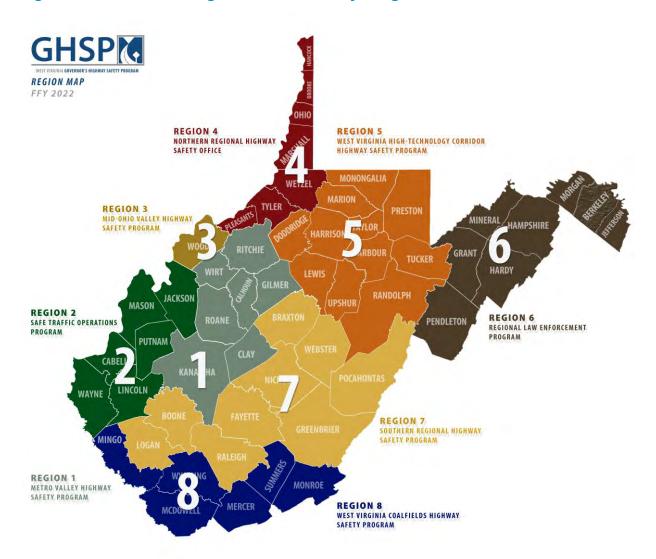


Figure 4.1 FFY2022 Regional Traffic Safety Program Locations

Source: West Virginia GHSP, 2021.

Based on data analysis conducted each year, West Virginia's primary target audience in driving behavior programming and media messaging is the young male population. The priority areas outlined in this plan are in accordance with NHTSA Priorities (impairment, occupant protection, and speed) and supported by FARS data. These issues are consistent throughout each of the State's seven Regional Traffic Safety Programs and one Regional Law Enforcement Program and have priority status within each of these programs.

While the seven regional programs must focus on the State's priority issues, they are allowed some flexibility in funding projects that address issues which may be more prevalent in one area over another (i.e., ATV accidents are more common in the southern/southwestern part of the State). The GHSP will continue to work diligently to support and promote efforts to upgrade occupant protection, impaired driving, and other laws that promote safer highways in West Virginia. In addition, the GHSP is aware of the issue of unsecured loads raised in the FAST Act and will discuss the dangers of unsecured loads with all Regional Traffic Safety Program Coordinators and their law enforcement partners to remind them to enforce the laws regarding unsecured loads.

A description of the Regional Traffic Safety Program Project Coordinator's responsibilities details how each program works with and distributes grant funds to grantees and how the grantees' projects selected for funding support the overall State goals and performance measures. Each Project Coordinator is responsible for overseeing evidence-based law enforcement programs within their region. These data-driven traffic safety enforcement programs prevent traffic violations, crashes, and crash fatalities and injuries in areas most at risk for such incidents.

The Regional Traffic Safety Program goals, objectives, problem identification, and community applications, along with instructions on completing the application, are provided to the regional programs by the GHSP. Each Regional Traffic Safety project has goals and objectives tailored to their area based on the problems specific to their region. The following data sources are used to identify traffic safety problems in each region: West Virginia DOT Crash Database, FARS, DMV, Alcohol Beverage Control Administration, and the GHSP Traffic Safety Programs. Collectively, the Regional Traffic Safety projects are focused on the following statewide performance targets.

### Performance Targets

- Decrease alcohol-impaired driving fatalities 9.8 percent from 65 (2015–2019 rolling average) to 59 (2018–2022 rolling average) by 2022.
- Decrease unrestrained passenger vehicle occupant fatalities in all seating positions 11.8 percent from 84 (2015–2019 rolling average) to 74 (2018–2022 rolling average) by 2022.
- 3. Decrease pedestrian fatalities 28 percent from 24 (2015–2019 rolling average) to 18 (2018–2022 rolling average) by 2022.
- 4. Decrease bicyclist fatalities 15.4 percent from 3 (2015–2019 rolling average) to 2 (2018–2022 rolling average) by 2022.

### Strategies

Each Regional Traffic Safety Project supported with GHSP funds is required to conduct the activities detailed on pages 36 to 40 within their assigned region. All Regional Traffic Safety Projects include funding to support a Project Coordinator who is responsible for coordination of the regional program and the GHSP required activities. The Project Coordinators are required to conduct the following activities within their assigned region.

# Coordination/Project Coordinator

- Successfully complete a NHTSA Project Management Class (i.e., Managing Highway Safety Programs).
- Establish and maintain a Task Force of Highway Safety advocates and hold a minimum of three meetings per year. A list of members must be maintained on file in the Coordinator's office.
- 3. Establish and conduct a Regional Highway Safety Award/Recognition program.
- 4. Make face-to-face contact with every (100 percent) law enforcement agency Executive or designee in the region's service area, and secure Letters of Support and Cooperation to participate in GHSP events and initiatives (which must be maintained on file in the Coordinator's office).

- Develop and support one LEL within each law enforcement agency.
- 6. Maintain a relationship with DMV Regional Offices in the assigned regional program area through public information and education (PI&E).
- 7. Assist the GHSP with the following surveys:
  - a. Statewide Seat Belt Use Survey (June-every year).
  - b. Other surveys as needed/required.
- 8. Obtain a signed Conditions and Assurances/subgrantee contract from all grant-funded recipients.
- 9. Provide the GHSP with the following reports by the 20th of each month:
  - a. Monthly Activity Report
  - b. Data Report
  - c. CPS Installations
  - d. Media Report
  - e. Equipment Listing
  - f. Request for Reimbursement
  - g. Calendar of Upcoming Events

All reports are to cover the previous month (i.e., the report for June is due July 20) except for the calendar of events, which should be for the upcoming month (i.e., July calendar of events is due June 20).

- 10. Complete a subgrantee risk assessment report on all subgrantees by August 20.
- 11. Prepare and submit a detailed Year End report to the GHSP by the close of business on November 1.

### Alcohol and Other Drugs Activities

- 1. Conduct two law enforcement events per week in the Region.
- 2. Conduct two media activities per month in the Region. Each Coordinator shall attach a dollar value to earned media and track that value and the number of people that received the message.
- 3. Conduct two age group activities per year in the Region.
- 4. Work with the GHSP LEL Office to facilitate training opportunities for impaired driving.
- 5. Ensure underage enforcement efforts are conducted at least once per quarter.

- 6. Participate in the State- and national-mandated blitz periods—Thanksgiving, Christmas/New Year's, West Virginia Day, Fourth of July weekend, and Labor Day. During these periods, all local law enforcement agencies supported by Highway Safety funds shall conduct a minimum of four enforcement events during the blitz/mobilization.
- 7. Develop and support at a minimum one college PI&E activity.
- 8. Assist local law enforcement agencies in obtaining funding from the CDDP.
- Complete and submit all DUI Information Sheets (i.e., DMV Form 314). Follow up at the request of GHSP to ensure100 percent submission. This form is available at <a href="http://www.dmv.wv.gov">http://www.dmv.wv.gov</a> under Driver Services/Driver's Licenses/Forms.

# Occupant Protection Activities

- 1. Participate in the May CIOT blitz through enforcement and media/public awareness. Provide support and funding to participating law enforcement agencies.
- Participate in each of the three additional Occupant Protection enforcement waves as outlined in the FFY2022 Strategic Occupant Protection Plan by providing support and funding to participating law enforcement agencies.
- Conduct "spot check" nonscientific <u>pre- and post-</u>seat belt surveys following each wave to assess results of enforcement.
- 4. Obtain written seat belt use policies by all law enforcement agencies receiving Federal Highway Safety funds and maintain copies on file in the Coordinator's office. These policies must be written and outline sanctions for noncompliance.
- 5. Conduct at least two earned media activities per month related to occupant protection/seat belt use/seat belt enforcement activities.
- 6. Conduct at least two PI&E activities per quarter related to seat belts/child safety seats.
- Conduct a minimum of four occupation protection informational checkpoints (preferably one per each of the 4 CIOT blitzes).
- The Project Coordinator must complete the 32-hour CPS Technician course and remain current with certification.
- Establish and maintain a minimum of three CPS Fitting Stations in the Region, with a goal of at least one per county.
- 10. Conduct a minimum of four CPS Clinics/Events.
- 11. Conduct two "age group"-specific activities per year (i.e., visit drivers' education, high schools, middle schools, grade schools).
- 12. Conduct two child safety seat classes or demonstrations (i.e., one to eight hours) to a captive audience (i.e., hospital, daycare, church, civic, etc.).

- 13. Conduct PI&E, enforcement, and media events during CPS Week in September, including direct participation, if possible, in Seat Check Saturday.
- 14. Maintain a list of current CPS Technicians in the Region and increase the number of Certified Technicians in the Region.
- 15. Conduct nighttime seat belt enforcement at least twice during the year, in addition to at least once during the May CIOT blitz. Nighttime is considered 6:00 p.m. or after.
- 16. Encourage enforcement of seat belt laws during all enforcement efforts (DUI, speed, etc.).

#### Media Activities

- 1. Facilitate earned media for local, regional, and national highway safety activities.
- 2. Cooperate with the GHSP Public Information staff in statewide media campaigns.
- 3. Maintain a media file with all the activity generated by the Regional Program and report the activities to the GHSP Public Information Officer and GHSP Program Manager on a monthly basis. Share photographs and other media items with the GHSP for inclusion on social media pages/Highway Safety publications.
- 4. Conduct media buys in accordance with the GHSP Media Planning Guide.

#### Traffic Records Activities

- 1. Support efforts to convert law enforcement agencies to electronic reporting.
- Ensure the Region's section of the CDDP/Highway Safety Database is maintained in a timely and accurate manner. All information is to be entered within one week after an activity has occurred and double checked for accuracy.
- 3. Facilitate the submission of fatality reports that have not been submitted, upon request by the GHSP Director and/or staff.

### Other Traffic Safety Initiatives

- 1. Conduct or facilitate a minimum of one ATV safety activity yearly.
- 2. Participate in the annual Target Red (Red Light Running) Campaign, which is generally in August, by conducting enforcement and media activities.
- 3. Conduct an enforcement campaign during School Bus Safety Week in October.
- 4. Conduct at least one Distracted Driving (cell phone/texting) enforcement event per guarter.
- Conduct or facilitate at least one activity/media event on distracted driving (cell phone/texting) that
  incorporates the Region's distracted driving simulator per month, with additional activities encouraged
  during distracted driving month (April).

- Conduct at least one PI&E/Law Enforcement effort for Back to School in August/September.
- Conduct a minimum of two speed/aggressive driving enforcement efforts per year.
- 8. Conduct at least one PI&E event during the year based on the identification of a pedestrian/bicycle safety problem in the Region.





### **Programs and Projects**

Target: 1, 2 3, and 4

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-07, F22-HS-08, and F22-HS-14.

Project Title: Regional Traffic Safety Programs

**Description:** All Regional Traffic Safety Programs coordinate and implement traffic safety programs within their region in collaboration with the West Virginia State Police, GHSP LEL, local law enforcement agencies, CPS technicians, schools, and safety stakeholders. The Regional Traffic Safety Program Coordinators support implementation of the State's *FFY2022 Strategic Occupant Protection Plan, FFY2022 Evidence-Based Enforcement Program Plan for DUI, Target Red,* and other traffic safety initiatives, coordinate and provide training, facilitate earned media activities, and create innovative ideas and activities to aid their region in meeting the State's traffic safety performance targets. New in FFY2022 will be the purchase of distracted driving simulators for each region. The Coordinators will coordinate the use of the simulators at various schools, fairs, and other public events to increase awareness of the dangers of distracted driving.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2, and 4.1.

Evidence of Effectiveness: N/A

Funding Source/Amount: 402-\$800,000

**Match Amount:** \$1,305,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$700,000

Table 4.3 provides the match amount for all responsibilities listed above for each Regional Traffic Safety Program.

**Table 4.3** Matching Funds by Regional Traffic Safety Program

Source of Matching Funds	Funding Sources	Estimated Amount
In-Kind Match, PR, etc./Charleston Regions 1 & 3	Grantee Tracks	\$0
In-Kind Match, PR, etc./Huntington Region 2	Grantee Tracks	\$75,000
In-Kind Match, PR, etc./Wheeling Region 4	Grantee Tracks	\$566,000
In-Kind Match, PR, etc./Clarksburg Region 5	Grantee Tracks	\$561,000
In-Kind Match, PR, etc./Beckley Region 7	Grantee Tracks	\$76,000
In-Kind Match, PR, etc./Mercer County Region 8	Grantee Tracks	\$27,000

Source: West Virginia GHSP, 2021.

# 4.2 Occupant Protection

#### Overview

West Virginia's unrestrained fatality five-year average has decreased for every five-year period since 1998-2002. In 2018, West Virginia reached 90.5 percent observed seat belt usage rate, the State's highest rate ever. Seat belt usage above 90 percent was maintained in 2019, with a 90.2 percent observed usage rate. Due to COVID-19 pandemic restrictions, West Virginia opted to take advantage of the CARES Act waiver, and a scientific seat belt survey was not conducted in 2020. The survey will be resumed in June 2021, and the GHSP and its many partners remain committed to increasing the State's seat belt usage rate again in FFY2022.

West Virginia's last annual scientific seat belt survey is described in the report titled "2019 West Virginia Observational Seat Belt Survey Report" prepared by Cambridge Systematics, Inc. Based on the results of the seat belt survey conducted May 29 through June 12, 2019, it was reported that:

- Males were significantly less likely to be using seat belts compared to females.
- Both drivers and passengers in pick-up trucks were the least likely to be observed wearing a seat belt compared to occupants in other types of vehicles.
- Primary roadways showed the highest observed seat belt usage rate (94.6 percent) while local roadways had the lowest observed seat belt usage rate (88.9 percent).

From 2015 to 2019, an average of 279 motor vehicle fatalities have occurred on the State's roadways. During the same five-year period, the yearly average number of passenger fatalities that were unrestrained was 84 (30 percent), many of whom would have likely survived had they been belted. Males between the ages of 16-35 are overrepresented in motor vehicle fatalities and crashes in West Virginia. Most of the fatal crashes are single vehicles departing two-lane rural roads, with pick-up trucks being overrepresented. Most of these crashes occur on weekend nights. While most of these crashes are due to failure to maintain control, speed, impairment, and failure to obey traffic control devices, the nonuse of seat belts contributes to the fatalities and serious injuries that occur because of these crashes, as evidenced by lower use rates in rural areas by young males, mostly in pick-up trucks. Occupant protection-related data are available in Table 4.4.

Table 4.4 Occupant Protection Fatalities and Seat Belt Usage

Core Performance Measure	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Unrestrained Passenger Vehicle Occupant Fatalities in All Seating Positions	131	133	137	113	93	99	80	98	70	NA
Statewide Observed Seat Belt Use (Front Seat Outboard Occupants)	84.9%	84.0%	82.2%	87.8%	89.0%	86.8%	89.7%	90.5%	90.2%	NA
Seat Belt Citations Issued <sup>1</sup>	3,741	5,190	9,099	15,862	15,002	12,506	11,213	10,094	10,103	7,932
Child Safety Seat Citations Issued	293	317	411	420	285	265	255	152	141	103

Source: GHSP 2021.

# Performance Targets

- Decrease unrestrained passenger vehicle occupant fatalities in all seating positions 11.8 percent from 84 (2015–2019 rolling average) to 74 (2018–2022 rolling average) by 2022.
- 2. Increase observed seat belt use for passenger vehicles by 1 percent from 90.2 percent to 91 percent by December 31, 2022.

# Strategies

Proper and consistent use of seat belts and child safety seats is known to be the single most effective protection against death and a mitigating factor in the severity of traffic crashes. The GHSP has revised the comprehensive FFY2022 Strategic Occupant Protection Plan (described in this section) to reduce injuries and fatalities by increasing seat belt and child passenger restraint use. This continual, multiyear plan is evaluated on an annual basis, with changes made as needed. This comprehensive approach utilizes city, county, and State law enforcement agencies, six RTSC, community partners, and the media, and will be coordinated statewide by the GHSP Occupant Protection Coordinator Greg Sigman with assistance from the GHSP Child Passenger Safety Coordinator Amy Boggs and the GHSP Lead LEL Dean Capehart.

An Occupant Protection Assessment was conducted in West Virginia April 12 to April 17, 2015. Several of the assessment recommendations have been included in the FFY2022 Strategic Occupant Protection Plan. The plan's activities will cover the entire State in a comprehensive, sustained, and strategic manner through implementation of the following components:

- High-Visibility Enforcement Activities
- Public Education and Information Activities
- Media Activities
- Training Activities
- Age Group Activities

- Child Passenger Safety
- Occupant Protection Task Force
- Legislation
- Evaluation

These totals are for all grant-funded activity, not just activity during seat belt enforcement.

Each of these activities is discussed below and occurs in or serves rural populations. While the physical address for many of these may be in an urban area, they serve rural communities as well. Additionally, the majority of West Virginia's 134 seat belt survey sites are located in rural locations.

### Evidence-Based High-Visibility Enforcement Activities

Each of the RTSCs will arrange a minimum of at least one seat belt enforcement activity in each of their areas no less frequently than every two weeks. The seven West Virginia State Police (WVSP) coordinators will arrange a minimum of one seat belt enforcement activity within each of their troop areas every two weeks also. Nighttime enforcement is emphasized; however, some enforcement activities will occur during daylight hours. Some daylight hours during the warmer months fall within the designated nighttime timeframe. Enforcement activities will focus on roadways that produced low seat belt use rates, as determined by the annual scientific seat belt survey. The GHSP Occupant Protection Coordinator will coordinate the efforts of the RTSCs, law enforcement projects and West Virginia State Police troops. These three groups cover 100 percent of the State. The GHSP is divided into eight highway safety regions (regional programs and law enforcement projects), and the WVSP is divided into seven troops. The regions are divided as shown in Table 4.5.

Table 4.5 Regional Traffic Safety Programs

Region	Name	Counties	2019 Population
1	Metro Valley Highway Safety Program	Calhoun, Clay, Gilmer, Kanawha, Ritchie, Roane, Wirt	230,627
2	Safe Traffic Operations Program	Cabell, Jackson, Lincoln, Mason, Putnam, Wayne	263,298
3	Mid-Ohio Valley Regional Highway Safety Program	Wood	83,518
4	Northern Regional Highway Safety Program	Brooke, Hancock, Marshall, Ohio, Pleasants, Tyler, Wetzel	153,807
5	High-Technology Corridor Highway Safety Program	Barbour, Doddridge, Harrison, Lewis, Marion, Monongalia, Preston, Randolph, Taylor, Tucker, Upshur	379,573
6	Regional Law Enforcement Program	Berkeley, Grant, Hampshire, Hardy, Jefferson, Mineral, Morgan, Pendleton	276,557
7	Southern Regional Highway Safety Program	Boone, Braxton, Fayette, Greenbrier, Logan, Nicholas, Pocahontas, Raleigh, Webster	258,719
8	West Virginia Coalfields Highway Safety Program	McDowell, Mercer, Mingo, Monroe, Summers, Wyoming	146,048
		Total State Population	1,792,147

Table 4.6 shows the departments that participated in the FFY2019 CIOT. In all counties either the main city/town law enforcement agency within the county, the County Sheriff's Department, and/or the State Police participated in the FFY2019 sustained seat belt enforcement plan. While the national Click It or Ticket campaign was canceled in FFY2020 due to the COVID-19 virus, it is anticipated that the FFY2019 level of participation will return in FFY2022.

Law Enforcement Agencies by County Participating in CIOT Table 4.6

WV Counties	ACS 2017 Five-Year Estimates Population	FFY2019 CIOT Participation	2019 County Population
Barbour County	16,790	•	16,441
Berkeley County	111,610	•	119,171
Boone County	23,236	•	21,457
Braxton County	14,345	•	13,957
Brooke County	23,067	•	21,939
Cabell County	96,100	•	91,945
Calhoun County	7,450	•	7,109
Clay County	8,901	•	8,508
Doddridge County	8,570	•	8,448
Fayette County	44,602	•	42,406
Gilmer County	8,305	•	7,823
Grant County	11,673	•	11,568
Greenbrier County	35,523	•	34,662
Hampshire County	23,412	•	23,175
Hancock County	29,921	•	28,810
Hardy County	13,812	•	13,776
Harrison County	68,438	•	67,256
Jackson County	29,123	•	28,576
Jefferson County	55,673	•	57,146
Kanawha County	187,827	•	178,124
Lewis County	16,371	•	15,907
Lincoln County	21,241	•	20,409
Logan County	34,428	•	32,019
McDowell County	19,707	•	17,624
Marion County	56,575	•	56,072
Marshall County	32,006	•	30,531
Mason County	27,000	•	26,516
Mercer County	60,963	•	58,758
Mineral County	27,421	•	26,868
Mingo County	25,150	•	23,424
Monongalia County	103,715	•	105,612
Monroe County	13,517	•	13,275
Morgan County	17,510	•	17,884

WV Counties	ACS 2017 Five-Year Estimates Population	FFY2019 CIOT Participation	2019 County Population
Nicholas County	25,496	•	24,496
Ohio County	42,906	•	41,411
Pendleton County	7,138	•	6,969
Pleasants County	7,527	•	7,460
Pocahontas County	8,574	•	8,247
Preston County	33,760	•	33,432
Putnam County	56,644	•	56,450
Raleigh County	77,097	•	73,361
Randolph County	29,152	•	28,695
Ritchie County	10,005	•	9,554
Roane County	14,348	•	13,688
Summers County	13,210	•	12,573
Taylor County	16,977	•	16,695
Tucker County	7,035	•	6,839
Tyler County	8,949	•	8,591
Upshur County	24,604	•	24,176
Wayne County	41,063	•	39,402
Webster County	8,637	•	8,114
Wetzel County	15,793	•	15,065
Wirt County	5,800	•	5,821
Wood County	86,016	•	83,518
Wyoming County	22,130	•	20,394
West Virginia	1,836,843		1,792,147
Population Served			100%

Each Regional Traffic Safety Program provides seat belt enforcement funding to police and sheriff's departments in their jurisdiction. Short-term, high-visibility enforcement campaigns have been observed to increase belt use more among traditionally lower-belt-use groups, including young drivers, than among higher-belt-use drivers. West Virginia uses a variety of high-visibility seat belt enforcement efforts to reach nonusers. Approved examples of high-visibility enforcement activities are:

**Saturation Patrols.** Officers will patrol areas identified as high motor vehicle crash areas. Crash data will provide this information and will help pinpoint locations that are overrepresented crash sites involving teenagers, males 16-35, pick-up trucks, and rural areas. Seventy-eight percent of the State's counties are classified as rural, so by using all West Virginia State Police troops in conjunction with multiple municipal and county law enforcement agencies, there will be significant enforcement in rural areas.

**Directed Patrols.** Officers will patrol areas identified as low seat belt use rate areas as determined by the annual scientific seat belt survey. Since many of the low-use-rate areas have historically been in rural parts

of the State, agencies will target rural areas that contain an official scientific seat belt survey site. Patrol sites will also include areas near high schools and at locations near movie theaters, malls, and other areas where teenagers typically congregate, and during times they would most likely be enroute to and from these locations.

**Informational Checkpoints.** Officers conduct informational checkpoints to remind citizens of the need for adults and children to use seat belts/child safety seats and provide information on the occupant protection laws of the State. Not only will checkpoints be established on roadways that are heavily traveled to reach as many individuals as possible, but they will also be established in rural areas and near high schools. Checkpoints generally occur during the nighttime timeframe, and by doing so, the checkpoints will target unrestrained nighttime drivers.

Participation in the CIOT National Mobilizations. West Virginia will conduct CIOT enforcement during May 2022, in conjunction with the National CIOT campaign. West Virginia's CIOT campaign will run from May 13–May 30, 2022. Funds provided to the regional coordinators will be granted to law enforcement agencies based on a previously developed enforcement plan designed by the coordinator, law enforcement agencies and local law enforcement liaisons in each region, as well as the GHSP Occupant Protection Coordinator. Enforcement activities will occur daily in each region, during day and nighttime hours, with nighttime enforcement emphasized. Funds will be provided directly to the WVSP to be divided among the seven troop areas. The WVSP will be primarily responsible for patrolling roadways outside of the city and county jurisdictions and in rural areas where city and county law enforcement agencies are unable to participate due to low manpower departments. By using WVSP in conjunction with municipal and county law enforcement agencies, enforcement and education will serve all geographic areas within the State, including the locations with at least 70 percent of the State's unrestrained passenger vehicle occupant fatalities and serious injuries.

**Participation in a Minimum of Three Additional Enforcement Waves.** At minimum, law enforcement agencies will participate in the following three mandatory waves:

- October 8 to 24, 2021 (to coincide with NHTSA Region 3 Operation Crash Reduction mobilization being conducted from October 8 to 11, 2021)
- March 4 to March 20, 2022
- August 5 to August 21, 2022

Within the timeframes established for each wave, law enforcement agencies will select at least 5 to 6 enforcement days (which may be continual days or separated). All procedures will be conducted using the same methodology as outlined in the CIOT Mobilization. The results of the 2021 annual scientific seat belt survey will be used to pinpoint low seat belt use areas, and special emphasis will be placed on, but not limited to, enforcement in those areas. Each of the regional coordinators will conduct "spot check," nonscientific seat belt surveys following each wave to assess results of enforcement. It will be recommended that pre-enforcement surveys are also conducted to compare data before and after enforcement.

Conduct Seat Belt Enforcement during all Routine Enforcement Efforts. Routine enforcement efforts include normal traffic patrols, DUI patrols, etc. By requiring seat belt enforcement during all enforcement efforts, especially DUI enforcement, there will be additional enforcement efforts involving unrestrained nighttime drivers.

**Seat Belt Policy.** Written seat belt use policies are required for all law enforcement agencies receiving Federal Highway Safety funds. These policies must be written and outline sanctions for noncompliance.

**Letters Of Support.** The GHSP will obtain letters from the West Virginia Chiefs of Police Association, the West Virginia Sheriffs Association, and the West Virginia Fraternal Order of Police.

**State-Mandated Blitzes.** The GHSP has designated the following periods as State-mandated DUI blitz periods: Thanksgiving, Christmas, New Year's, West Virginia Day, and the Fourth of July. During these designated DUI blitz periods, the regional coordinators, county, and city law enforcement agencies, and the WVSP also utilize the opportunity to enforce the seat belt law.

**Data Tracking and Support Program**. The Data Tracking & Agency Support Program (DTASP) consists of motivated law enforcement agencies across the State of West Virginia who provide data in their efforts in highway safety enforcement. The reported data consists of all highway safety enforcement, not just those efforts conducted on highway safety overtime. This collected data is utilized to identify and target highway safety issues through the State, and to justify grant expenditures. The program also supports these agencies by providing highway safety-related equipment and training that might not normally be available to them. The GHSP will continue to support this successful program in FFY2022, and efforts to increase individual participation are ongoing by the Coordinator of this program.

### Public Information and Education Activities

Each Regional Coordinator will conduct public education and information activities in their program area. The Coordinator will be required to conduct at least two events each month (unless otherwise noted) and the WVSP Coordinator will conduct two activities each month (unless otherwise noted) within their troop area. Approved examples of PI&E activities are as follows:

- Presenting seat belt, child safety seat, and safe driving information to a group such as school classes, employers, civic groups, and church groups, in a face-to-face setting or in a public forum.
- Presenting seat belt, child safety seat, and safe driving information through a media outlet such as TV, radio, newspaper, magazine article, or at a local fair or festival.
- CPS Clinics/Events—RTSCs will set up a minimum of one CPS clinic/event quarterly in which parents/ caregivers can have their child safety seats checked or installed. These events should be set up as a community event with press coverage and earned content.

### Media Plan

#### **CIOT Mobilization and Enforcement Waves**

All forms of media will be utilized during the May CIOT Mobilization, and the three State enforcement waves, which will run concurrently with the enforcement campaigns. In FFY2022, \$335,000 in Federal highway safety funds will be dedicated to this effort alone, not including CIOT media funds in regional grants. Funds will be used for statewide television (network and cable) and radio airtime, as well as billboards. Social media, such as Facebook and Twitter, will also be utilized. Paid boosted posts will be utilized on Facebook and Twitter.

The RTSCs will also implement earned media activities in their respective areas. Earned media includes radio and television public service announcements, news talk shows talk shows, and newspaper articles/ promotions. Seat belt use/nonuse in local motor vehicle crashes will be stressed with news outlets. Each Regional Traffic Safety Program Coordinator and WVSP Coordinator will be required to conduct at least two media activities per month during the year, with emphasis on target groups (rural residents and high-risk drivers) and advertise enforcement activities before, during, and after each enforcement event within their area or troop. A media activity involves the coverage of an ongoing event or dissemination of information through a media outlet.

These media events are more than simple advisories of an upcoming enforcement event. The GHSP receives a report of each media event that includes the coverage area or circulation of the media used and the amount of money it would have cost to purchase the media time/space.

### **Target Audience**

The primary target audience is:

- 1. High-risk drivers (males 16 to 35, pick-up truck drivers, nighttime drivers, teenaged drivers, and passengers).
- Rural drivers.

The GHSP Public Affairs Coordinator will work very closely with the media vendors to ensure the CIOT message is reaching the target audiences, will coordinate the media program, and is responsible for arranging the media purchases and reporting.

#### Strategies and Countermeasures for Rural Residents/Road Users

The State of West Virginia is primarily rural; approximately 78 percent of the population lives in counties designated as rural. The largest city in West Virginia, Charleston, has 46,536 residents, and Kanawha County, the largest county in the State and home of Charleston, has approximately 178,000 residents. The second largest city in West Virginia is Huntington, with 45,110 residents, per 2019 Census estimates.

The GHSP has divided the State into eight regions, with a coordinator assigned to seven of the eight regions (see section 3.1 for a description of Regional Traffic Safety Coordinator responsibilities assigned to each region). Each of these regions encompasses one "major" city/town, as well as a large rural area. All activities conducted reach a large portion of the rural communities in each region. Some of these activities include:

Law Enforcement Patrols/Checkpoints. Crash data can pinpoint rural areas where crashes are occurring, and the appropriate law enforcement (city, county, or State) agency will target those areas. Officers will also patrol in areas with low seat belt use rates, as identified in the annual scientific seat belt survey, which is very common in rural areas. The majority of the sites for the annual scientific seat belt survey are in rural areas, and law enforcement focuses on these areas. Emphasis will also be placed on these areas during the May CIOT blitz and three State seat belt enforcement waves.

**Data Tracking and Agency Support Program.** The Data Tracking & Agency Support Program (DTASP) consists of motivated law enforcement agencies across the State of West Virginia who provide data in their efforts in highway safety enforcement. This collected data is utilized to identify and target highway safety

issues through the State, and to justify grant expenditures. The program also supports these agencies by providing highway safety-related equipment and training that might not normally be available to them.

**Public Information and Education.** In rural areas, most residents receive medical treatment through county/community health centers. The Regional Coordinators will provide public information and education to these centers through brochures and pamphlets and through the numerous health fairs hosted by these centers. In addition, coordinators will conduct child safety seat clinics at these facilities or in conjunction with other local agencies, in which the participants not only learn about safe child safety seat practices, but also receive information on seat belt use by adults. Coordinators also set up booths to promote all aspects of highway safety at town/county fairs that are held in rural communities. The coordinators will also provide educational classes/programs/assemblies to schools in their areas regarding seat belt safety. In West Virginia, many counties only have one high school in the entire county. Educational programs will be provided through this avenue via driver's education programs, SADD, and other special programs such as *Battle of the Belts* seat belt challenges.

**Media.** A statewide media campaign is conducted every May for the CIOT blitz. A paid television and radio campaign reaches every part of the State and will continue in FFY2022. A statewide billboard campaign also runs at the same time, with many of these located in rural areas of the State. The coordinators also conduct earned media activities in their respective areas, which include television and radio public service announcements, news talk shows, and newspaper articles. Again, all the coordinators provide services to rural areas in their region.

The media plan also includes a social media aspect. Six regions (1, 2, 4, 5, 7 and 8) and the GHSP have Facebook pages; the State office, as well as Region 4, also actively manage Twitter accounts. All social media pages will cross-promote the CIOT message, as well as share related messages from NHTSA and other organizations across the country. In addition to regular social media posts in FFY2022, the GHSP will pay for boosted posts on Facebook and Twitter that can be specifically targeted to the key demographics. By boosting posts on Facebook, GHSP has greatly increased page likes, reach and public interaction.

### Training Activities

The GHSP Occupant Protection Coordinator, all GHSP Program Managers, the GHSP LELs, and the Regional Traffic Safety Program Coordinators will attend the NHTSA Occupant Protection Course.

The GHSP Lead LEL will coordinate presentation of the NHTSA Traffic Occupant Protection and Strategies (TOPS) Course for each law enforcement agency LEL receiving Federal Highway Safety grant funds.

The GHSP will strive to provide basic Child Passenger Safety (CPS) training to law enforcement agencies receiving Federal Highway Safety grant funds.

The GHSP will continue to sponsor, through its Regional Coordinators, the NHTSA 32-Hour CPS Technician Course and 8-Hour Renewal Course to certify and recertify technicians in every county, as well as assist them in maintaining certification by offering CPS Technician (CPST) Technical Updates for the continuing education (CEU) requirements.

### Age Group Activities

Regional Coordinators will conduct two age group-specific activities per year in their area. Age group-specific activities include, but are not limited to, the following:

**High School Drivers Education Classes/General Assemblies**—Visits to drivers' education classes or high school assemblies to educate students regarding the dangers of non-seat belt use. Information regarding West Virginia's Graduated Driver Licensing law will also be a focus (non-seat belt use is against the law).

**Grade School and Middle School Programs—**Visit schools to educate students regarding the dangers of non-seat belt use.

**High School Seat Belt Challenge**—An annual event conducted by Regional Coordinators to encourage competition among each region's high schools and to promote seat belt use by students, as well as staff and parents.

**High School Students Against Destructive Decisions (SADD) Groups—**Regional Coordinators shall work with the SADD groups in their regions along with the State SADD Program, to assist them in their occupant protection-related and other highway safety activities.

The Coordinators are encouraged to place emphasis on projects and activities that address the primary target audiences (high-risk drivers and rural residents) as much as possible.

The high-risk drivers will be reached primarily through high school programs. Rural residents will be reached through school programs, as well as through community activities such as local fairs and various community events.

#### Child Passenger Safety (CPS)

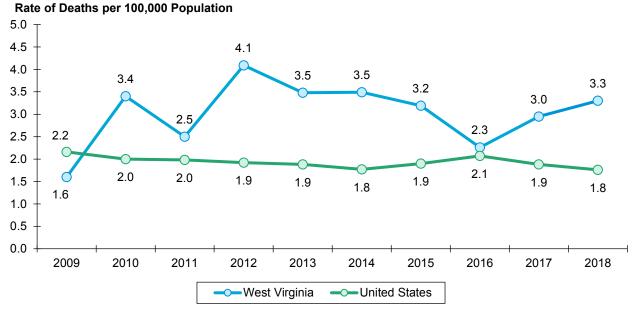
Due to the ongoing COVID-19 pandemic, the CPS Program of WV was greatly affected. The program has lost a significant number of certified Child Passenger Safety Technicians (CPSTs) in the last year. The biggest focus of this program will be to provide Certification and Renewal Courses across the State to certify new CPSTs as well as recertify former CPSTs, especially those whose certifications expired during calendar year 2020.

In 2019, there were 569 children under the age of eight injured in vehicle crashes (a decrease of more than 100 in 2018), along with 3 fatalities under the age of 8 (a decrease of 50 percent from 2018). While some of these children were likely secured properly in child restraint devices, it is even more likely that many of them were not secured correctly or not secured at all.

Additionally, according to the Centers for Disease Control and Prevention (CDC), motor vehicle crashes are the leading cause of death among children, teens, and young adults in the Nation, and third-highest leading cause of death for all ages. In West Virginia alone, total crash-related death costs are \$417.3 million (\$3.7 million in medical costs and \$413.6 million in work loss costs), based on 2018 data. Children represent four percent, or \$16 million, and teens represent 9 percent, or \$37 million of these costs. Additionally, according to FARS data found in the January 2021Traffic Safety Facts—Children, the fatality rate in traffic crashes in 2018 for children aged 0 through 14 is significantly higher than the national average. (Figure 4.2).

Figure 4.2 Motor Vehicle Crash Death Rates, Children Age 0 through 14, West Virginia and U.S.

2009 to 2018



Source: NHTSA Children Traffic Safety Fact Sheets, 2017<sup>5</sup> and CDC WISQARS Fatal Injury Reports, 2020.

Keeping children safe on West Virginia's roadways is a priority for the GHSP, and CPS will continue to be an integral part of the GHSP Occupant Protection Program. West Virginia's CPS Program provides educational materials, training, and supplies needed to fulfill this mission. In addition, Regional Coordinators will continue to host local events, such as car seat checkup events and support existing, and develop additional, child safety seat fitting stations, as well as implement earned media opportunities. In the GHSP Office, special emphasis will be placed on national events, such as National CPS Week in September, and paid media. West Virginia currently has 144 certified CPSTs and 9 CPST Instructors (153 total), with CPST totals decreasing by 100 since last year.

One of the greatest issues facing CPS programs across West Virginia—and across the United States—is the misuse or non-use of child passenger safety devices. In WV, not securing a child properly while operating a vehicle is a primary offense. According to the National Child Restraint Use Special Study (conducted in 2011, report published in May 2015), the estimated overall misuse rate for CPS devices across the United States is 46 percent. Not every divergence from a perfect installation was considered "misuse" for this study. Estimated misuse rates were highest for forward-facing car seats (61 percent) and lowest for high back booster seats (16 percent). According to the 2017 National Survey of the Use of Booster Seats (published September 2018), 31.4 percent of children 4 to 7 years old in the U.S. were not being properly restrained, and 7.6 percent of children 1 to 3 years old were prematurely transitioned to booster seats. Through observations at CPS safety events, occupant protection checkpoints and various other opportunities, the non-use and misuse rate in West Virginia is approximately 75 percent. The GHSP plans to conduct a statewide nonscientific CPS use rate survey in FFY2022 to more adequately determine the needs of West Virginia's children.

Web link: https://crashstats.nhtsa.dot.gov/Api/Public/ViewPublication/81491.

West Virginia currently has 42 permanent fitting stations that are monitored and supplied by the six Regional Coordinators and the GHSP CPS Coordinator. This is a decrease of 14 fitting stations from last year. Each fitting station is staffed by one or more current nationally certified CPS Technicians. Each Regional Coordinator (and most regional assistants) routinely installs and inspects cars seats in their regions. The listing of fitting stations can be found on the GHSP website at https://www.dmv.wv.gov/ghsp.

The GHSP's goal is to maintain at least one fitting station in each of the State's 55 counties. By continuing to train new technicians and recertify current technicians, the GHSP will be able to meet that goal. The CPS Program will continue to train and educate on CPS topics even after the goal of one fitting station in each county is attained.

Currently, there is at least one certified technician or fitting station in 38 of the 55 counties, directly serving 85.3 percent of the State's population. When factoring in the counties with access to a fitting station in a bordering county (15 counties), 99.21 percent of the State's population is served. Many residents in rural counties regularly receive services and goods from bordering counties, so it would not be uncommon for them to also receive CPS services in a neighboring county. It is estimated that 78 percent of the State's counties are rural, and 51 percent of the State's counties have poverty rates higher than the State poverty rate. With the current number of fitting stations and technicians, the CPS program is directly serving 85 percent of all counties, and 99 percent of the counties are at least served indirectly. The CPS program is also serving 58 percent of all rural counties directly, 93 percent of rural counties indirectly (with a fitting station in a bordering county), and 93 percent of counties with poverty rates higher than the State rate.

Table 4.7 shows the number of inspection stations that service the rural and urban areas of the State and the at-risk populations. For the "Planned CPS Events for FFY2022" column, "I" identifies information sessions and "SC" identifies seat check events.

Table 4.7 West Virginia CPS Fitting Stations and Technicians

County	Population Estimate 2017 Census	Fitting Stations	Certified Technicians	Proposed FFY2022 CPS Info (I) Sessions/Seat Check (SC) Events <sup>1</sup>	Rural versus Urban <sup>2</sup>	Percent Below Poverty Level <sup>3</sup>
Barbour County	16,441	Can be served by Harrison, Preston, Taylor, Upshur	0	I = 1	Rural	20
Berkeley County	119,171	Can be served by Jefferson and Morgan	9	I = 2 SC = 1	Urban	11.5
Boone County	21,457	Can be served by Kanawha, Raleigh, Wyoming	0	I = 1	Rural	22.5
Braxton County	13,957	Can be served by Lewis	2	l = 1	Rural	21.6
Brooke County	21,939	1	0* Tech based in another county	I = 1 SC = 1	Urban	13.7
Cabell County	91,945	5	10	I = 2 SC = 4	Urban	19.3
Calhoun County	7,109	0	0	I = 1	Rural	22.8

	Population		Proposed FFY2022 CPS Info (I)			
County	Estimate 2017	Fitting Stations	Certified Technicians	Sessions/Seat Check (SC) Events <sup>1</sup>	Rural versus Urban <sup>2</sup>	Percent Below
Clay County	8,508	Can be served by Kanawha	0	I = 1	Rural	Poverty Level <sup>3</sup> 25.1
Doddridge County	8,448	1	2	I = 1 SC = 1	Rural	19
Fayette County	42,406	Can be served by Greenbrier, Kanawha, Raleigh, Summers	1	I = 1	Rural	22.5
Gilmer County	7,823	Can be served by Doddridge-, Lewis	0	I = 1	Rural	24.8
Grant County	11,568	Can be served by Mineral, Preston	0	I = 1	Rural	14.9
Greenbrier County	34,662 <mark>7</mark>	1	3	I = 1 SC = 1	Rural	15.8
Hampshire County	23,175	Can be served by Mineral, Morgan	0	I = 1	Rural	20
Hancock County	28,810	1* fitting station is in Brooke AND Hancock	1	I = 1 SC = 1	Urban	13.2
Hardy County	13,776	Can be served by Mineral	0	I = 1	Rural	12.9
Harrison County	67,256	2	5	I = 2 SC = 2	Rural	16.7
Jackson County	28,576	Can be served by Kanawha, Putnam, Wood	0	I = 1 SC = 1	Rural	16.7
Jefferson County	57,146	1	2	I = 1 SC = 1	Urban	9.7
Kanawha County	178,124	4* one fitting station is in Putnam AND Kanawha	21	I = 2 SC = 4	Urban	17.1
Lewis County	15,907	1	2	I = 1 SC = 1	Rural	17.3
Lincoln County	20,409	Can be served by Cabell, Kanawha, Putnam, Wayne	1	I = 1 SC = 1	Rural	23.3
Logan County	32,019	Can be served by Wyoming	1	I = 1	Rural	24.6
Marion County	56,072	1	3	I = 2 SC = 2	Rural	16.6
Marshall County	30,531	2	5	I = 1 SC = 1	Urban	13.9
Mason County	26,516	Can be served by Cabell, Putnam	0	l = 1	Rural	16.9
McDowell County	17,624	1	3	I = 1 SC = 1	Rural	35.4

County	Population Estimate 2017 Census	Fitting Stations	Certified Technicians	Proposed FFY2022 CPS Info (I) Sessions/Seat Check (SC) Events <sup>1</sup>	Rural versus Urban <sup>2</sup>	Percent Below Poverty Level
Mercer County	58,758	4	8	I = 2 SC = 3	Rural	22.7
Mineral County	26,868	1	2	I = 1 SC = 1	Urban	14.5
Mingo County	23,424	Can be served by McDowell, Wayne, Wyoming	10	I = 1	Rural	27
Monongalia County	105,612	1	9	I = 3 SC = 2	Rural	18.3
Monroe County	13,275	1	2	I = 1 SC = 1	Rural	14.9
Morgan County	17,884	1	1	I = 1 SC = 1	Rural	10.8
Nicholas County	24,496	Can be served by Greenbrier, Kanawha	1	I = 1	Rural	19
Ohio County	41,411	2	13	I = 2 SC = 2	Urban	12.5
Pendleton County	6,969	0	0	I = 1	Rural	14.6
Pleasants County	7,460	Can be served by Tyler, Wood	0	l = 1	Rural	13.6
Pocahontas County	8,247	Can be served by Greenbrier	1	l = 1	Rural	17.5
Preston County	33,432	1	1	I = 1 SC = 1	Rural	16.2
Putnam County	56,450	1	3	I = 1 SC = 1	Urban	10
Raleigh County	73,361	2	10	I = 2 SC = 2	Rural	20.7
Randolph County	28,695	0	1	l = 1	Rural	19.4
Ritchie County	9,554	Can be served by Doddridge, Tyler, Wood	0 i	I = 1	Rural	17.2
Roane County	13,688	Can be served by Kanawha	0	I = 1 SC = 1	Rural	22.1
Summers County	12,573	1	2	I = 1 SC = 1	Rural	26.9
Taylor County	16,695	1	0* Tech based in another county	I = 1 SC = 1	Rural	16.1
Tucker County	6,839	Can be served by Preston	3	l = 1	Rural	13.5

County	Population Estimate 2017 Census	Fitting Stations	Certified Technicians	Proposed FFY2022 CPS Info (I) Sessions/Seat Check (SC) Events <sup>1</sup>	Rural versus Urban <sup>2</sup>	Percent Below Poverty Level
Tyler County	8,591	1	1	I = 1 SC = 1	Rural	15.5
Upshur County	24,176	Can be served by Harrison, Lewis	0	I = 1 SC = 1	Rural	19
Wayne County	39,402	1	4	I = 1 SC = 1	Urban	20.9
Webster County	8,114	Can be served by Greenbrier, Lewis	0	l = 1	Rural	23
Wetzel County	15,065	3	2	I = 1 SC = 2	Rural	18.3
Wirt County	5,821	Can be served by Wood	0	l = 1	Rural	18.7
Wood County	83,518	1	10	I = 2 SC = 2	Urban	17.3
Wyoming County	20,394	1	8	I = 1 SC = 1	Rural	24.1
West Virginia	1,792,147	42	153	114 Total Events I = 66 SC = 48	43 of 55 Counties (78%) are Rural	28 of 55 (17.4%) Counties are above State rate 51% above State poverty level
Population Served by fitting Station/ Tech in County	1,527,992	85.26% Directly Served by Fitting Station/CPST in County		25 of 43 (58%) Rural Counties Directly Served 43/55 (78%) of Counties are Rural		17 of 28 (61%) above State poverty level
Population Served by Fitting Station/ Tech in bordering County	1,778,069	99.21% Directly and Indirectly Served by Fitting Station/CPST in bordering County		40 of 43 (93%) Rural Counties Directly and Indirectly Served		26 of 28 (93%) above State poverty level

Source: West Virginia GHSP, 2021.

- <sup>1</sup> Including future, planned events in FFY2022.
- Based on a chart created by the WV Department of Education for use with the Universal Service Fund.
- <sup>3</sup> Percent below Poverty Level based on 2018 data from USDA Economic Research Service.

The Regional Coordinators work to increase the number of certified technicians in their region, as well as encourage current technicians to maintain their certification past the first 2-year certification cycle. The overall goal is to obtain a 100 percent recertification rate, but due to changes in employment and lack of interest, a 100 percent recertification rate may not be attainable. A more realistic goal is to maintain a recertification rate higher than the national rate. In FFY2020, West Virginia's recertification rate was 57.1 percent, below the national recertification rate of 60.7 percent. West Virginia began 2021 with a 50.0 percent

recertification rate, higher than the national rate of 47.8 percent during the same timeframe. Although there is always a need for new technicians, by encouraging current technicians to maintain their certification and recertify every two years, the availability of certified technicians in every community will become more prevalent and the children of West Virginia will be better served. Due to losing so many CPSTs in 2020 during the COVID-19 pandemic, a major focus will be to continue to get former CPSTs recertified and to train new CPSTs.

Each fiscal year, in conjunction with Safe Kids Worldwide, the GHSP offers a variety of opportunities to certify new CPSTs, recertify former CPSTs who have let their certification lapse, and meet education requirements for current CPSTs to renew and maintain their certification. The GHSP offers:

Thirty-Two-Hour CPS Technician Certification Courses (at least four courses per fiscal year). This course combines classroom instruction, hands-on work with car seats and vehicles, and a community safety seat check event, where students demonstrate proper use and installation of child restraints and seatbelts and then teach these skills to parents and caregivers. Successful completion of this course certifies the individual as a CPS Technician for two years.

**Eight-Hour CPS Technician Renewal Courses (one to three courses per fiscal year, depending on need).** This is not an update/refresher class. This course is meant for expired CPS Technicians who have maintained their CPS knowledge and their hands-on skills. It is expected that students attempting to renew their certifications stayed involved in CPS programs and activities, have kept up with changes in the field by reading technical updates, attending other CPS classes, and working with non-expired technicians to keep their installation skills current, but who, for one reason or another, allowed their certifications to expire.

**Six-Hour CPST Technical Updates (three to five per fiscal year).** Upon completion of this course, the technician earns all six CEUs needed to meet the education requirement to renew their CPST certification with Safe Kids.

**Seat Check Events (dozens throughout the fiscal year).** CPSTs are required to install/check a minimum number of seats throughout their two-year certification period. Hosting seat check events across the State not only provides community members with the opportunity to ensure that their child's safety seats are properly installed, it also allows CPSTs to continue to develop their skills and meet their certification requirements.

Each of the six Regional Coordinators is responsible for recruiting students for any CPS courses offered in their region, as well as in neighboring regions. Coordinators send out emails and flyers to potential technicians and even expired technicians. They communicate with their law enforcement contacts as well as community agencies in their region. The statewide coordinator also provides notification of upcoming CPST courses on a statewide level via email, phone and in-person visits. Social media also is used on both the regional and statewide levels in order to promote the importance of being a certified CPST, as well as to promote the courses and increase the number of CPSTs across the State.

The number of CPS training courses and estimated number of students needed to ensure coverage of CPS inspection stations and events is provided in Table 4.8.

**Table 4.8 Potential CPS Training Courses for FFY2022** 

Type of Class	Tentative Location	<b>Tentative Date</b>	Estimated Students
CPST Certification Course	Martinsburg	October 2021	20
CPST Renewal Course	Martinsburg	October 2021	5
CPST Certification Course	Parkersburg	November 2021	15
CPST Renewal Course	Parkersburg	November 2021	5
CPST Technical Update	Parkersburg	February 2022	15
CPST Technical Update	Charleston	March 2022	15
CPST Technical Update	Martinsburg	March 2022	15
CPST Certification Course	Beckley	March 2022	20
CPST Renewal Course	Charleston	March 2022	10
CPST Technical Update	Huntington	April 2022	15
CPST Technical Update	Clarksburg	April 2022	15
CPST Technical Update	Beckley	May 2022	15
CPST Certification Course	Elkins	July 2022	15
CPST Renewal Course	Morgantown	July 2021	5
CPST Certification Course	Lewisburg	August 2022	10
15 Total Classes for FFY2022	195		

### Occupant Protection Task Force

The GHSP continues to expand its Occupant Protection Task Force. The task force was formed in 2010 as part of a West Virginia SHSP subcommittee, which is a cooperative effort between various safety agencies and organizations to update and implement the SHSP. Meetings occur three to four times per year to discuss ways to work together to more effectively address occupant protection issues in the State. It is comprised of the following members:

- Ian Barrett, Senior Health and Safety Specialist, WV American Water
- Amy Boggs, Child Passenger Safety Coordinator, WV Governors Highway Safety Program (GHSP);
   Task Force Co-Chair
- Aimee Cantrell, Public Information Specialist II, WV GHSP
- Dean Capehart, Lead Law Enforcement Liaison, WV GHSP; CPST Lead Instructor
- Jeb Corey, CEO, C&H Taxi
- Doug Douglas, Trauma Nurse Clinician, Charleston Area Medical Center, General Hospital
- Candace Facemyer, EMS-C Coordinator, WV Department of Health and Human Resources
- Jim Garrity, Public and Legislative Affairs Manager, AAA East Coast

- Joshua Grant, Driver Education Coordinator, WV Department of Education
- Donna Hardy, Highway Engineer, WV Division of Highways
- Mary Jarrell, Motorcycle Safety Training Coordinator, WV GHSP
- Thomas Judy, Safety and Loss Control Manager, Office of the Insurance Commissioner
- Heather Kessel, Impaired Driving Coordinator, WV GHSP
- Robin Lassak, Grant Coordinator, WV Public Service Commission
- Barbara Lobert, Federal Programs Administrator, WV GHSP
- Jenifer Moore, Public Affairs Specialist, AAA
- Brett Pickens, Law Enforcement Liaison, WV GHSP; CPST Lead Instructor
- Theresa Podguski, Director of Legislative Affairs, AAA East Coast
- Greg Sigman, Occupant Protection Coordinator, WV GHSP; Task Force Co-Chair
- Peggy Stone, Supervisor of Exceptional Needs, Kanawha County Schools
- Bob Tipton, Director, WV Governors Highway Safety Program, CPST Lead Instructor
- Kenny Yoakum, Director, WV Fleet Management Office

#### Legislation

During the 2013 legislative session, West Virginia lawmakers passed a primary seat belt law that went into effect July 9, 2013. The law carries a \$25 fine, but no points or court fees. Back seat passengers over the age of 18 are not required to wear seat belts.

West Virginia's CPS law requires children up to the age of eight and less than 4'9" must be secured in a child safety device. There currently is not any legislation pending to modify this law.

#### **Evaluation**

The GHSP will evaluate its Occupant Protection Program using the following performance measures:

- 1. Decrease unrestrained passenger vehicle occupant fatalities in all seating positions 11.8 percent from 84 (2015–2019 rolling average) to 74 (2018–2022 rolling average) by 2022.
- 2. Increase observed seat belt use for passenger vehicles by 1 percent from 90.2 percent to 91 percent by December 31, 2022.

# Programs and Projects

Target: 1 and 2

**Unique Identifier:** OP-03

Project Number: F22-HS-10

Project Title: West Virginia State Police—Occupant Protection



**Description:** West Virginia's lead law enforcement agency supports the FFY2022 Strategic Occupant Protection Plan through overtime enforcement, including directed patrols, saturation patrols, and seat belt informational checkpoints. The seven West Virginia State Police Troop Coordinators work in collaboration with the Regional Traffic Safety Program Coordinators, law enforcement agencies, and local LELs in the region, and the GHSP LELs during the seat belt enforcement campaigns and CIOT. The State Police is primarily responsible for patrolling roadways outside of the city and county jurisdictions and in rural areas where city and county law enforcement agencies are unable to participate due to low-manpower departments. Enforcement is focused on roadways that produced low seat belt use rates, as determined by the annual scientific seat belt survey. The State Police coordinators also conduct earned media activities, with at least two media activities per month, and PI&E events.

Evidence of Effectiveness: CTW, Chapter 2: Section 2.1, 2.2, and 3.1

Funding Source/Amount: 405b-\$ 125,000

Match Amount: \$12,500 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: OP-04

Project Number: F22-HS-15

Project Title: Data Tracking and Support (DTAS) Program Coordinator (City of Beckley)—Occupant

Protection

**Description**: The DTAS Program Coordinator oversees the statewide DTAS Program that provides recognition to individual law enforcement officers who demonstrate a devotion to ongoing enforcement of seat belt and DUI laws. The Coordinator also works to increase individual officer participation in the State's seat belt and impaired campaigns.

Evidence of Effectiveness: N/A

Funding Source/Amount: 402-\$180,000

**Match Amount:** \$25,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$125,000

Target: 1 and 2

Unique Identifier: OP-05

Project Number: F22-HS-09

Project Title: Law Enforcement Liaison (LEL) Office—Occupant Protection



**Description:** The GHSP LEL, along with the GHSP OP Coordinator, is responsible for oversight and coordination of the efforts of the RTSC and West Virginia State Police coordinators in implementation of the *FFY2022 Strategic Occupant Protection Plan*. The LEL serves on the Occupant Protection Task Force, coordinates the presentation of the NHTSA Traffic Occupant Protection and Strategies Course for each law enforcement agency LEL receiving Federal Highway Safety grant funds, and attends the NHTSA Occupant Protection Course. Funding also pays for an assistant LEL.

Evidence of Effectiveness: CTW, Chapter 2: Section 2.1, 2.2, and 3.1

Funding Source/Amount: 402-\$125,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$ 75,000

Target: 1 and 2

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-07, F22-HS-08, and F22-HS-14

Project Title: Regional Traffic Safety Programs—Occupant Protection

**Description:** The six Regional Traffic Safety Program Coordinators implement the FFY2022 Strategic Occupant Protection Plan within their region in collaboration with the seven West Virginia State Police Troops, law enforcement agencies, and local LELs in the region, and the GHSP LEL. Each region conducts seat belt enforcement activity and participates in the CIOT mobilization and State-mandated blitzes. Enforcement is focused on roadways that produced low seat belt use rates as determined by the annual scientific seat belt survey. Regional coordinators conduct earned media activities, with at least two media activities per month, PI&E events, age group activities, and attends the NHTSA Occupant Protection Course.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, 3.1, and 3.2

Funding Source/Amount: 405b-\$225,000; 402-\$25,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$25,000

Target: 1 and 2

Unique Identifier: OP-03

**Project Number:** F22-HS-17

Project Title: Monongalia County Sheriff's Department—Occupant Protection



**Description:** This project provides funds to the Monongalia County Sheriff's Department to conduct CIOT and seat belt overtime enforcement in support of the FFY2022 Strategic Occupant Protection Plan. They also provide funds to the West Virginia University Police Department.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, and 2.3

Funding Source/Amount: 405b-\$20,000

Match Amount: \$2,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: OP-03

Project Number: F22-HS-18

Project Title: City of Morgantown—Occupant Protection



**Description:** This project provides funds for the Morgantown Police Department to conduct CIOT and seat belt overtime enforcement in support of the FFY2022 Strategic Occupant Protection Plan.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, and 2.3

Funding Source/Amount: 405b-\$15,000

Match Amount: \$1,000 MOE: \$

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: OP-03

Project Number: F22-HS-16

Project Title: Public Service Commission—Occupant Protection



**Description:** This project provides funds to the Public Service Commission to conduct seat belt overtime enforcement specific to commercial drivers during CIOT and in support of the FFY2022 Strategic Occupant Protection Plan.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, and 2.3

Funding Source/Amount: 405b-\$10,000

Match Amount: \$750 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: OP-03

Project Number: F22-HS-19

Project Title: Morgan County Sheriff's Department—Occupant Protection

**Description:** This project provides funds to the Morgan County Sheriff's Department, as well as agencies in Hampshire and Mineral Counties, to conduct CIOT blitz enforcement and additional seat belt overtime enforcement in support of the FFY2022 Strategic Occupant Protection Plan throughout the year.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, and 2.3

Funding Source/Amount: 405b-\$15,000

Match Amount: \$1,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

**Unique Identifier: OP-03** 

Project Number: F22-HS-20

**Project Title:** Kanawha County Commission—Occupant Protection



**Description:** This project provides funds to the Kanawha County Sheriff's Department to conduct CIOT blitz enforcement and additional seat belt overtime enforcement in support of the FFY2022 Strategic Occupant Protection Plan throughout the year.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, and 2.3

Funding Source/Amount: 405b-\$ 15,000

Match Amount: \$1,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: OP-03

**Project Number:** F22-HS-06

Project Title: Jefferson County Commission—Occupant Protection



**Description:** This project provides funds to Jefferson County, as well as agencies in Hardy, Grant, Berkeley, and Pendleton Counties, to conduct CIOT blitz enforcement and additional seat belt overtime enforcement in support of the FFY2022 Strategic Occupant Protection Plan throughout the year.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, and 2.3

Funding Source/Amount: 405b-\$15,000

Match Amount: \$1,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: OP-02

**Project Number:** F22-HS-01

Project Title: GHSP—Occupant Protection Paid Media

Description: This project funds purchase of paid media by the GHSP during CIOT and in support of the

FFY2022 Strategic Occupant Protection Plan.

Evidence of Effectiveness: CTW, Chapter 2: Sections 2.1, 2.2, and 2.3

Funding Source/Amount: 402-\$335,000

**Match Amount:** \$225,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-07, F22-HS-08, and F-21-HS-14

**Project Title:** Regional Traffic Safety Programs—CPS Program

**Description:** The six Regional Traffic Safety Programs Coordinators implement the FFY2022 Strategic Occupant Protection Plan CPS activities within their region. The Coordinators sponsor the NHTSA 32-Hour

CPS Technician Course, host local events, such as car seat check events and support existing/develop additional child safety seat fitting stations, and implement earned media opportunities.

Evidence of Effectiveness: CTW, Chapter 2: Sections 6.2 and 7.3

Funding Source/Amount: 405b-\$80,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: OP-01

**Project Number:** F22-HS-01

Project Title: GHSP—CPS Program

Description: The GHSP oversees all aspects of West Virginia's CPS program and implementation of the

CPS activities identified in the FFY2022 Strategic Occupant Protection Plan.

Evidence of Effectiveness: CTW, Chapter 2: Sections 5.1, 6.1, 6.2, 7.1, 7.2, and 7.3

Funding Source/Amount: 402-\$15,000; 405b-\$10,000

Match Amount: \$ MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: OP-05

Project Number: F22-HS-09

Project Title: Law Enforcement Liaison (LEL) Office—CPS Program

**Description:** This project funds the position (contractual) of a statewide LEL and is an extension of the GHSP. Coordinates with all six Regional Traffic Safety Programs to provide law enforcement training in TOPS, Speed Enforcement—Radar Training, Instructor Development, SFST Updates, DRE, ARIDE, Motorcycle Enforcement, Sobriety Checkpoint Training, and other law enforcement training. The GHSP Law Enforcement Liaison is a member of the Occupant Protection Task Force and assists in implementing the FFY2022 Strategic Occupant Protection Plan CPS activities.

Evidence of Effectiveness: CTW, Chapter 2: Sections 5.1, 6.1, and 6.2

Funding Source/Amount: 405b-\$15,000

Match Amount: \$5,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

# 4.3 Impaired Driving

### Overview

According to NHTSA, of the 56 alcohol-impaired driving fatalities in 2019, 11 (19.6 percent) involved drivers under 21 years of age. In addition, there were 3.08 impaired driving fatalities per 100,000 people in West Virginia in 2019. Table 4.9 details alcohol impaired fatalities, citations, and arrests for 2011 to 2020.

Table 4.9 Alcohol Impaired Driving Fatalities, Citations, and Arrests

Core Performance Measures	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Alcohol-Impaired Fatalities (driver or motorcycle operator with a 0.08 BAC or greater)	93	94	91	84	72	68	72	58	56	NA
Impaired Driving Citations Issued and Arrests Made1	2,714	3,577	3,676	3,604	3,518	3,406	2,807	1,487	1,270	975

<sup>&</sup>lt;sup>1</sup> Arrests made during grant-funded activities only.

Additional demographic information related to impaired driving is included in the *FFY2022 West Virginia Impaired Driving Plan* developed by the GHSP to reduce DUI-related crashes, injuries, and deaths by using a sustained enforcement effort. Counties targeted for increased DUI enforcement are determined by county population (i.e., counties more than 30,000 people), availability of alcohol (i.e., number of Alcohol Beverage Control Administration (ABCA) licenses within the county), and alcohol-/drug-related fatal crashes within each county. The plan's enforcement effort includes the West Virginia State Police, city, and county law enforcement agencies that represent every Class I, II, and III city. The plan covers the entire State.

The counties participating during the current grant year represents 99 percent of the State's population, and 99 percent of the alcohol-related traffic crashes. Figure 4.3 represents city and county law enforcement agencies only (in blue) and illustrates the counties where either the major community within the county or the county Sheriff's Office is participating in the *FFY2022 West Virginia Impaired Driving Plan*. In addition to these agencies, the West Virginia State Police are participating in the Sustained Impaired Driving Enforcement Program in all 55 counties. The State Police patrol rural areas in addition to cities which either do not have a police department or the local police department is so small that they do not conduct road patrols.

Figure 4.3 West Virginia Counties with Participating Law Enforcement Agencies

Source: West Virginia GHSP, 2021.

# Performance Target

1. Decrease alcohol-impaired driving fatalities 9.8 percent from 65 (2015–2019 rolling average) to 59 (2018–2022 rolling average) by 2022.

# Strategies

The FFY2022 West Virginia Impaired Driving Plan is focused on reducing DUI-related crashes, injuries, and deaths by using a sustained enforcement effort. The plan's activities will cover the entire State in a comprehensive and sustained manner through implementation of the following components:

- High-Visibility Enforcement Activities.
- Public Education and Information Activities.
- Media Activities.
- Training Activities.
- Age Group Activities.
- Underage Enforcement Activities.
- Focused Patrols.

This plan takes a comprehensive approach using city, county, and State law enforcement agencies, Regional Traffic Safety Program Coordinators, ABCA, community agencies, schools, retail, wholesale alcohol agents and DRE. The GHSP's Impaired Driving Coordinator, State DRE Coordinator, and LEL will take the lead in statewide planning, management, and coordination. All Regional Traffic Safety Program Coordinators and the West Virginia State Police coordinators will coordinate their regions of the State to ensure compliance with this plan.

# **High-Visibility Enforcement Activities**

All Regional Traffic Safety Program Coordinators will be required to arrange a minimum of at least one DUI enforcement activity in each of their areas each week for the days and times identified as high-risk days and times for DUI crashes. The seven West Virginia State Police Troop coordinators will arrange a minimum of one DUI enforcement activities within each of their troop areas each week also during high-risk days and times for DUI crashes. The GHSP's LEL is responsible for coordinating the efforts of the Regional Traffic Safety Program and West Virginia State Police coordinators. Each group divides the State of West Virginia into areas (eight Traffic Safety Areas and seven State Police troop areas), covering 100 percent of the State. The GHSP has identified 23 counties where the State Police is the primary highway safety enforcement within the county (Table 4.10).





Table 4.10 West Virginia State Police FFY2022 Special Emphasis Counties

								I
WVSP Troop	County	Population	2019 Fatal Crashes >.08 BAC	2020 Total DUI Arrests	DUI Arrests per 1000 Population	County WVSP Detachment	2020 Drug Related Arrests**	Remarks
1	Doddridge	8,560	0	4	.46	Union	1	
1	Taylor	16,864	0	28	1.66	Grafton	9	
1	Tyler	8,811	0	17	1.92	Paden City	1	
1	Wetzel	15,436	0	28	1.81	Hundred	2	Tied 25th in State for number of alcohol-related crashes (2015-2019)
Troop 1	Totals	49,671	0	77	1.55 Avg.		Total 13 16.88%	
2	Berkeley	115,329	6	316	2.74	Martinsburg	105	Dedicated 405d Grant Funding for Martinsburg Det.—2 <sup>nd</sup> in State for number of alcohol-related crashes (2015-2019)
2	Grant	11,616	1	27	2.32	None	5	Tied 25th in State for number of alcohol-related crashes (2015-2019)
2	Hampshire	23,309	1	63	2.70	Romney	28	13 <sup>th</sup> in State for number of alcohol-related crashes (2015-2019)
2	Hardy	13,805	0	70	5.07	Moorefield	24	New DRE qualified in this Region in late 2019
Troop 2	Totals	164,059	8	476	2.90 Avg.		Total 162 34.03%	
3	Gilmer	8,041	1	15	1.87	Glenville	3	
3	Pendleton	7,001	0	9	1.29	Franklin	1	
3	Pocahontas	8,450	0	17	2.01	Marlinton	3	Tourism destination county- Snowshoe Tied 25 <sup>th</sup> in State for number of alcohol-related crashes (2015-2019)
Troop 3	Totals	23,492	1	41	1.75 Avg.		Total 7 17.07%	
4	Calhoun	7,295	1	12	1.64	Grantsville	3	
4	Clay	8,709	0	11	1.26	Clay	3	
4	Pleasants	7,482	0	16	2.14	St. Marys	5	
4	Ritchie	9,844	0	10	1.02	Harrisville	1	
4	Roane	14,020	0	39	2.78	Spencer	21	
4	Wirt	5,798	0	5	0.86	Elizabeth	0	
Troop 4	Totals	53,148	1	93	1.75 Avg.			Troop 0 (Command Troop) also covers these counties

WVSP Troop	County	Population	2019 Fatal Crashes >.08 BAC	2020 Total DUI Arrests	DUI Arrests per 1000 Population	County WVSP Detachment	2020 Drug Related Arrests**	Remarks
5	Lincoln	20,850	0	22	1.06	Hamlin	8	
5	Mingo	24,290	2	56	2.31	Gilbert	-	24th in State for number of alcohol-related crashes (2015-2019)
5	Boone	22,368	1	39	1.74	Madison	18	Tied 25th in State for number of alcohol-related crashes (2015-2019)
Troop 5	Totals	67,508	3	117	1.73 Avg.		Total 60 51.28%	
6	Nicholas	25,078	1	89	3.55	Richwood	42	
6	Monroe	13,401	0	9	.67	None	4	
6	Summers	12,848	0	22	1.71	Hinton	7	
Troop 6	Totals	51,327	1	120	2.34 Avg.		Total 53 44.17%	

<sup>&</sup>lt;sup>1</sup> 2020 Drug Related Arrests includes combined with alcohol.

Source: West Virginia GHSP, 2021.

Publicized checkpoint and saturation patrol programs, using specially trained officers and equipment, have been proven effective in reducing alcohol-related fatal, injury, and property damage crashes up to 20 percent each. Approved examples of "high-visibility enforcement activities" are as follows:

- Saturation Patrols. Officers will patrol areas identified as high-DUI areas in groups of at least three
  patrols. Officers will prepare and stage in the enforcement area to alert motorist to the high-visibility
  saturated patrol.
- Directed Patrols. Officers will patrol areas identified as high-DUI areas based upon Crash and Criminal Data.
- **Sobriety Checkpoints.** Officers will conduct checkpoints according to GHSP guidelines or their local department regulations, requiring a large number of officers (usually 10 to 12).
- Low-Manpower Sobriety Checkpoints. Officers will conduct checkpoints according to GHSP guidelines or local department regulations requiring six or fewer officers.
- Underage Alcohol Sales Stings. Officers will work with ABCA investigators or within department regulations in an effort to monitor the sale of alcohol to underage purchasers and make arrests of violators.
- Participate in the National and State Mobilizations. Officers will participate in four law enforcement events during the national mobilization and as mandated for the State mobilizations.

<sup>&</sup>lt;sup>2</sup> 2019 NHTSA-STSI data.

- Participate in the Enhanced Enforcement Program as mandated by the GHSP.
- Conduct Enforcement Activities during Peak Alcohol-Related Crash Times. Peak Alcohol-Related Crash Times are defined as holidays and special events, and at high alcohol-related crash locations.

DUI enforcement will be focused where there are people, access to alcohol, DUI fatal crashes, and increased use of DREs. Table 4.11 shows the breakdown by county. GHSP will place emphasis for enhanced enforcement in the counties highlighted in red (1st priority), yellow (2nd priority), and green (3rd priority) during the FFY2022 grant year in addition to the baseline DUI enforcement effort conducted in all counties. The color codes shown below the title explain the population and licenses metrics used to determine the priority counties. Twenty-two counties have at least one agency with a DRE Officer, covering a population of 1,248,166 or 68.6 percent of State population and 50 counties have access to a DRE Officer within 1-hour call-out time, covering a population of 1,777,809 or 97.8 percent of State population.

Table 4.11 ABCA Licenses, Fatal Crashes Over 0.08 BAC, DUI and Drug Arrests, and DREs by Priority Counties

Population

Licenses

First Second

Third

County Population more than 100,000 County Population 50,000 to 100,000

County Population 30,000 to 50,000

First More than 200 Licenses in County

Second 100-200 Licenses in County

Third 50-100 Licenses in County

Highway Safety Region	County	2019 Population	On Premise	2020 ABCA % On	A License Off Premise	% Off	2019 Fatal Crashes <sup>3</sup> >.08 BAC	2020 Total DUI Arrests	DUI Arrests per 1000 Population	2020 DREs	DRE Officer within 1 hour <sup>1</sup>	2020 Drug- Related Arrests <sup>2</sup>
1	Calhoun	7,295	1	11.11%	8	88.89%	1	12	1.64	0	No	3
1	Clay	8,709	3	21.43%	11	78.57%	0	11	1.26	0	No	3
1	Gilmer	8,041	8	57.14%	6	42.86%	1	15	1.87	0	No	3
1	Kanawha	183,279	216	51.80%	201	48.20%	1	700	3.82	6	Yes	443
1	Ritchie	9,844	7	30.43%	16	69.57%	0	10	1.02	0	Yes	1
1	Roane	14,020	8	36.36%	14	63.64%	0	39	2.78	0	Yes	21
1	Wirt	5,798	3	33.33%	6	66.67%	0	5	.86	0	Yes	0
Region 1	Totals	236,986	246	48.42%	262	51.57%	3	792	3.34 Avg.	6	89.80% Covered	474 59.85%
2	Cabell	94,339	162	59.56%	110	40.44%	4	339	3.59	3	Yes	216
2	Jackson	28,907	23	42.59%	31	57.41%	0	43	1.49	1	Yes	10
2	Lincoln	20,850	3	13.04%	20	86.96%	0	22	1.06	0	Yes	8
2	Mason	26,820	31	51.67%	29	48.33%	1	45	1.68	1	Yes	28
2	Putnam	56,610	46	46.00%	54	54.00%	3	165	2.91	0	Yes	71
2	Wayne	40,303	36	53.73%	31	46.27%	1	59	1.46	0	Yes	22
Region 2	Totals	267,829	301	52.25%	275	47.74%	9	673	2.51 Avg.	5	100% Covered	355 52.75 %
3	Wood	84,960	132	60.00%	88	40.00%	2	121	1.42	2	Yes	26
Region 3	Totals	84,960	132	60.00%	88	40.00%	2	121	1.42 Avg.	2	100% Covered	26 21.49%

<sup>&</sup>lt;sup>1</sup> Driving time as measured from county seat to county seat.

<sup>2</sup> Drug-related arrest numbers include Drug/Alcohol combination and Drug-only impairment.

<sup>&</sup>lt;sup>3</sup> 2019 NHTSA-STSI data

Highway		2019		2019 Fatal Crashes	2019 - Total	Arrests per		DRE Officer	2019 Drug			
Safety Region	County	Population	On Premise	% On	Off Premise	% Off	>.08 BAC	DUI Arrests	1000 Population	2019 DREs	within 1 hour <sup>1</sup>	Related Arrests <sup>2</sup>
4	Brooke	22,459	70	73.68%	25	26.32%	1	68	3.03	1	Yes	21
4	Hancock	29,383	74	67.89%	35	32.11%	0	86	2.93	3	Yes	19
4	Marshall	31,308	68	70.83%	28	29.17%	1	117	3.74	2	Yes	37
4	Ohio	42,143	133	71.51%	53	28.49%	1	116	2.75	2	Yes	29
4	Pleasants	7,482	5	45.45%	6	54.55%	0	16	2.14	0	Yes	5
4	Tyler	8,811	7	38.89%	11	61.11%	0	17	1.92	0	Yes	1
4	Wetzel	15,436	25	53.19%	22	46.81%	0	28	1.81	0	Yes	2
Region 4	Totals	157,022	382	67.97%	180	32.02%	3	448	2.85 Avg.	8	100% Covered	114 25.45%
5	Barbour	16,633	12	50.00%	12	50.00%	0	22	1.32	0	Yes	5
5	Doddridge	8,560	2	28.57%	5	71.43%	0	4	.46	0	Yes	1
5	Harrison	67,908	111	57.22%	83	42.78%	2	94	1.38	2	Yes	34
5	Lewis	16,166	24	50.00%	24	50.00%	1	43	2.66	0	Yes	12
5	Marion	56,355	81	53.64%	70	46.36%	1	156	2.77	1	Yes	46
5	Monongalia	105,474	175	67.83%	83	32.17%	1	250	2.37	2	Yes	61
5	Preston	33,683	49	54.44%	41	45.56%	3	103	3.06	0	Yes	24
5	Randolph	28,930	40	51.28%	38	48.72%	0	47	1.62	1	Yes	12
5	Taylor	16,864	9	36.00%	16	64.00%	0	28	1.66	0	Yes	9
5	Tucker	6,982	17	53.13%	15	46.88%	0	8	1.15	0	Yes	3
5	Upshur	24,502	27	50.00%	27	50.00%	0	50	2.04	0	Yes	16
Region 5	Totals	382,057	547	56.91%	414	43.08%	8	805	2.11 Avg.	6	100% Covered	223 27.70%
6	Berkeley	115,329	124	60.49%	81	39.51%	6	316	2.74	1	Yes	105
6	Grant	11,616	8	34.78%	15	65.22%	1	27	2.32	0	Yes	5
6	Hampshire	23,309	16	36.36%	28	63.64%	1	63	2.70	0	Yes	28
6	Hardy	13,805	18	48.65%	19	51.35%	0	70	5.07	1	Yes	24
6	Jefferson	56,506	60	53.57%	52	46.43%	2	244	4.32	1	Yes	100
6	Mineral	27,167	36	57.14%	27	42.86%	0	55	2.02	0	Yes	9

		2019		2019 ABC	CA License		2019 Fatal Crashes	2019	DUI		DDE 0//	0040.5
Highway Safety Region	County	Population	On Premise	% On	Off Premise	% Off	>.08 BAC	Total DUI Arrests	Arrests per 1000 Population	2019 DREs	DRE Officer within 1 hour <sup>1</sup>	2019 Drug Related Arrests <sup>2</sup>
6	Morgan	17,709	22	55.00%	18	45.00%	3	31	1.75	0	Yes	13
6	Pendleton	7,001	4	19.05%	17	80.95%	0	9	1.29	0	No	1
Region 6	Totals	272,442	288	52.84%	257	47.15%	13	815	2.99 Avg.	3	97.25% Covered	285 34.97%
7	Boone	22,368	9	24.32%	28	75.68%	1	39	1.74	0	Yes	18
7	Braxton	14,190	9	31.03%	20	68.97%	2	13	.92	0	Yes	2
7	Fayette	43,576	53	48.18%	57	51.82%	0	103	2.36	2	Yes	49
7	Greenbrier	35,155	66	53.23%	58	46.77%	1	82	2.33	1	Yes	16
7	Logan	33,154	28	42.42%	38	57.58%	2	74	2.23	0	Yes	49
7	Nicholas	25,078	22	36.67%	38	63.33%	1	89	3.55	1	Yes	42
7	Pocahontas	8,450	20	47.62%	22	52.38%	0	17	2.01	0	No	3
7	Raleigh	75,252	90	50.56%	88	49.44%	3	294	3.91	4	Yes	183
7	Webster	8,386	1	8.33%	11	91.67%	0	14	1.67	0	Yes	9
Region 7	Totals	265,609	298	45.28%	360	54.71%	10	725	2.73 Avg.	8	96.86% Covered	371 51.17%
8	McDowell	18,661	6	16.22%	31	83.78%	1	128	6.86	0	Yes	88
8	Mercer	59,919	67	51.54%	63	48.46%	3	249	4.16	3	Yes	119
8	Mingo	24,290	11	29.73%	26	70.27%	2	56	2.31	0	Yes	34
8	Monroe	13,401	6	37.50%	10	62.50%	0	9	.67	0	Yes	4
8	Summers	12,848	12	42.86%	16	57.14%	0	22	1.71	0	Yes	7
8	Wyoming	21,281	13	33.33%	26	66.67%	0	80	3.76	1	Yes	47
Region 8	Totals	150,400	115	40.06%	172	59.93%	6	544	3.62 Avg.	4	100% Covered	299 54.96%
West Virg	ginia Total	1,817,305	2,309	53.48	2,008	46.51%	54	4,923	2.71 Avg.	42	98% of Pop. Covered	2,147 43.61%

Source: West Virginia GHSP, 2021.

The West Virginia Alcohol Beverage Control Administration will coordinate their grant-funded enforcement efforts in the priority counties and conduct compliance checks in accordance with the percentages shown on this list. Focusing DUI enforcement on the priority counties will address 66.8 percent of the State's population and 64.4 percent of the DUI fatal crash locations.

### State-Mandated Blitzes

The GHSP conducts three State DUI enforcement blitzes in addition to the two national Drive Sober or Get Pulled Over (DSOGPO) blitzes. The three State blitzes are as follows: Thanksgiving weekend, the days immediately surrounding and including West Virginia Day (June 20th) and the days immediately surrounding and including Fourth of July. Public

# **Education and Information Activities**

Each RTSC will conduct public education and information activities in their area. The coordinator is required to conduct at least one event per quarter. The West Virginia State Police coordinator will conduct one activity per quarter within their troop area. In coordinating these efforts, an estimated 780 public education and information activities will occur statewide during the one-year period. Approved examples of public education and information activities are as follows:

- Presenting impaired driving prevention information to a group, such as school classes, civic groups, and church groups, in a face-to-face setting or in a public forum.
- Presenting impaired driving prevention information through a media outlet such as TV, radio, newspaper, or at a local fair or festival.

### Media Plan

### Crackdown Period

Dates for the National Drive Sober or Get Pulled Over impaired driving campaign are determined by NHTSA. During the national blitz periods, the GHSP will conduct and coordinate a media campaign along with enforcement efforts. The media campaign will include an enforcement message.

### **State-Mandated Blitzes**

The GHSP will conduct a media campaign that includes either an enforcement or social norming message in coordination with the three State-mandated enforcement blitzes Thanksgiving weekend, West Virginia Day, and Fourth of July.

### **Advertising Period**

These campaigns will coincide with the national and State blitzes. The advertising campaign will begin one week before the blitz and run through each blitz period. The State will also maintain a baseline of DUI commercials throughout the year to enhance the State's sustained enforcement efforts.

# **Budget**

GHSP will budget \$342,000 in Section 405d funds for the impaired driving media plan.

### **Target Profile**

The primary target audience is broken out into eight at-risk segments, listed below from "Highest" to "Lowest" by relative degrees of "at risk":

### Relative Degrees of "At-Risk"

# Binge Drinkers¹ Underage Drinkers—Youth 16 to 20 years old Discontented Blue Collars—Men 21 to 34 years old Middle-Class Risk Takers—Men 25 to 54 years old Young Adult Male Drinkers—Men 21 to 24 years old Midlife Motorcyclists—Men 45 to 54 who combine drinking and riding Responsible Drinkers—Adults 25 to 44 years old Socially Accountable Drinkers—Adults 25 to 34 years old Lowest

In addition to the primary audiences described above, we will also target the following secondary audiences:

- College Youth.
- Unemployed Youths.
- Unemployed Men.
- Blue Collar Workers.

# **Media Purchasing Demographic**

This plan will provide emphasis on the five highest "at-risk" groups: Binge Drinkers, Underage Drinkers, Discontented Blue Collar, Middle-Class Risk Takers, and Young Adult Male Drinkers. These at-risk groups are represented in the following media demographics:

- Primary: Men 18 to 34 and Youth 16 to 20.
- Secondary: Middle-Class Risk Takers 25 to 54.

The \$342,000 budget (405d funds) will be placed for West Virginia advertising only. The campaign will complement the national media buy plan during the national blitz and support the State-mandated blitz periods as well.

Includes people who drink for the sole purpose of getting as drunk as they can as fast as they can.

### Media Planned for the FFY2022 for Enforcement Blitzes

Venues for advertising the enforcement blitzes will include network, cable, and streaming television, terrestrial, digital/streaming radio, electronic signage, Internet/social media, and printed and electronic billboards. Other creative media advertising will be engaged on an as-needed basis.

# **Overall Media Strategy**

- Continue to generate frequency in order to affect behavioral change.
- Maintain the use of television via broadcast (reach) and cable (frequency).
- Use radio to increase the frequency of the message.
- Use digital media to reach our targets in the fastest growing medium today (specifically the underage drinkers).

### **Network Television and Radio Strategy**

The GHSP Public Affairs Coordinator works closely with the media vendors to ensure the proper types of media are reaching the target audiences. The Public Affairs Coordinator coordinates the media program and is responsible for arranging the media purchases and reporting.

### **Earned and Other Media Efforts**

The GHSP Public Information Specialist will also work with the State's contracted marketing firm to air enforcement messages during the national Drive Sober or Get Pulled Over campaign. This media effort will target the young adult and underage driver and will occur before, during, and after the Drive Sober or Get Pulled Over campaign. In addition, earned media will be attained by distributing press releases and speaking with news outlets regarding high visibility enforcement efforts.

Each Regional Traffic Safety Program and West Virginia State Police coordinator will be required to conduct at least two media activities per month, and advertise enforcement activities before, during, and after each enforcement event within their area or troop. A media activity involves the coverage of an ongoing event or dissemination of information through a media outlet. This combined effort will result in at least 1,000 media activities a year. Media activities include the following:

- TV, radio, and newspaper coverage of a DUI-related activity.
- TV, radio, newspaper, and signage used to relay DUI-related information to the public.
- Billboard or other media (e.g., stadium ad, movies).

These events are more than simple media notification of an upcoming enforcement event (i.e., media notification of the sobriety checkpoint). The GHSP will receive a report of each media event. This report includes the coverage area or circulation of the media used and the amount of money it would have cost the State to purchase the media time/space.

# **Training Activities**

The GHSP has developed the Law Enforcement Training Subcommittee and certified in-service credit for several training classes focusing on impaired driving issues. A training cadre consisting of 10 instructors to instruct these classes is maintained by the GHSP. All classes offered by the GHSP are free of charge to any member of law enforcement agencies. The GHSP will determine if any or all of these classes will be offered in-person in FFY2022. The following classes are available:

- Standardized Field Sobriety Testing (SFST) Refresher Course—This is a recertification class for SFST. This 8-hour class is offered 16 times a year.
- Advanced Roadside Impaired Driving Enforcement (ARIDE)—ARIDE was created to address the
  gap in training between the SFST and the Drug Evaluation and Classification (DEC/DRE) Program. This
  16-hour class is offered at least once in each of the Regional Traffic Safety Programs each year.
- Managing Sobriety Checkpoints—A supervisory-level course for law enforcement supervisors who
  plan and supervise sobriety checkpoints. This class will be offered eight times a year.
- Operating Sobriety Checkpoints—This class is for law enforcement officers who operate the sobriety checkpoints. This class will be offered eight times a year.
- Intoximeter Training—This class will instruct all law enforcement officers in the use of new breath
  testing equipment. This training consists of a 4-hour block of instruction in conjunction with a general
  update of DUI enforcement in West Virginia. All law enforcement officers who have the 40-hour
  certification on the Intoximeter will receive this course.
- **DRE School**—Since DREs tend to be "cream of the crop" officers, many will be selected for other positions that take them out of the daily DRE lane of responsibilities. After serving a minimum three-year obligation, as many as 25 percent will need replaced. The GHSP will support an annual DRE school until sufficient DREs are certified and available statewide.

The 2017 West Virginia Legislative session passed SB386, or the medical use of cannabis law. This bill allowed for the medical use of cannabis via prescription in pill form only. Due to the complex requirements for establishing committees and other oversight measures, as of the writing of this document, West Virginia has not yet fully enacted legal medical use of cannabis. It is possible that surrounding states will pass their cannabis law changes prior to full enactment of West Virginia's cannabis law.

The DRE program will be critical to monitoring and enforcing impaired driving issues on West Virginia highways due to our own and surrounding states' cannabis laws. Part of the development process of the DRE program is providing professional development opportunities to the certified DREs. These include, but are not limited to, national events such as the Borkenstein Conference, International Association of Chiefs of Police (IACP) DRE Conference, and related courses provided by the Institute of Police Technology and Management (IPTM). Additionally, it is a goal of the DRE Program to select, train, and certify DREs as DRE Instructors. Once this is complete, West Virginia will not need to rely on other State's instructors when setting up and conducting future DRE classes.

State DRE Coordinator Joey Koher has been a key leader in statewide law enforcement training. Corporal Koher uses these opportunities to identify motivated officers with a demonstrated performance in impaired driving enforcement for possible DRE selection and additional training. The goal is to have a DRE available

for call out within one hour of each county seat in the State and for all Regional Traffic Safety Programs to have a sufficient number of DREs to handle drug-impaired drivers. Prior to becoming a DEC State in 2013, the drug-related percentage (drug only and drug/alcohol combined) of statewide impaired driving arrests was less than 10 percent. At the end of 2020, the percentage was just over 43 percent. This increase is directly attributed to the SFST refresher training with a drug impaired element, and the use of DREs to properly identify drug impaired drivers. West Virginia currently has 42 certified DREs (2 to 8 DREs per region) and 5 certified DRE Instructors. Corporal Koher will continue the statewide training events to identify additional officers for DRE training.

# Age Group Activities

All Regional Traffic Safety Program Coordinators will conduct two age group-specific activities per year in their area. West Virginia State Police coordinators will also conduct two age group-specific activities per year in their troop area. This totals 30 age group-specific activities throughout the State. In addition, each RTSC will conduct one ongoing alcohol project focusing on the 21 to 34-year-old age group, bringing the total of age group-specific activities to 38 statewide. Age group-specific activities include, but are not limited to the following:

- High School Prom Activity. Officers will assist schools during prom in monitoring for alcohol use. Preprom visits by law enforcement deter the use of alcohol.
- **High School Graduation Activity.** Officers will be involved in alcohol-free graduation parties and assist school personnel in the education of students concerning alcohol abuse.
- High School Drivers Education Classes. Visits to Drivers Education classes to educate students
  against driving while impaired.
- **High School SADD Groups.** Regional Traffic Safety Program Coordinators work with SADD groups in their region to assist with their activities and assist in the Statewide SADD Program.
- College Project. The WVCIA (West Virginia Collegiate Initiative to Address High Risk Substance Use), is a statewide organization partially funded through the Region 5 GHSP grant. The organization proactively addresses collegiate alcohol, other drug, and associated violence issues. Through the use of evidence-based strategies, the program promotes healthy campus environments through self-regulatory initiatives, information dissemination, public policy influence, cooperation with prevention partners and technical assistance. Member organizations and partners of WVCIA include universities, colleges, community and technical colleges throughout West Virginia, State agencies, community partners and more. The group is governed by an executive committee and three standing committees—professional development, public policy, and the assessment committee. The organization holds quarterly group meetings, provides professional development opportunities for members, and participates in statewide assessments and strategic planning.
- Ongoing Project for 21 to 34 Age Groups. The Regional Traffic Safety Program Coordinators will work
  with area bars, distributors, and community agencies to establish an ongoing project that will assist 21to 34-year-old individuals to avoid driving under the influence by finding alternative transportation (e.g.,
  designated drivers, public transportation, and TIPs Training).

# **Underage Activities**

The Regional Traffic Safety Program Coordinators will conduct a minimum of one coordinated statewide enforcement effort and eight other local underage activities during the year, in addition to the high visibility enforcement activities previously cited. Underage activities include:

- The statewide SADD conference that the GHSP will support to encourage the development of local SADD Chapters.
- All Regional Traffic Safety Program and West Virginia State Police coordinators will conduct a statewide
  underage alcohol sting on the same night across the State. The ABCA will be involved to enforce rules
  violations against owners of stores found in violation.
- Each Traffic Safety Coordinator will conduct a minimum of four underage stings with an ABCA enforcement officer during the year in addition to the statewide sting.
- The Traffic Safety Coordinators will work with the colleges in their areas to implement the approved college project.
- The Regional Traffic Safety Program Coordinators will work with the high school SADD chapters to help the public information and education messages reach the high school audience.

# **Focused Patrols**

In addition to the required enforcement activities, officers will conduct patrol activities focusing on locating drug and alcohol-impaired drivers. Officers will conduct this patrol during their regular duty while focusing their activities on impaired drivers. This activity does not replace the required weekly activity. The Regional Traffic Safety Program and West Virginia State Police coordinators will track DUI arrests made by on-duty officers to evaluate this area.

### **Evaluation**

The GHSP will evaluate the success of the FFY2022 West Virginia Impaired Driving Plan using the following performance target:

1. Decrease alcohol-impaired driving fatalities 9.8 percent from 65 (2015–2019 rolling average) to 59 (2018–2022 rolling average) by 2022.

# **Programs and Projects**

Target: 1

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-06, F22-HS-07, F22-HS-08, and F22-HS-14

Project Title: Regional Traffic Safety Programs—Impaired Driving

**Description:** The seven Regional Traffic Safety Programs coordinate the enforcement effort detailed in the *FFY2022 West Virginia Impaired Driving Plan* in collaboration with the seven West Virginia State Police Troops. Each region is responsible for weekly enforcement, earned media, public information, and education events. There also is a training component in place to upgrade law enforcement's ability to be more effective in dealing with the impaired driving problem.

Evidence of Effectiveness: CTW, Chapter 1: Section 5.2

Funding Source/Amount: 405d-\$600,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: ID-02

**Project Number:** F22-HS-02

Project Title: City of Huntington—DRE

Description: This project provides funds to the City of Huntington to support the statewide DRE program in

support of the FFY2022 West Virginia Impaired Driving Plan.

Evidence of Effectiveness: CTW, Chapter 1: Sections 2, 5, 6, and 7

Funding Source/Amount: 405d-\$200,000

**Match Amount:** \$15,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: ID-04

**Project Number:** F22-HS-06

Project Title: Jefferson County—Impaired Driving

**Description:** This project provides funds to Jefferson, Grant, Hardy, Pendleton, and Berkeley counties to participate in Drive Sober or Get Pulled Over blitz enforcement and additional impaired driving overtime enforcement in support of the *FFY2022 West Virginia Impaired Driving Plan*.

Evidence of Effectiveness: CTW, Chapter 1: Sections 2, 5, 6, and 7

Funding Source/Amount: 405d-\$20,000

Match Amount: \$2,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0



Target: 1 and 2

Unique Identifier: ID-04

**Project Number:** F22-HS-11

Project Title: Kanawha County Commission—Impaired Driving



**Description:** This project provides funds to the Kanawha County Sheriff's Office to participate in Drive Sober or Get Pulled Over blitz enforcement and additional impaired driving overtime enforcement in support of the *FFY2022 West Virginia Impaired Driving Plan*.

Evidence of Effectiveness: CTW, Chapter 1: Sections 2, 5, 6, and 7

Funding Source/Amount: 405d-\$40,000

**Match Amount:** \$6,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: ID-04

Project Number: F22-HS-19

Project Title: Morgan County—Impaired Driving



**Description:** This project provides funds to Morgan, Hampshire, and Mineral Counties to participate in Drive Sober or Get Pulled Over blitz enforcement and additional impaired driving overtime enforcement in support of the *FFY2022 West Virginia Impaired Driving Plan*.

Evidence of Effectiveness: CTW, Chapter 1: Sections 2, 5, 6, and 7

Funding Source/Amount: 405d-\$10,000

Match Amount: \$750 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: ID-07

Project Number: F22-HS-09

Project Title: Law Enforcement Liaison (LEL) Office—Impaired Driving



**Description:** This project funds the contractual position of a statewide LEL and is an extension of the GHSP. Coordinates with all seven Regional Traffic Safety Programs to provide law enforcement training in TOPS, Speed Enforcement—Radar Training, Instructor Development, SFST Updates, partial funding of the HSP,

H2E conference, DRE, ARIDE, Motorcycle Enforcement, Sobriety Checkpoint Training, and other Law enforcement training. The GHSP LEL implements activities in the *FFY2022 West Virginia Impaired Driving Plan* activities.

Evidence of Effectiveness: CTW, Chapter 1: Sections 2.1, 2.2, 2.3, 2.5, 6.5, and 7.1

Funding Source/Amount: 402-\$125,000; 405d-\$15,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$40,000

Target: 1

Unique Identifier: ID-03

**Project Number:** F22-HS-15

Project Title: Data Tracking and Agency Support (City of Beckley)—Impaired Driving

**Description:** The DTAS Program Coordinator oversees the statewide DTAS Program that provides recognition to individual law enforcement officers who demonstrate a devotion to ongoing enforcement of seat belt and DUI laws. The Coordinator also works to increase individual officer participation in the State's seat belt and impaired campaigns.

Evidence of Effectiveness: N/A

Funding Source/Amount: 402-\$180,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$100,000

Target: 1

Unique Identifier: ID-04

Project Number: F22-HS-10

Project Title: West Virginia State Police—Impaired Driving

**Description:** The lead law enforcement agency in the State supports the *FFY2022 West Virginia Impaired Driving Plan* through overtime enforcement, including directed patrols, saturation patrols, and sobriety checkpoints. The seven West Virginia State Police Troop Coordinators coordinate with all the Regional Traffic Safety Program Coordinators and the GHSP LEL during the impaired driving campaigns and the national mobilization. The State Police are primarily responsible for patrolling roadways outside of the city and county jurisdictions and in rural areas where city and county law enforcement agencies are unable to participate due to low-manpower departments. Each troop is responsible for weekly enforcement, earned media, public information, and education events.

Evidence of Effectiveness: CTW, Chapter 1: Section 2

Funding Source/Amount: 405d-\$ 250,000

Match Amount: \$150,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: ID-06

**Project Number:** F22-HS-12

Project Title: West Virginia Alcohol Beverage Control Administration (ABCA)

**Description:** The ABCA provides overtime enforcement for Inspectors conducting compliance checks of licensed alcohol establishments. Under this project, a statewide blitz is conducted three times a year—during prom/graduation season, national DUI blitz period (mid-August through Labor Day), and Thanksgiving through New Year's holiday season. ABCA participates in a monthly West Virginia Statewide Compliance Check and Sweep program that targets specific counties for intensive enforcement. ABCA Inspectors provide underage alcohol education with the DUI Simulator, which is taken to schools, colleges, community events, and fairs, etc.

Evidence of Effectiveness: CTW, Chapter 1: Section 5

Funding Source/Amount: 405d-\$65,000

Match Amount: \$1,250,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: ID-05

Project Number: F22-HS-11

Project Title: WV Prosecuting Attorneys Institute—Traffic Safety Resource Prosecutor (TSRP)

**Description:** This project provides salary and expenses for a TSRP, with a goal of improving the coordination of traffic safety case prosecution between law enforcement, local prosecutors, the GHSP, judiciary, and other traffic safety professionals. The TSRP provides support to county prosecutors through impaired driving-related training, reference materials, and technical and legal assistance, as well as annual Magistrate conference training, regional trainings for law enforcement in all Regional Traffic Safety Program service areas, and training at the State Police Academy for new cadets and police officers.

Evidence of Effectiveness: CTW, Chapter 1: Section 3

Funding Source/Amount: 402-\$225,000

**Match Amount:** \$25,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$150,000

Target: 1

Unique Identifier: ID-04

**Project Number:** F22-HS-17

Project Title: Monongalia County Commission—Impaired Driving



**Description:** This project provides funds to the Monongalia County Sheriff's Department and West Virginia University Police Department to conduct directed patrols, saturation patrols, sobriety checkpoints, and Under 21 alcohol enforcement in support of the *FFY2022 West Virginia Impaired Driving Plan*. They may provide funds to smaller law enforcement agencies in the county, including West Virginia University Police.

Evidence of Effectiveness: CTW, Chapter 1: Section 2

Funding Source/Amount: 405d-\$75,000

Match Amount: \$7,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: ID-04

Project Number: F22-HS-18

Project Title: City of Morgantown—Impaired Driving



**Description:** This project provides overtime DUI Enforcement funds for the Morgantown Police Department to conduct Directed Patrols, Saturation Patrols, Sobriety Checkpoints, and Under 21 Alcohol Enforcement in support of the *FFY2022 West Virginia Impaired Driving Plan*.

Evidence of Effectiveness: CTW, Chapter 1: Section 2

Funding Source/Amount: 405d-\$30,000

**Match Amount:** \$5,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

# 4.4 Motorcycle Safety

### Overview

While all West Virginia motorcycle riders and passengers are required to properly wear a Department of Transportation (DOT) certified helmet, in 2019, 32 percent of all motorcyclist fatalities were unhelmeted, in 2018 36 percent were unhelmeted compared to 38 percent that were unhelmeted in 2017. Since 2009, the proportion of unhelmeted motorcyclist fatalities compared to all motorcyclist fatalities in West Virginia has generally increased. In 2009, unhelmeted motorcyclist fatalities represented 19 percent of all motorcyclist fatalities, the percentage rose to 30 percent in 2010 and then decreased to 22 percent in 2011. In 2012, the percent of unhelmeted motorcyclist fatalities spiked to 45 percent, which was the highest point in the last decade. Of significance is preliminary data which shows ten unhelmeted motorcyclist fatalities in 2020 which is showing a decrease from 2018 and 2019.

Individuals who want to operate a motorcycle in West Virginia must first obtain either a motorcycle endorsement (F) on their driver's license or a Class F motorcycle only driver's license. A knowledge test must be taken at the Division of Motor Vehicles or online first to obtain a motorcycle learner's permit. After holding the learner's permit for 7 days, the individual must then take and successfully pass an on-cycle skills test before an endorsement can be added to the license or before a motorcycle only license can be issued. The individual may instead opt to take a motorcycle safety course developed by the Motorcycle Safety Foundation instead of the State riding skills test to receive their motorcycle license endorsement. Unfortunately, many individuals do not follow through with the training requirement. Motorcycle fatality data for 2017 to 2019 shows that of the 93 motorcyclist fatalities, 51 motorcycle operators (55 percent) did not have an F endorsement on their driver's license.

Data on motorcyclist fatalities are provided in Table 4.12.

Table 4.12 Motorcyclist Fatalities

	Actual										
Core Performance Measures	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	
Motorcyclist Fatalities	33	27	31	24	26	32	29	26	39	28	
Unhelmeted Motorcyclist Fatalities	10	6	14	8	7	7	10	10	14	9	

Source: FARS, May 2021.

The GHSP has administered the Motorcycle Safety and Awareness Program since 2006; the program is supported by both State and Federal funds. Section 405f Federal funds are used to enhance the Motorcycle Safety and Awareness Program through paid media and PI&E, delivering "Share the Road with Motorcycles" messages to motorists, while State funds collected from motorcycle registrations and license fees are used for media, PI&E, and motorcyclist training. State funded media campaigns will continue to be used to encourage motorcyclists to obtain their F endorsement. Unhelmeted fatalities will be addressed through an emphasis on West Virginia's motorcycle helmet law in media campaigns and the State's Motorcycle Safety and Awareness Program training courses. Motorcycle Safety and Awareness Program staff attend health/safety fairs and motorcycle-based events with the Safe Motorcyclist Awareness & Recognition Trainer (SMART) motorcycle safety training simulator which gives individuals a simulated motorcycle riding

experience. Due to the COVID-19 pandemic in 2020-2021, there were no health/safety fairs to attend but attendance at these events will likely increase in FFY2022.

# Performance Targets

- Decrease motorcyclist fatalities 33.1 percent from 31 (2015–2019 rolling average) to 21 (2018–2022 rolling average) by 2022.
- Decrease unhelmeted motorcyclist fatalities 38 percent from 10 (2015–2019 rolling average) to 6 (2018– 2022 rolling average) by 2022.

# Strategies

West Virginia's Motorcycle Safety and Awareness Program will continue to monitor crash data provided by the West Virginia Division of Highways and FARS to help identify problem areas and locations. Additional training sites in rural and remote areas will afford the program greater contact with potential students seeking motorcycle training in both the Basic Rider's Course and the Experienced Rider's Course.

West Virginia's Motorcycle Safety and Awareness Program will continue to employ a statewide advertisement program through paid media. Radio and television ads and billboards will be geared to reach both motorcycle riders and motor vehicle drivers. This approach will hopefully make both drivers and riders aware of each other and each individual's responsibility to the other, thus creating a safer driving environment.

# Programs and Projects

Target: 1 and 2

Unique Identifier: MS-02

Project Number: F22-HS-09

Project Title: Law Enforcement Liaison (LEL) Office—Motorcycle Safety

**Description:** This project provides training funds for motorcycle law enforcement officers and travel funds for

Rider Coaches for Smart Trainer training at various motorcycle themed events across the State.

Evidence of Effectiveness: CTW, Chapter 5: Sections 3.1, 3.2, and 4.2

Funding Source/Amount: 405f-\$5,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: MS-01

Project Number: F22-HS-01

Project Title: GHSP—Motorcycle Safety Paid Media

**Description:** This project funds purchase of paid media by the GHSP to promote motorcycle safety and motorist awareness messages. Radio and television ads and billboards will be purchased to reach motor vehicle drivers to increase awareness of each individual's responsibility to share the road with motorcyclists to create safer roadways.

Evidence of Effectiveness: CTW, Chapter 5: Sections 4.2

Funding Source/Amount: 405f-\$40,000

**Match Amount:** \$75,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

**Unique Identifier:** MS-03

Project Number: F22-HS-01

Project Title: GHSP—Motorcycle Safety Public Information & Education

Description: This project funds the development and distribution of a rack card reminding motorcycle operators they are required to have a Motorcycle endorsement (F endorsement) to operate a motorcycle in West Virginia.

Evidence of Effectiveness: CTW, Chapter 4, Section 3

Funding Source/Amount: 402-\$20,000

Match Amount: \$1,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

# 4.5 Speed Enforcement

# Overview

Speeding-related fatalities have decreased significantly over the last 10 years in West Virginia. In the last decade, 2012 had the highest number of fatalities at 144 and dropped to a low of 60 fatalities in 2016. Despite an uptick since 2017, the State has experienced a significant decrease of 41 percent from 144 in 2012 to 85 in 2019.

Analysis conducted for West Virginia's last SHSP update showed that speeding in combination with other high-risk behaviors (e.g., impaired driving and failure to wear a seat belt) is prevalent in a majority of fatalities. As a result, the SMTF selected speed and aggressive driving as an emphasis area for the 2018 to 2022 SHSP. Speeding-related fatalities and citations are shown in Table 4.13.

**Table 4.13 Speeding-Related Fatalities and Citations** 

	Actual										
Core Performance Measure	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	
Speeding-Related Fatalities	115	144	130	66	66	60	84	88	85	NA	
Speeding Citations Issued <sup>1</sup>	9,892	11,537	14,229	10,729	11,279	11,368	13,952	10,817	13,317	11,035	

Source: West Virginia GHSP, 2021.

While speed enforcement is conducted year-round each grant year, no concerted speed enforcement blitzes have previously been conducted statewide. With speed being a major factor in a majority of West Virginia's roadway fatalities, the GHSP plans to conduct a concerted, statewide speed enforcement effort and media campaign in FFY2022. Locations and dates will be determined through crash and injury data, on top speed crash roadways.

The West Virginia Legislature passed legislation allowing Class 1, 2, and 3 cities to use radar speed measurements as prima facie evidence for speeding violations. The LEL Office will continue to provide this training statewide for law enforcement officers during FFY2022.

# Performance Targets

Decrease speeding-related fatalities 19.2 percent from 77 (2015–2019 rolling average) to 62 (2018–2022 rolling average) by 2022.

# **Programs and Projects**

Target: 1

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-07, F22-HS0-08, and F22-HS-14

Project Title: Regional Traffic Safety Programs—Speed Enforcement

**Description:** The seven Regional Traffic Safety Programs coordinate their region's speed enforcement effort in collaboration with the seven West Virginia State Police troops. Each region is responsible for enforcement and earned media.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402-\$210,000

**Match Amount:** \$50,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$210,000

Reflects citations issued during grant-funded activities only.

Target: 1

Unique Identifier: SP-01

**Project Number:** F22-HS-06

Project Title: Jefferson County—Speed Enforcement

**Description:** This project provides overtime speed enforcement funds for Jefferson, Grant, Hardy, Pendleton, and Berkeley counties to conduct directed and saturation speed enforcement patrols.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402-\$20,000

Match Amount: \$2,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$20,000

Target: 1

Unique Identifier: SP-01

Project Number: F22-HS-10

Project Title: West Virginia State Police—Speed Enforcement



**Description:** The seven West Virginia State Police troops coordinate statewide overtime speed enforcement and distracted driving efforts in collaboration with the seven Regional Traffic Safety Programs. Each troop is responsible for enforcement and earned media.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1; and Chapter 4: Section 1.3 and 2.2

Funding Source/Amount: 402-\$120,000

**Match Amount:** \$20,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: SP-01

Project Number: F22-HS-17

Project Title: Monongalia County Commission—Speed Enforcement



**Description:** This project provides overtime speed enforcement funds for the Monongalia County Sheriff's Department and West Virginia University Police Department to conduct directed and saturation speed enforcement patrols.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402-\$20,000

Match Amount: \$2,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$20,000

Target: 1

Unique Identifier: SP-01

**Project Number:** F22-HS-18

Project Title: City of Morgantown—Speed Enforcement

**Description:** This project provides overtime speed enforcement funds for Morgantown to conduct directed and saturation speed enforcement patrols in support of the *FFY2022 West Virginia Governor's Highway Safety Program Evidence-Based Enforcement Plan for Speed*.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402-\$10,000

Match Amount: \$750 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$10,000

Target: 1

Unique Identifier: SP-01

Project Number: F22-HS-19

Project Title: Morgan County Commission—Speed Enforcement

**Description:** This project provides overtime speed enforcement funds for Morgan, Hampshire, and Mineral counties to conduct directed and saturation speed enforcement patrols in support of the *FFY2022* West Virginia Governor's Highway Safety Program Evidence-Based Enforcement Plan for Speed.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402-\$15,000

Match Amount: \$1,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$15,000



Target: 1

Unique Identifier: SP-01

**Project Number:** F22-HS-20

Project Title: Kanawha County Commission—Speed Enforcement



**Description:** This project provides overtime speed enforcement funds for Kanawha County to conduct directed and saturation speed enforcement patrols in support of the *FFY2022 West Virginia Governor's Highway Safety Program Evidence-Based Enforcement Plan for Speed*.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402-\$20,000

Match Amount: \$2,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$20,000

Target: 1

**Unique Identifier: SP-01** 

Project Number: F22-HS-16

Project Title: Public Service Commission—Speed Enforcement



**Description:** This project provides overtime speed enforcement funds for the Public Service Commission to conduct directed and saturation speed enforcement patrols in support of the *FFY2022 West Virginia Governor's Highway Safety Program Evidence-Based Enforcement Plan for Speed.* 

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402-\$10,000

Match Amount: \$750 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: SP-01

Project Numbers: F22-HS 02, F22-HS 04, F22-HS 05, F22-HS-07, F22-HS0-08, and F22-HS-14

Project Title: Regional Traffic Safety Programs—Speed Enforcement Blitz



**Description:** The seven Regional Traffic Safety Programs will coordinate a statewide speed enforcement blitz in collaboration with the seven West Virginia State Police Troops in July 2022 on top speed fatal crash roadways.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402- \$75,000

Match Amount: \$7,500 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$75,000

Target: 1

Unique Identifier: SP-01

Project Number: F22-HS-10

Project Title: West Virginia State Police—Speed Enforcement Blitz

**Description:** The seven West Virginia State Police Troops will coordinate a statewide speed enforcement blitz in collaboration with the seven Regional Traffic Safety Programs in July 2022 on top speed fatal crash roadways.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402—\$15,000

Match Amount: \$1,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1

Unique Identifier: SP-01

**Project Number:** F22-HS-06

Project Title: Jefferson County Commission—Speed Enforcement Blitz



**Description:** This project provides funds to the Berkeley County Sheriff's Department to participate in the statewide speed enforcement blitz in July 2022 on top speed fatal crash roadways in Berkeley County.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402—\$5,000

Match Amount: \$500 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$5,000

Target: 1

Unique Identifier: SP-01

Project Number: F22-HS-20

Project Title: Kanawha County Commission—Speed Enforcement Blitz



**Description:** This project provides funds to the Kanawha County Sheriff's Department to participate in the statewide speed enforcement blitz in July 2022 on top speed fatal crash roadways in Kanawha County.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402—\$3,000

Match Amount: \$300 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$3,000

Target: 1

Unique Identifier: SP-01

Project Number: F22-HS-17

Project Title: Monongalia County Commission—Speed Enforcement Blitz



**Description:** This project provides funds to the Monongalia County Sheriff's Department to participate in the statewide speed enforcement blitz in July 2022 on top speed fatal crash roadways in Monongalia County.

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 402—\$3,000

Match Amount: \$300 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$3,000

Target: 1

**Unique Identifier: SP-01** 

Project Number: F22-HS-01

Project Title: GHSP—Speed Enforcement Paid Media



**Description:** This project funds purchase of paid media by the GHSP to support law enforcement's targeted

enforcement focusing on speed violations.

Evidence of Effectiveness: CTW, Chapter 3: Section 4.1

Funding Source/Amount: 402—\$50,000

**Match Amount:** \$25,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

# 4.6 Traffic Safety Information System Improvements

### Overview

West Virginia's highest priority for highway safety data improvements continues to be the implementation and use of the State's electronic crash and citation reporting system, ReportBeam, which was purchased in 2007. The software can be used on mobile computers or on desktop hardware inside the station. Adoption rates of the software are such that very nearly all the crash reports submitted to the State crash repository are electronic data transmissions. Crash data access has been given to key highway safety personnel and law enforcement. The GHSP works to assist those personnel with the analysis of that data so it can be used effectively.

In previous years, emphasis has been placed on the crash data portion of this system, with the focus ranging from training law enforcement to utilize the system, to expanding the use of the system by assisting law enforcement agencies in obtaining the equipment needed to use the system. In 2018, additional focus areas were added to the software.

ReportBeam functionality was expanded to include the Electronic Uniform Citation. The Electronic Uniform Citation has been developed to follow a citation through its entire process from issuance to adjudication, and when applicable to the inclusion on the violator's driver record. The West Virginia State Police piloted using electronic citations for the State which has now been expanded for use at other agencies. West Virginia is in the process of rolling electronic citation capabilities out to all law enforcement agencies.

Another statewide initiative is working to combine data systems into functionally related enterprise systems. One of these systems, the Enterprise Research Planning system, is being designed to encompass safety related data, including crashes, emergency medical, roadway, driver, and other data sources. This effort is separate from, and somewhat overlapping with, the efforts within DOH to develop a user-friendly web-based analysis tool for crash data. The intent is to create a system that will support all highway safety analyses, including those described in the Highway Safety Manual.

In FFY2022, the State will continue to roll the availability of the Electronic Uniform Citation portion of the ReportBeam data collection out to all law enforcement agencies and courts within the State. The GHSP will continue to assist law enforcement agencies and court locations to fully and efficiently utilize ReportBeam. The GHSP LEL will coordinate and support the Regional Traffic Safety Program Coordinators and LELs' efforts to convert law enforcement agencies to electronic reporting and provide training to enforcement personnel in their region on electronic crash and citation reporting. Much of the focus currently revolves around providing in-car printers and computers to assist with the roll-out of the electronic citation. This project will include the ability of the DMV to more quickly obtain conviction data from ReportBeam and add it to the driver's record. Additionally, the electronic processing of citations will significantly enhance DMV's ability to meet FMCSA standards of timeliness for reporting commercial driver's license violations to driver records.

West Virginia's most recent NHTSA traffic records assessment was conducted from August 1, 2016 to November 3, 2016. The current Traffic Records Strategic Plan is based upon the findings and recommendations from this assessment and other Federal and State safety data evaluations which occurred in recent years. The complete list of 2016 assessment recommendations and their status are included in the strategic plan. The State's Traffic Records Coordinating Committee (TRCC) is fully aware of, and already

has directly addressed, the major assessment recommendations. In addition, all evaluations have been weighed carefully by the TRCC for validity, applicability, and appropriate priority.

In FFY2022, a traffic records assessment will be conducted in West Virginia, and will be completed by April 2022.

# Performance Targets

- Improve the timeliness of citation data exchange from police agencies to the DMV.
- 2. Improve the accessibility of electronic citations to every agency in the State.
- Increase the timeliness and accuracy of crash reports through the implementation of a statewide electronic data collection and reporting system.
- 4. Increase local, State, and Federal traffic safety professionals' accessibility to State traffic safety data to conduct analysis through implementation of a statewide or web-based system.

# Strategies

The GHSP hired a new Traffic Records Coordinator in 2022. The Coordinator is housed within the GHSP and is the chairperson of the TRCC. TRCC meetings conducted in the 12 months preceding the FFY2022 405c application were held on:

- March 29, 2021.
- April 27, 2021.
- June 15, 2021.

The TRCC will continue to act as the primary advisory committee for traffic records-related activities and projects following the recommendations contained in the latest Traffic Records Assessment (conducted from August 1 to November 3, 2016). The Coordinator will conduct TRCC meetings and work with the TRCC to revise the Traffic Records Strategic Plan in the summer of 2022 based on the recommendations from the 2022 traffic records assessment.

The Strategic Plan will be utilized as a guide to ensure proper steps are being taken to implement a statewide comprehensive traffic records system that will be used by Federal, State, and local highway safety stakeholders, including the GHSP, Division of Highways, DMV, Administrative Office of the Courts, Municipal Courts, and Department of Health and Human Resources. The TRCC identifies projects that will improve the timeliness, accuracy, completeness, uniformity, integration, and accessibility for the core data systems (crash, roadway, driver, vehicle, citation/adjudication, and Emergency Medical Services (EMS)/injury surveillance). For each core system, the TRCC catalogs existing, future, and proposed projects and ideas that would both significantly and remotely impact the quality of the State's safety data. Each project is prioritized by high/low cost and high/low payoff using the following considerations: cost, length, difficulty of coordination, significant effect if successful, likelihood of desired impact, and major costs associated with failure. The catalog, which is in the strategic plan, is updated as new projects are selected and project completions and updates become available. Project elements are included such as problem identification,

project description, short-term\long-term completion, priority risk, and other variables. In 2022, the TRCC is focused on the following strategies:

- Implementing a law enforcement-friendly electronic, statewide data collection and reporting system for data to be captured accurately, efficiently, and timely. The core system build was completed in July 2018.
- Implementing electronic citations statewide for all law enforcement agencies. This project will enhance
  the State's ability to analyze problem traffic areas and increase the timeliness of the entire citation
  process. The expected completion date for this project is contingent on law enforcement agencies
  implementing an electronic citation system.

The Traffic Records Coordinating Committee will continue to act as the primary advisory committee for traffic records-related activities and projects. The TRCC routinely tracks progress on each project. The Strategic Plan will be utilized as a guide to ensure proper steps are being taken to implement a statewide comprehensive traffic records system that will be used by Federal, State, and local highway safety stakeholders. The following FFY2022 projects support the priorities in the Traffic Records Strategic Plan.

# Programs and Projects

**Target:** 1, 2, and 3

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-07, F22-HS-08, and F22-HS-14

**Project Title:** Regional Traffic Safety Programs—Traffic Records

**Description:** All Regional Traffic Safety Program Coordinators assist the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan* within their region. The Coordinators support efforts to convert law enforcement agencies in their region to electronic reporting and provide training to enforcement personnel in their region on electronic crash and citation reporting.

Evidence of Effectiveness: N/A

Funding Source/Amount: 405c-\$ 300,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

**Target:** 1, 2, and 3

Unique Identifier: TR-01

**Project Number:** F22-HS-09

Project Title: Law Enforcement Liaison Office—Traffic Records

**Description:** The GHSP LEL assists the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan* by working with State and local law enforcement agencies throughout the State. The GHSP LEL coordinates and supports Regional Traffic Safety Coordinators and LELs' efforts to convert law enforcement agencies to electronic reporting and provide training to enforcement personnel in their region on electronic crash and citation reporting.

Evidence of Effectiveness: N/A

Funding Source/Amount: 405c- \$50,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

**Target:** 1, 2, 3, and 4

Unique Identifier: TR-01

Project Number: F22-HS-01

Project Title: GHSP—Traffic Records

**Description:** The GHSP provides support to the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan*. The GHSP's Traffic Records Coordinator serves as the champion for safety data initiatives and markets the traffic records ideal throughout the State, is chairperson of the TRCC, and administers the daily business of the committee. All aspects of the Strategic Plan are maintained and managed by the Coordinator, as well as providing regular progress reports to Federal sponsors about its implementation. The GHSP Director and Federal Programs Administrator also serve on the Traffic Records Coordinating Committee.

Evidence of Effectiveness: N/A

Funding Source/Amount: 405c-\$90,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1, 2, 3, and 4

Unique Identifier: TR-02

**Project Number:** F22-HS-06

Project Title: Jefferson County—Traffic Records

**Description:** Funds will be provided to Jefferson County and Berkeley County to support the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan*. The project will fund the purchase of equipment to convert agencies to the electronic reporting of crash reports, citations, and training.

Evidence of Effectiveness: N/A

Funding Source/Amount: 405c- \$20,000

Match Amount: \$3,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

**Target:** 1, 2, 3, and 4

Unique Identifier: TR-02

Project Number: F22-HS-19

Project Title: Morgan County Commission—Traffic Records

**Description:** Funds will be provided to Morgan County to support the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan*. The project will fund the purchase of equipment to convert agencies to the electronic reporting of crash reports, citations, and training.

Evidence of Effectiveness: N/A

Funding Source/Amount: 405c- \$10,000

Match Amount: \$2,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

**Target:** 1, 2, 3, and 4

**Unique Identifier:** TR-02

Project Number: F22-HS-20

Project Title: Kanawha County—Traffic Records

**Description:** Funds will be provided to Kanawha County to support the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan*. The project will fund the purchase of equipment to convert agencies to the electronic reporting of crash reports, citations, and training.

Evidence of Effectiveness: N/A

Funding Source/Amount: 405c- \$10,000

Match Amount: \$2,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

**Target:** 1, 2, 3, and 4

**Unique Identifier: TR-05** 

Project Number: F22-HS-06

Project Title: Jefferson County—Eastern Panhandle Crash Reconstruction Team

**Description**: Funds will be provided to Jefferson County to support the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan*. This project will fund the establishment of a regionwide Crash Reconstruction Team in Jefferson, Berkeley, and Morgan Counties.

Evidence of Effectiveness: N/A

Funding Source/Amount: 402—\$50,000

Match Amount: \$4,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$50,000

**Target:** 1, 2, 3, and 4

Unique Identifier: TR-04

**Project Number:** F22-HS-01

Project Title: GHSP—Report Beam Upgrade

**Description**: This project will upgrade the electronic crash and e-citation software which will provide more accessibility and accuracy of data for all users. This project will support the TRCC in implementation of the *FFY2022 Traffic Records Strategic Plan*.

Evidence of Effectiveness: N/A

Funding Source/Amount: 402—\$20,000: 405c—\$200,000; 405e—\$150,000

**Match Amount:** \$2,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

## 4.7 Distracted Driving

#### Overview

In July 2012, West Virginia passed a cell phone/texting ban while driving which prohibits texting or the use of a cell without hands-free technology while operating a motor vehicle. Despite the State's primary laws banning handheld device use and texting for all drivers, and all cell phone use for novice drivers, distracted driving is still a problem in West Virginia. While detailed distracted driving crash data currently are not available, the GHSP has citation and nonscientific survey data that support the need to address distracted driving.

Annually the GHSP tracks the number of citations issued during grant-funded enforcement activities. In FFY2020, citation data reported under grant-funded activities include 1,501 cell phone citations and an additional 216 texting citations.

In addition, the ABCA sets up a DUI Simulator at schools, fairs, etc., and asks event participants to take a 22-question survey regarding their alcohol use, seat belt use, adherence to speed limits, use of electronic devices while driving, etc. Two of the questions are: a) Have you ever talked on a cell phone while driving; and b) Have you ever texted on a cell phone while driving. Between February 2015 and September 2019, 9,078 individuals took the survey (98 percent were ages 15 to 18); following is their response to these 2 questions:

- 2,960 people (32.6 percent) indicated they had talked on a cell phone while driving.
- 2,265 people (24.9 percent) indicated they had texted on a cell phone while driving.

Due to COVID-19 pandemic restrictions, the ABCA was unable to conduct DUI Simulator activities and surveys in 2020, and as a result, we are unable to add to this data set at present. However, we anticipate that as restrictions are lifted, this effort will be resumed in FFY2022.

The WV Legislature passed and enacted HB 4464 in their 2020 regular session which closed a "loophole" in West Virginia's Graduated Driver License law that allowed a Level III (Licensed with full driving privileges) under the age of 18 individual to talk on a wireless communication device. This loophole in the law had previously allowed approximately 90 individuals under the age of 18 who had reached Level III to use their mobile device while driving without penalty and was the reason NHTSA determined the State did not meet the criteria for "Youth Cell Phone Use Prohibition" to qualify for a Section 405e Distracted Driving grant in each year beginning in FFY2017. With this loophole now closed, West Virginia was able to qualify for a Section 405e grant, and in FFY2021, was awarded just under \$2.4 million for comprehensive distracted driving programs. This funding enabled the GHSP to have new media assets created and distributed, as well as fortified our ability to support dedicated distracted driving enforcement campaigns. In addition to awareness, education, and enforcement initiatives, the GHSP also intends to use this funding to conduct our first scientific survey on distracted driving in the State in FFY2022. WV will also be participating once again in the National Distracted Driving Awareness Month campaign in April, to include the Connect-to-Disconnect initiative.

#### Performance Targets

1. Decrease fatalities among drivers age 20 or younger 19.6 percent from 30 (2015–2019 rolling average) to 24 (2018–2022 rolling average) by 2022.

#### **Strategies**

West Virginia will continue its successful strategy of addressing this program area through the Regional Traffic Safety Programs, Regional Law Enforcement Programs, and coordinated with law enforcement through LELs. The Regional Traffic Safety Programs will use newly purchased distracted driving simulators to conduct or facilitate activities and media events on distracted driving, cell phone use/texting while driving. In conjunction, law enforcement agencies will implement targeted enforcement focusing on distracted driving violations. Distracted driving blitzes may also include speed enforcement activities. The GHSP will provide statewide support of the effort through awareness materials and messaging.

#### Programs and Projects

Target: 1 and 2

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-07, F22-HS-08, and F22-HS-14

Project Title: Regional Traffic Safety Programs—Distracted Driving

**Description:** The seven Regional Traffic Safety Programs coordinate their region's distracted driving efforts in collaboration with the seven West Virginia State Police troops. Each region must conduct or facilitate at least one monthly activity/media event on distracted driving, cell phone use/texting while driving and is responsible for associated enforcement and earned media. Additional RTSP activities are encouraged during Distracted Driving month (April).

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1

Funding Source/Amount: 405e-\$800,000

**Match Amount:** \$50,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$

Target: 1 and 2

Unique Identifier: DD-02

Project Number: F22-HS-10

Project Title: West Virginia State Police—Distracted Driving Enforcement

**Description:** The seven West Virginia State Police troops will coordinate earned media and statewide overtime distracted driving and speed enforcement efforts in collaboration with all the Regional Traffic Safety Programs throughout the year. Each troop is also responsible for conducting focused distracted driving enforcement and paid media during distracted driving month (April).

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1; and Chapter 4: Section 1.3 and 2.2

Funding Source/Amount: 405e-\$150,000

**Match Amount:** \$15,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: DD-02

Project Number: F22-HS-17

Project Title: Monongalia County Commission—Distracted Driving



**Description:** This project provides funds to the Sheriff's Department to conduct distracted driving overtime enforcement. The Department also provides funds to smaller law enforcement agencies in the county, including West Virginia University Police Department. Each agency is also responsible for conducting focused distracted driving enforcement during distracted driving month (April).

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1; and Chapter 4: Section 1.3 and 2.2

Funding Source/Amount: 405e-\$50,000

Match Amount: \$2,500 MOE \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: DD-02

Project Number: F22-HS-18

Project Title: City of Morgantown—Distracted Driving



**Description:** This project provides funds for the Morgantown Police Department to conduct distracted driving overtime enforcement. The Department is also responsible for conducting focused distracted driving enforcement during distracted driving month (April).

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1; and Chapter 4: Section 1.3 and 2.2

Funding Source/Amount: 405e-\$20,000

Match Amount: \$1,000 MOE \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

**Unique Identifier:** DD-02

Project Number: F22-HS-06

Project Title: Jefferson County Commission—Distracted Driving



**Description:** This project provides funds for Jefferson County Sheriff's Department to conduct distracted driving overtime enforcement. The Department will also provide funds to local area law enforcement agencies in the counties of Berkeley, Grant, Hardy, and Pendleton. Each agency is also responsible for conducting focused distracted driving enforcement during distracted driving month (April).

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1; and Chapter 4: Section 1.3 and 2.2

Funding Source/Amount: 405e-\$50,000

Match Amount: \$2,500 MOE \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: DD-02

Project Number: F22-HS-19

Project Title: Morgan County Commission—Distracted Driving



**Description:** This project provides funds for the Morgan County Sheriff's Department to conduct distracted driving overtime enforcement. This Department will also provide funds to law enforcement agencies in the neighboring counties of Mineral and Hampshire. Each agency is also responsible for conducting focused distracted driving enforcement during distracted driving month (April).

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1; and Chapter 4: Section 1.3 and 2.2

Funding Source/Amount: 405e-\$15,000

Match Amount: \$750 MOE \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: DD-02

Project Number: F22-HS-20

Project Title: Kanawha County Commission—Distracted Driving



**Description:** This project provides funds for Kanawha County Sheriff's Department to conduct distracted driving overtime enforcement. The Department is also responsible for conducting focused distracted driving enforcement during distracted driving month (April).

Evidence of Effectiveness: CTW, Chapter 3: Sections 2.2 and 4.1; and Chapter 4: Section 1.3 and 2.2

Funding Source/Amount: 405e-\$50,000

Match Amount: \$2,500 MOE \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

Unique Identifier: DD-01

Project Number: F22-HS-01

Project Title: GHSP—Distracted Driving Paid Media

**Description:** This project funds purchase of paid media by the GHSP to support law enforcement's targeted enforcement focusing on distracted driving violations and/or the Regional Traffic Safety Programs' activities on distracted driving, cell phone use and texting while driving.

Evidence of Effectiveness: CTW, Chapter 4: Section 2

Funding Source/Amount: 405e-\$675,000

**Match Amount:** \$75,000 **MOE:** \$0

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 2

**Unique Identifier:** DD-03

**Project Number:** F22-HS-09

Project Title: City of Beckley (LEL)—Distracted Driving Survey

**Description:** Current distracted driving data is unreliable. Too often, law enforcement officers fail to indicate on crash reports if cell phones/texting were the likely cause for the crash. A scientific based survey would assist in determining the severity of distracted driving in West Virginia.

Evidence of Effectiveness: NA

Funding Source/Amount: 405e—\$100,000

Match Amount: \$1,000 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

## 4.8 Pedestrian and Bicyclist Safety

#### Overview

While pedestrian fatalities have decreased many times over the last 10 years, they still continue to increase overall. Pedestrian fatalities between 2010 and 2019 increased from 13 to 31. Overall, the trend line for pedestrian fatalities continues to increase to forecast higher fatality rates. Over this same period, bicycle fatalities remained at or below 3 per year with the exception of 2018, with an increase to 5. As of 2015, many of the pedestrians seeking treatment were aged 15 to 24 or 35 to 44. Bicyclists seeking medical treatment were younger, between the ages of 5 and 9 or 10 and 14.

The number of pedestrian and bicycle fatalities are 13 percent of the State's total fatalities, and the GHSP wants to move these numbers lower and feels that education on pedestrian/bicycle safety is warranted.

West Virginia will address this program area through the Regional Traffic Safety Programs in combination with activities conducted by the GHSP Pedestrian and Bicycle Coordinator.

#### Performance Targets

- Decrease pedestrian fatalities 28 percent from 24 (2015–2019 rolling average) to 18 (2018–2022 rolling average) by 2022.
- 2. Decrease bicyclist fatalities 15.4 percent from 3 (2015–2019 rolling average) to 2 (2018–2022 rolling average) by 2022.

#### Strategies

The Regional Traffic Safety Program Coordinators will provide pedestrian and bicycle safety presentations to various age groups. Depending on the audience, presentations will address safe behaviors/practices as a pedestrian or bicyclist, or as a vehicle operator while driving alongside pedestrians and bicyclists. Regional Coordinators may also host and/or participate in local bicycle rodeos or other youth fairs where the safety aspects of riding a bicycle are taught and a variety of bicycle safety-related materials are distributed. In addition to bicycle safety, youth fair presentations also include pedestrian safety. Education on these topics is also included in curriculum at both Safety Town in Hunting and Safety City in Charleston.

All Coordinators will work to gain earned media for both pedestrian and bicycle safety, whether due to participation in an upcoming even tor a recent crash. When there is a crash involving a bicycle or pedestrian, the media often reach out to our regional programs to discuss the issues as well as applicable State laws.

The GHSP will continue to work with pedestrian and bicycle safety groups, as well as other interested entities, to provide input on pedestrian and bicycle safety issues, as well as to develop educational materials and opportunities that can be adapted and implemented in communities statewide. In addition, the GHSP will continue to coordinate with the Morgantown Pedestrian Board, a municipal board that strives to create a pedestrian-friendly environment in this populous college town. The Board works with city, State and Federal Government officials, community members, and developers to ensure that common routes through the city are safe, attractive, and accessible by pedestrians and bicyclists.

#### **Programs and Projects**

Target: 1 and 2

Unique Identifier: CT-01

Project Numbers: F22-HS-02, F22-HS-04, F22-HS-05, F22-HS-07, F22-HS-08, and F22-HS-14

Project Title: Regional Traffic Safety Programs—Pedestrian and Bicycle Safety

**Description:** Regional Traffic Safety Programs will conduct pedestrian and/or bicycle safety programs. Throughout the year, safety presentations will be given to various age groups, including youth and senior drivers, addressing a variety of traffic safety topics, including pedestrian and bicycle safety. Depending on the audience, presentations incorporate both aspects of pedestrian and bicycle safety: that of being the pedestrian or bicyclist and that of being safe while driving alongside pedestrians and bicyclists. During Backto-School initiatives, presentations are given to educate students on safely walking to and from school and

the bus stop and crossing the street when walking to and from the bus. Some RTSCs also host and/or participate in local Bicycle Rodeos or other youth fairs in which youth are taught safety aspects of riding a bicycle. In addition to bicycle safety, youth fair presentations also include pedestrian safety.

**Evidence of Effectiveness:** CTW, Chapter 8: Sections 2.1 and 2.3, Chapter 9: Sections 1.3, 1.4, 2.2, 3.3, and 4.1 and 4.2

Funding Source/Amount: 402-\$15,000

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$15,000

## 4.9 Planning and Administration

The Governor's Highway Safety Program serves as the primary agency responsible for ensuring that the State's highway safety concerns are identified and addressed through the development and implementation of appropriate countermeasures.

#### Goal

To administer a fiscally responsible, effective highway safety program that is data-driven, includes strategic partners and stakeholders, and addresses the State's specific safety characteristics.

#### Performance Targets

- 1. Provide program oversight, support, and information to assist grantees in accomplishing the GHSP's goal.
- 2. Deliver the FFY2021 Annual Report by December 31, 2021.
- Gather input for development of the FFY2023 HSP from roundtable meetings conducted throughout the year with the Regional Traffic Safety Program staff, West Virginia State Police coordinators, and other State and local safety stakeholders.
- 4. Deliver the Federal Fiscal Year 2023 HSP by July 1, 2022.

#### Strategies

- 1. Administer the statewide traffic safety program:
  - a. Implement the FFY2022 HSP and develop future initiatives.
  - b. Provide sound fiscal management for traffic safety programs.
  - c. Coordinate State plans with other Federal, State, and local agencies.
  - d. Assess program outcomes.

- 2. Provide data required for Federal and State reports.
- 3. Provide program staff, professional development, travel funds, space, equipment, materials, and fiscal support for all programs.
- 4. Provide data and information to policy and decision-makers on the benefits of various traffic safety laws.
- 5. Identify and prioritize highway safety problems for future GHSP attention, programming, and activities.
- 6. Implement program management and oversight for all activities within this program area.

#### **Programs and Projects**

Target: 1, 2, 3 and 4

Unique Identifier: PA-01

**Project Number:** F22-HS-01

**Project Title:** GHSP Operations

**Description:** Personnel, operating costs, travel expenses, and contractual services will provide the statewide program direction, financial and clerical support, property management, and audit for all highway safety grant programs.

Funding Source/Amount: 402-\$850,000

**Match Amount:** \$200,000 **MOE:** \$147,811

Indirect Cost: \$0 Local Benefit: \$0

Target: 1 and 4

**Unique Identifier: PA-02** 

**Project Number:** F22-HS-01

**Project Title:** Contractor Support

**Description:** Contractual services for a consultant to provide support to the GHSP in development of the 2023 Highway, Safety Plan, update regional highway safety data overview PowerPoint presentations, assist with the annual seat belt survey, and traffic records program activities as needed.

Funding Source/Amount: 402-\$170,060

Match Amount: \$0 MOE: \$0

Indirect Cost: \$0 Local Benefit: \$0

## 4.10 NHTSA Equipment Approval

West Virginia anticipates purchasing a distracted driving simulator for each Regional Traffic Safety Program (eight total), which we anticipate will cost approximately \$100,000. The GHSP will submit a letter to NHTSA requesting approval to purchase the driving simulators, or any equipment purchase exceeding \$5,000 we may want to make throughout the year, prior to making any purchase.

## 4.11 Paid Advertising

The GHSP will follow all Federal guidelines for purchasing media and advertising for highway safety messages with Federal highway safety funds. Paid advertising is a part of West Virginia's comprehensive program designed to address the highway safety performance targets identified in the Performance Plan (Section 2.0).

The West Virginia GHSP will continue working under an advertising contract through the West Virginia Department of Commerce in FFY2022. Through this contract, the GHSP will continue statewide campaigns, including television, terrestrial radio, billboards, and social media boosts.

The GHSP utilizes social media accounts with Facebook at <a href="https://www.facebook.com/wyghsp/">https://www.facebook.com/wyghsp/</a> and Twitter at <a href="https://www.twitter.com/WVhighwaysafety">https://www.twitter.com/WVhighwaysafety</a>. In addition to social norming, these accounts will be utilized to purchase targeted advertising promoting NHTSA messages concerning occupant protection, impaired driving, and other program areas in FFY2022.

The Regional Traffic Safety Programs also have funding available for local terrestrial radio, billboards, online advertising, and broadcast television spots.





The GHSP's statewide media budget breakdown is as follows:

- FFY2022: Section 402 Occupant Protection (CIOT Campaign)—\$335,000
- FFY2022: Section 402 Pedestrian Safety Month and National Teen Driver Safety Week Media—\$2,000
- FFY2022: Section 402 Speed Enforcement (Media Campaign)—\$50,000
- FFY2022: Section 405b Occupant Protection (CPS Campaign)—\$15,000
- FFY2022: Section 405d Impaired Driving (DSOGPO Campaign)—\$342,000

- FFY2022: Section 405e Distracted Driving (Cell Phones and Texting Campaign)—\$675,000
- FFY2022: Section 405f Motorcycle Safety (Motorcycle Safety Campaign)—\$40,000





## 4.12 Work Zone Safety Funds

The Division of Highways provided \$500,000 to the GHSP in FFY2015 to provide awareness and enforcement programs that address work zone safety. Funding was awarded to the Regional Traffic Safety Programs and West Virginia State Police to coordinate overtime law enforcement efforts at the direction of the Division of Highways. In FFY2019, the Division of Highways awarded an additional \$500,000 to the GHSP for continued Work Zone Safety Enforcement. These funds will be distributed to all Regional Traffic Safety Programs and Regional Law Enforcement Programs as follows:

- Huntington, \$30,000, F22-HS-02.
- Wheeling, \$30,000, F22-HS-04.
- Clarksburg, \$30,000, F22-HS-05.
- Jefferson County, \$ 10,000, F22-HS-06.
- Beckley, \$30,000, F22-HS-07.
- Charleston, \$20,000, F22-HS-08.
- State Police, \$35,000, F22-HS-10.
- Mercer County, \$30,000, F22-HS-14.
- Monongalia County, \$15,000, F22-HS-17.
- Morgantown, \$10,000, F22-HS-18.
- Morgan County, \$7,000, F22-HS-19.
- Kanawha County, \$15,000, F22-HS-20.

## 5.0 Performance Report

West Virginia's progress in meeting the State's core performance targets identified in the FFY2021 HSP is shown in Table 5.1. Since final 2020 FARS data are not available, 2019 FARS data are used to show progress in meeting the performance targets.

The performance targets shown in the column titled "2022 HSP" use 2015 through 2019 as the five-year average base with the overall goal of achieving a 50 percent reduction in fatalities by 2030. It should be noted that the targets for unrestrained vehicle occupants, alcohol impaired, motorcyclist, unhelmeted motorcyclists, pedestrian, and bicycle fatalities have already been realized and therefore have been set lower.

 Table 5.1
 Progress on FFY2020 Performance Targets

	Performance Measures	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2015– 2019 Average	2022 HSP
C-1	Traffic Fatalities	315	338	339	322	272	268	269	304	294	260	279	262.1
C-2	Serious Traffic Injuries	2,202	1,964	1,887	1,465	1,579	1,422	1,257	1,165	1,078	992	1,183	926.4
C-3	Fatalities/VMT	1.64	1.78	1.76	1.73	1.42	1.35	1.38	1.59	1.51	1.36	1.44	1.558
C-4	Unrestrained Passenger Vehicle-Occupant Fatalities in All Seating Positions	131	133	137	113	93	99	80	98	70	73	84	74
C-5	Alcohol-Impaired Fatalities (operator with a 0.08 BAC or greater)	87	93	94	91	84	72	68	70	57	56	65	59
C-6	Speeding-Related Fatalities	133	115	144	130	66	66	60	84	88	85	77	62
C-7	Motorcyclist Fatalities	33	27	31	24	26	32	29	26	39	28	31	21
C-8	Unhelmeted Motorcyclist Fatalities	10	6	14	8	7	7	10	10	14	9	10	6
C-9	Drivers Age 20 or Younger Involved in Fatal Crashes	40	50	32	33	34	28	32	35	33	24	30	24
C-10	Pedestrian Fatalities	13	20	31	28	19	19	24	26	22	31	24	18
C-11	Bicycle Fatalities	3	0	1	0	2	1	1	3	5	3	3	2
Behav	rioral Measure	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021 Goal
B-1	Statewide Observed Seat Belt Use (front seat outboard occupants)	82.1%	84.9%	84.0%	82.2%	87.8%	89.0%	86.8%	89.7%	90.5%	90.2%	NA	919
Activit	ty Measures (by FFY)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	
	Seat Belt Citations Issued	3,309	3,741	5,190	9,099	15,862	15,002	13,196	11,213	10,198	9,563	7,911	N/A
	Child Safety Seat Citations Issued	297	293	317	411	420	285	289	255	153	149	102	N/A
	Impaired Driving Citations Issued and Arrests Made	1,965	2,714	3,577	3,676	3,604	3,518	3,551	2,807	1,408	1,206	1,099	N/A
	Speeding Citations Issued	7,132	9,892	11,537	14,229	10,729	11,279	11,368	14,465	10,804	12.762	11,857	N/A

Note: Citations issued and arrests made were during grant-funded enforcement activities only.

#### **Funding Information** 6.0

**West Virginia FFY2022 Project List** Table 6.1

Project Number	Agency	Estimated Subgrant Award
F22-HS-01	DMV/GHSP	\$2,500,000
F22-HS-02	City of Huntington (Region 2 Safe Traffic Operations Program) <sup>1</sup>	\$850,000
F22-HS-03	Not Assigned	_
F22-HS-04	City of Wheeling (Region 4 Northern Regional Highway Safety Office) <sup>1</sup>	\$350,000
F22-HS-05	City of Clarksburg (Region 5 High-Technology Corridor Regional Highway Safety Program) <sup>1</sup>	\$500,000
F22-HS-06	Jefferson County Commission	\$200,000
F22-HS-07	City of Beckley (Region 7 Southern Regional Highway Safety Program) <sup>1</sup>	\$450,000
F22-HS-08	City of Charleston (Region 1 Metro Valley Highway Safety Program and Region 3 Mid-Ohio Valley Highway Safety Program) <sup>1</sup>	\$575,000
F22-HS-09	City of Beckley (LEL Office)	\$500,000
F22-HS-10	West Virginia State Police	\$675,000
F22-HS-11	Kanawha County Commission (TSRP)	\$225,000
F22-HS-12	ABCA (Alcohol Beverage Control Administration)	\$65,000
F22-HS-13	Not Assigned	_
F22-HS-14	Mercer County Commission (Region 8 WV Coalfields Highway Safety Program) <sup>1</sup>	\$450,000
F22-HS-15	City of Beckley (DTASP)	\$375,000
F22-HS-16	Public Service Commission	\$25,000
F22-HS-17	Monongalia County	\$175,000
F22-HS-18	City of Morgantown	\$100,000
F22-HS-19	Morgan County Commission	\$65,000
F22-HS-20	Kanawha County Commission	\$175,000

Source: West Virginia GHSP, 2021.

<sup>&</sup>lt;sup>1</sup> Regional Traffic Safety Programs.

**Source of Matching Funds** Table 6.2

Source of Matching Funds	Funding Sources	Estimated Amount
Office of Administrative Hearings Total	State Road Fund	\$898,000
402 State Share Planning/Administration	State Road Fund	\$156,000
ABCA Enforcement Expenditures	Liquor Sales/Fines	\$1,257,000
Interlock Program Expenditures	Application Fees	\$430,000
Motorcycle Safety Program Expenditures	State Fund 8212	\$477,000
West Virginia Mobilizations and Sustained Enforcement Mileage	System Tracks	\$278,000
Commission on Drunk Driving Prevention (CDDP) Total	Tax on Liquor Sales	\$561,000
Lamar Advertising/West Virginia Outdoor Advertising	Vendor/Grantee	\$144,000
In-Kind Match, PR, etc./Charleston Regions 1 & 3	Grantee Tracks	\$0
In-Kind Match, PR, etc./Huntington Region 2	Grantee Tracks	\$75,000
In-Kind Match, PR, etc./Wheeling Region 4	Grantee Tracks	\$566,000
In-Kind Match, PR, etc./Clarksburg Region 5	Grantee Tracks	\$561,000
In-Kind Match, PR, etc./Beckley Region 7	Grantee Tracks	\$76,000
In-Kind Match, PR, etc./Mercer Co. Comm. Region 8	Grantee Tracks	\$27,000

West Virginia GHSP, 2021. Source:

**Unique Identifiers** Table 6.3

Unique Identifier	Description			
CT-01	Regional Traffic Safety Programs			
DD-01	Distracted Driving Paid Media			
DD-02	Distracted Driving Enforcement			
DD-03	Distracted Driving Survey			
ID-01	Impaired Driving Paid Media			
ID-02	DRE Program			
ID-03	DTASP			
ID-04	Impaired Driving Enforcement			
ID-05	Traffic Safety Resource Prosecutor			
ID-06	Underage Compliance			
ID-07	LEL			
MS-01	Motorcycle Paid Media			
MS-02	Motorcycle Training			
MS-03	Motorcycle PI&E			
OP-01	CPS			
OP-02	Occupant Protection Paid Media			
OP-03	Occupant Protection Enforcement			
OP-04	DTASP			
OP-05	LEL			
PA-01	Planning and Administration (Salaries/Travel)			
PA-02	Contractor Support			
SP-01	Speed Enforcement			
TR-01	Traffic Records Program Coordination			
TR-02	Equipment/Training			
TR-03	Maintenance Fee			
TR-04	Report Beam			
TR-05	Crash Reconstruction Team			

Source: West Virginia GHSP, 2021.

## 7.0 State Certifications and Assurances

# 7.1 Appendix A to Part 1300—Certification and Assurances for Highway Safety Grants

APPENDIX A TO PART 1300—CERTIFICATION AND ASSURANCES FOR HIGHWAY SAFETY GRANTS (23 U.S.C. CHAPTER 4; SEC. 1906, PUB. L. 109-59, AS AMENDED BY SEC. 4011, PUB. L. 114-94) begins on the next page.

Appendix A to Part 1300 – Certifications and Assurances for Fiscal Year 2022 Highway Safety Grants (23 U.S.C. Chapter 4; Sec. 1906, Pub. L. 109-59, As Amended By Sec. 4011, Pub. L. 114-94)

[Each fiscal year, the Governor's Representative for Highway Safety must sign these Certifications and Assurances affirming that the State complies with all requirements, including applicable Federal statutes and regulations, that are in effect during the grant period. Requirements that also apply to subrecipients are noted under the applicable caption.]

State:	West	Virginia	Fiscal Year: 2022
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By submitting an application for Federal grant funds under 23 U.S.C. Chapter 4 or Section 1906, the State Highway Safety Office acknowledges and agrees to the following conditions and requirements. In my capacity as the Governor's Representative for Highway Safety, I hereby provide the following Certifications and Assurances:

#### **GENERAL REQUIREMENTS**

The State will comply with applicable statutes and regulations, including but not limited to:

- 23 U.S.C. Chapter 4 Highway Safety Act of 1966, as amended
- Sec. 1906, Pub. L. 109-59, as amended by Sec. 4011, Pub. L. 114-94
- 23 CFR part 1300 Uniform Procedures for State Highway Safety Grant Programs
- 2 CFR part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards
- 2 CFR part 1201 Department of Transportation, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards

#### INTERGOVERNMENTAL REVIEW OF FEDERAL PROGRAMS

The State has submitted appropriate documentation for review to the single point of contact designated by the Governor to review Federal programs, as required by Executive Order 12372 (Intergovernmental Review of Federal Programs).

#### FEDERAL FUNDING ACCOUNTABILITY AND TRANSPARENCY ACT (FFATA)

The State will comply with FFATA guidance, <u>OMB Guidance on FFATA Subward and Executive Compensation Reporting</u>, August 27, 2010, (<a href="https://www.fsrs.gov/documents/OMB\_Guidance\_on\_FFATA\_Subaward\_and\_Executive\_Compensation\_Reporting\_08272010.pdf">https://www.fsrs.gov/documents/OMB\_Guidance\_on\_FFATA\_Subaward\_and\_Executive\_Compensation\_Reporting\_08272010.pdf</a>) by reporting to FSRS.gov for each sub-grant awarded:

- Name of the entity receiving the award;
- Amount of the award;

- Information on the award including transaction type, funding agency, the North American Industry Classification System code or Catalog of Federal Domestic Assistance number (where applicable), program source;
- Location of the entity receiving the award and the primary location of performance under the award, including the city, State, congressional district, and country; and an award title descriptive of the purpose of each funding action;
- A unique identifier (DUNS);
- The names and total compensation of the five most highly compensated officers of the entity if:
  - (i) the entity in the preceding fiscal year received—
    - (I) 80 percent or more of its annual gross revenues in Federal awards;
    - (II) \$25,000,000 or more in annual gross revenues from Federal awards; and
  - (ii) the public does not have access to information about the compensation of the senior executives of the entity through periodic reports filed under section 13(a) or 15(d) of the Securities Exchange Act of 1934 (15 U.S.C. 78m(a), 78o(d)) or section 6104 of the Internal Revenue Code of 1986;
- Other relevant information specified by OMB guidance.

#### **NONDISCRIMINATION**

(applies to subrecipients as well as States)

The State highway safety agency will comply with all Federal statutes and implementing regulations relating to nondiscrimination ("Federal Nondiscrimination Authorities"). These include but are not limited to:

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin) and 49 CFR part 21;
- The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (42 U.S.C. 4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects);
- Federal-Aid Highway Act of 1973, (23 U.S.C. 324 et seq.), and Title IX of the Education Amendments of 1972, as amended (20 U.S.C. 1681-1683 and 1685-1686) (prohibit discrimination on the basis of sex);
- Section 504 of the Rehabilitation Act of 1973, (29 U.S.C. 794 et seq.), as amended, (prohibits discrimination on the basis of disability) and 49 CFR part 27;
- The Age Discrimination Act of 1975, as amended, (42 U.S.C. 6101 et seq.), (prohibits discrimination on the basis of age);
- The Civil Rights Restoration Act of 1987, (Pub. L. 100-209), (broadens scope, coverage and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of 1975 and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of the terms "programs or activities" to include all of the programs or activities of the Federal aid recipients, subrecipients and contractors, whether such programs or activities are Federally-funded or not);
- Titles II and III of the Americans with Disabilities Act (42 U.S.C. 12131-12189) (prohibits discrimination on the basis of disability in the operation of public entities,

- public and private transportation systems, places of public accommodation, and certain testing) and 49 CFR parts 37 and 38;
- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations (prevents discrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations); and
- Executive Order 13166, Improving Access to Services for Persons with Limited English Proficiency (guards against Title VI national origin discrimination/discrimination because of limited English proficiency (LEP) by ensuring that funding recipients take reasonable steps to ensure that LEP persons have meaningful access to programs (70 FR 74087-74100).

The State highway safety agency—

- Will take all measures necessary to ensure that no person in the United States shall, on
  the grounds of race, color, national origin, disability, sex, age, limited English
  proficiency, or membership in any other class protected by Federal Nondiscrimination
  Authorities, be excluded from participation in, be denied the benefits of, or be otherwise
  subjected to discrimination under any of its programs or activities, so long as any portion
  of the program is Federally-assisted;
- Will administer the program in a manner that reasonably ensures that any of its subrecipients, contractors, subcontractors, and consultants receiving Federal financial assistance under this program will comply with all requirements of the Non-Discrimination Authorities identified in this Assurance;
- Agrees to comply (and require its subrecipients, contractors, subcontractors, and
  consultants to comply) with all applicable provisions of law or regulation governing US
  DOT's or NHTSA's access to records, accounts, documents, information, facilities, and
  staff, and to cooperate and comply with any program or compliance reviews, and/or
  complaint investigations conducted by US DOT or NHTSA under any Federal
  Nondiscrimination Authority;
- Acknowledges that the United States has a right to seek judicial enforcement with regard to any matter arising under these Non-Discrimination Authorities and this Assurance;
- Agrees to insert in all contracts and funding agreements with other State or private entities the following clause:
  - "During the performance of this contract/funding agreement, the contractor/funding recipient agrees
    - a. To comply with all Federal nondiscrimination laws and regulations, as may be amended from time to time;

- b. Not to participate directly or indirectly in the discrimination prohibited by any Federal non-discrimination law or regulation, as set forth in appendix B of 49 CFR part 2l and herein;
- c. To permit access to its books, records, accounts, other sources of information, and its facilities as required by the State highway safety office, US DOT or NHTSA;
- d. That, in event a contractor/funding recipient fails to comply with any nondiscrimination provisions in this contract/funding agreement, the State highway safety agency will have the right to impose such contract/agreement sanctions as it or NHTSA determine are appropriate, including but not limited to withholding payments to the contractor/funding recipient under the contract/agreement until the contractor/funding recipient complies; and/or cancelling, terminating, or suspending a contract or funding agreement, in whole or in part; and
- e. To insert this clause, including paragraphs (a) through (e), in every subcontract and subagreement and in every solicitation for a subcontract or sub-agreement, that receives Federal funds under this program.

## THE DRUG-FREE WORKPLACE ACT OF 1988 (41 U.S.C. 8103)

The State will provide a drug-free workplace by:

- a. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- b. Establishing a drug-free awareness program to inform employees about:
  - 1. The dangers of drug abuse in the workplace;
  - 2. The grantee's policy of maintaining a drug-free workplace;
  - 3. Any available drug counseling, rehabilitation, and employee assistance programs;
  - 4. The penalties that may be imposed upon employees for drug violations occurring in the workplace;
  - 5. Making it a requirement that each employee engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- c. Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will
  - 1. Abide by the terms of the statement;
  - 2. Notify the employer of any criminal drug statute conviction for a violation occurring in the workplace no later than five days after such conviction;
- d. Notifying the agency within ten days after receiving notice under subparagraph (c)(2) from an employee or otherwise receiving actual notice of such conviction;

- e. Taking one of the following actions, within 30 days of receiving notice under subparagraph (c)(2), with respect to any employee who is so convicted
  - 1. Taking appropriate personnel action against such an employee, up to and including termination;
  - 2. Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- f. Making a good faith effort to continue to maintain a drug-free workplace through implementation of all of the paragraphs above.

#### POLITICAL ACTIVITY (HATCH ACT)

(applies to subrecipients as well as States)

The State will comply with provisions of the Hatch Act (5 U.S.C. 1501-1508), which limits the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

#### **CERTIFICATION REGARDING FEDERAL LOBBYING**

(applies to subrecipients as well as States)

Certification for Contracts, Grants, Loans, and Cooperative Agreements

The undersigned certifies, to the best of his or her knowledge and belief, that:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions;
- 3. The undersigned shall require that the language of this certification be included in the award documents for all sub-award at all tiers (including subcontracts, subgrants, and contracts under grant, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

#### RESTRICTION ON STATE LOBBYING

(applies to subrecipients as well as States)

None of the funds under this program will be used for any activity specifically designed to urge or influence a State or local legislator to favor or oppose the adoption of any specific legislative proposal pending before any State or local legislative body. Such activities include both direct and indirect (e.g., "grassroots") lobbying activities, with one exception. This does not preclude a State official whose salary is supported with NHTSA funds from engaging in direct communications with State or local legislative officials, in accordance with customary State practice, even if such communications urge legislative officials to favor or oppose the adoption of a specific pending legislative proposal.

## CERTIFICATION REGARDING DEBARMENT AND SUSPENSION

(applies to subrecipients as well as States)

Instructions for Primary Tier Participant Certification (States)

- 1. By signing and submitting this proposal, the prospective primary tier participant is providing the certification set out below and agrees to comply with the requirements of 2 CFR parts 180 and 1200.
- 2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective primary tier participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary tier participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
- 3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default or may pursue suspension or debarment.
- 4. The prospective primary tier participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary tier participant learns its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.

- 5. The terms covered transaction, civil judgment, debarment, suspension, ineligible, participant, person, principal, and voluntarily excluded, as used in this clause, are defined in 2 CFR parts 180 and 1200. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
- 6. The prospective primary tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.
- 7. The prospective primary tier participant further agrees by submitting this proposal that it will include the clause titled "Instructions for Lower Tier Participant Certification" including the "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion—Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions and will require lower tier participants to comply with 2 CFR parts 180 and 1200.
- 8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant is responsible for ensuring that its principals are not suspended, debarred, or otherwise ineligible to participate in covered transactions. To verify the eligibility of its principals, as well as the eligibility of any prospective lower tier participants, each participant may, but is not required to, check the System for Award Management Exclusions website (https://www.sam.gov/).
- 9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal government, the department or agency may terminate the transaction for cause or default.

### <u>Certification Regarding Debarment, Suspension, and Other Responsibility Matters-Primary Tier</u> Covered Transactions

- (1) The prospective primary tier participant certifies to the best of its knowledge and belief, that it and its principals:
  - (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participating in covered transactions by any Federal department or agency;
  - (b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
  - (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or Local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
  - (d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State, or local) terminated for cause or default.
- (2) Where the prospective primary tier participant is unable to certify to any of the Statements in this certification, such prospective participant shall attach an explanation to this proposal.

#### Instructions for Lower Tier Participant Certification

- 1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below and agrees to comply with the requirements of 2 CFR parts 180 and 1200.
- 2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal government, the department or agency with which this transaction originated may pursue available remedies, including suspension or debarment.
- 3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 4. The terms covered transaction, civil judgment, debarment, suspension, ineligible, participant, person, principal, and voluntarily excluded, as used in this clause, are defined in 2 CFR parts 180 and 1200. You may contact the person to whom this proposal is submitted for assistance in obtaining a copy of those regulations.

- 5. The prospective lower tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- 6. The prospective lower tier participant further agrees by submitting this proposal that it will include the clause titled "Instructions for Lower Tier Participant Certification" including the "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion Lower Tier Covered Transaction," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions and will require lower tier participants to comply with 2 CFR parts 180 and 1200.
- 7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant is responsible for ensuring that its principals are not suspended, debarred, or otherwise ineligible to participate in covered transactions. To verify the eligibility of its principals, as well as the eligibility of any prospective lower tier participants, each participant may, but is not required to, check the System for Award Management Exclusions website (https://www.sam.gov/).
- 8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal government, the department or agency with which this transaction originated may pursue available remedies, including suspension or debarment.

## <u>Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion -- Lower Tier Covered Transactions:</u>

- 1. The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participating in covered transactions by any Federal department or agency.
- 2. Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

#### **BUY AMERICA ACT**

(applies to subrecipients as well as States)

The State and each subrecipient will comply with the Buy America requirement (23 U.S.C. 313) when purchasing items using Federal funds. Buy America requires a State, or subrecipient, to purchase with Federal funds only steel, iron and manufactured products produced in the United States, unless the Secretary of Transportation determines that such domestically produced items would be inconsistent with the public interest, that such materials are not reasonably available and of a satisfactory quality, or that inclusion of domestic materials will increase the cost of the overall project contract by more than 25 percent. In order to use Federal funds to purchase foreign produced items, the State must submit a waiver request that provides an adequate basis and justification for approval by the Secretary of Transportation.

## <u>PROHIBITION ON USING GRANT FUNDS TO CHECK FOR HELMET USAGE</u> (applies to subrecipients as well as States)

The State and each subrecipient will not use 23 U.S.C. Chapter 4 grant funds for programs to check helmet usage or to create checkpoints that specifically target motorcyclists.

#### **POLICY ON SEAT BELT USE**

In accordance with Executive Order 13043, Increasing Seat Belt Use in the United States, dated April 16, 1997, the Grantee is encouraged to adopt and enforce on-the-job seat belt use policies and programs for its employees when operating company-owned, rented, or personally-owned vehicles. The National Highway Traffic Safety Administration (NHTSA) is responsible for providing leadership and guidance in support of this Presidential initiative. For information and resources on traffic safety programs and policies for employers, please contact the Network of Employers for Traffic Safety (NETS), a public-private partnership dedicated to improving the traffic safety practices of employers and employees. You can download information on seat belt programs, costs of motor vehicle crashes to employers, and other traffic safety initiatives at www.trafficsafety.org. The NHTSA website (www.nhtsa.gov) also provides information on statistics, campaigns, and program evaluations and references.

#### POLICY ON BANNING TEXT MESSAGING WHILE DRIVING

In accordance with Executive Order 13513, Federal Leadership On Reducing Text Messaging While Driving, and DOT Order 3902.10, Text Messaging While Driving, States are encouraged to adopt and enforce workplace safety policies to decrease crashes caused by distracted driving, including policies to ban text messaging while driving company-owned or rented vehicles, Government-owned, leased or rented vehicles, or privately-owned vehicles when on official Government business or when performing any work on or behalf of the Government. States are also encouraged to conduct workplace safety initiatives in a manner commensurate with the size of the business, such as establishment of new rules and programs or re-evaluation of existing programs to prohibit text messaging while driving, and education, awareness, and other outreach to employees about the safety risks associated with texting while driving.

#### **SECTION 402 REQUIREMENTS**

- 1. To the best of my personal knowledge, the information submitted in the Highway Safety Plan in support of the State's application for a grant under 23 U.S.C. 402 is accurate and complete.
- 2. The Governor is the responsible official for the administration of the State highway safety program, by appointing a Governor's Representative for Highway Safety who shall be responsible for a State highway safety agency that has adequate powers and is suitably equipped and organized (as evidenced by appropriate oversight procedures governing such areas as procurement, financial administration, and the use, management, and disposition of equipment) to carry out the program. (23 U.S.C. 402(b)(1)(A))
- 3. The political subdivisions of this State are authorized, as part of the State highway safety program, to carry out within their jurisdictions local highway safety programs which have been approved by the Governor and are in accordance with the uniform guidelines promulgated by the Secretary of Transportation. (23 U.S.C. 402(b)(1)(B))
- 4. At least 40 percent of all Federal funds apportioned to this State under 23 U.S.C. 402 for this fiscal year will be expended by or for the benefit of political subdivisions of the State in carrying out local highway safety programs (23 U.S.C. 402(b)(1)(C)) or 95 percent by and for the benefit of Indian tribes (23 U.S.C. 402(h)(2)), unless this requirement is waived in writing. (This provision is not applicable to the District of Columbia, Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.)
- 5. The State's highway safety program provides adequate and reasonable access for the safe and convenient movement of physically handicapped persons, including those in wheelchairs, across curbs constructed or replaced on or after July 1, 1976, at all pedestrian crosswalks. (23 U.S.C. 402(b)(1)(D))
- 6. The State will provide for an evidenced-based traffic safety enforcement program to prevent traffic violations, crashes, and crash fatalities and injuries in areas most at risk for such incidents. (23 U.S.C. 402(b)(1)(E))
- 7. The State will implement activities in support of national highway safety goals to reduce motor vehicle related fatalities that also reflect the primary data-related crash factors within the State, as identified by the State highway safety planning process, including:
  - Participation in the National high-visibility law enforcement mobilizations as identified annually in the NHTSA Communications Calendar, including not less than 3 mobilization campaigns in each fiscal year to –
    - o Reduce alcohol-impaired or drug-impaired operation of motor vehicles; and
    - o Increase use of seat belts by occupants of motor vehicles;
  - Submission of information regarding mobilization participation into the HVE Database;
  - Sustained enforcement of statutes addressing impaired driving, occupant protection, and driving in excess of posted speed limits;

- An annual Statewide seat belt use survey in accordance with 23 CFR part 1340 for the measurement of State seat belt use rates, except for the Secretary of Interior on behalf of Indian tribes;
- Development of Statewide data systems to provide timely and effective data analysis to support allocation of highway safety resources;
- Coordination of Highway Safety Plan, data collection, and information systems with the State strategic highway safety plan, as defined in 23 U.S.C. 148(a).

(23 U.S.C. 402(b)(1)(F))

8.	The State will actively encourage all relevant law enforcement as the guidelines established for vehicular pursuits issued by the Int Chiefs of Police that are currently in effect. (23 U.S.C. 402(j))					
9.	The State will not expend Section 402 funds to carry out a programaintain an automated traffic enforcement system. (23 U.S.C. 40					
Th	ne State: [CHECK ONLY ONE]					
	Certifies that automated traffic enforcement systems are not used ates;	on any public road in the				
OF	R					
in 40	Is unable to certify that automated traffic enforcement systems are not use on any public road in the State, and therefore will conduct a survey meeting the requirements of 23 U.S.C. 402(c)(4)(C) AND will submit the survey results to the NHTSA Regional Office no later than March 1, 2022.					
I understand that my statements in support of the State's application for Federal grant funds are statements upon which the Federal Government will rely in determining qualification for grant funds, and that knowing misstatements may be subject to civil or criminal penalties under 18 U.S.C. 1001. I sign these Certifications and Assurances based on personal knowledge, and after appropriate inquiry.						
	6	/28/21				
Sig	gnature Governor's Representative for Highway Safety D	Date				
	Everett Frazier					

Printed name of Governor's Representative for Highway Safety

# 7.2 Appendix B to Part 1300—Application Requirements for Section 405 And Section 1906 Grants

For FFY2022, West Virginia is applying for the following 405 incentive grants programs:

- Part 1—Occupant Protection (23 CFR 1300.21).
- Part 2—State Traffic Safety Information System Improvements (23 CFR 1300.22).
- Part 3—Impaired Driving Countermeasures (23 CFR 1300.23).
- Part 6—Distracted Driving (23 CFR 1300.24); and
- Part 7—Motorcyclist Safety (23 CFR 1300.25).

APPENDIX B TO PART 1300—APPLICATION REQUIREMENTS FOR SECTION 405 AND SECTION 1906 GRANTS that is signed by West Virginia's Governor's Representative for Highway Safety begins on the next page.

NOTE: The complete Appendix B to Part 1300—Application Requirements for Section 405 and 1906 Grants was submitted separately to NHTSA.

In my capacity as the Governor's Representative for Highway Safety, I hereby provide the following certifications and assurances –

- I have reviewed the above information in support of the State's application for 23 U.S.C. 405 and Section 1906 grants, and based on my review, the information is accurate and complete to the best of my personal knowledge.
- As condition of each grant awarded, the State will use these grant funds in accordance with the specific statutory and regulatory requirements of that grant, and will comply with all applicable laws, regulations, and financial and programmatic requirements for Federal grants.
- I understand and accept that incorrect, incomplete, or untimely information submitted in support of the State's application may result in the denial of a grant award.

I understand that my statements in support of the State's application for Federal grant funds are statements upon which the Federal Government will rely in determining qualification for grant funds, and that knowing misstatements may be subject to civil or criminal penalties under 18 U.S.C. 1001. I sign these Certifications and Assurances based on personal knowledge, and after appropriate inquiry.

Signature Governor's Representative for Highway Safety

Date

## **Everett Frazier**

Printed name of Governor's Representative for Highway Safety

NOTE: The complete Appendix B to Part 1300—Application Requirements for Section 405 and 1906 Grants was submitted separately to NHTSA.